## State Route 121 Tulucay Creek Bridge Replacement Project

NAPA COUNTY, CALIFORNIA DISTRICT 4 – PM 6.4 – 6.5 EA 04-4J820/EFIS 0416000041

**Initial Study with Mitigated Negative Declaration** 



Prepared by the State of California, Department of Transportation

March 2023



## **General Information about this Document**

The California Department of Transportation (Caltrans) has prepared this Initial Study with Mitigated Negative Declaration (IS/MND), which examines the potential environmental impacts of the alternatives being considered for the proposed Project located in Napa, California. Caltrans is the lead agency under the California Environmental Quality Act (CEQA). The document tells you why the Project is being proposed, what alternatives have been considered for the Project, how the existing environment could be affected by the Project, the potential impacts of each of the alternatives, and the proposed avoidance, minimization, and/or mitigation measures. All measures are listed in Appendix B.

The IS/MND was circulated for 36 days between June 30 and August 4, 2022. Six comment letters were received during the public review period. Revisions to the draft document were made to refine the Project description and respond to comment letters. Revisions made since the draft document circulation are indicated throughout the document with a vertical line in the margin. An electronic copy of this document is available for review at the following website: <u>https://dot.ca.gov/caltrans-near-me/district-4/d4-popular-links/d4-environmental-docs</u>.

#### Alternative formats:

For individuals with sensory disabilities, this document can be made available in Braille, in large print, on audiocassette, or on computer disk. To obtain a copy in one of these alternative formats, please call or write to Department of Transportation, District 4, Attn: Krishma Dutta, Environmental Planning, PO Box 23660, MS 8B, Oakland, CA 94623; (510) 286-5935 (Voice), or use the California Relay Service 1 (800) 735-2929 (TTY to Voice), 1 (800) 735-2922 (Voice to TTY), 1-800-855-3000 (Spanish TTY to Voice and Voice to TTY), 1 (800) 854-7784 (Spanish and English Speech-to-Speech), or 711.

## Initial Study with Mitigated Negative Declaration

04-NAP-121	6.4-6.5	04-4J820
Dist. – Co. – Rte.	PM	E.A.

Project title:	State Route 121 Tulucay Creek Bridge Replacement Project	
Lead agency name and address:	California Department of Transportation, District 4 P.O. Box 23660, MS 8B, Oakland, CA 94623	
Contact person and phone number:	Maxwell Lammert, Branch Chief Phone: (510)-506-9862	
Project location:	Post Mile (PM) 6.4 to 6.5 in Napa, California	
General plan description:	Highway	
Zoning:	Transportation Corridor; Commercial Tourist	
Other public agencies whose approval is required (e.g., permits, financial approval, or participation agreements):	<ul> <li>Clean Water Act 404 Nationwide Permit from the U.S. Army Corps of Engineers</li> <li>Clean Water Act 401 Water Quality Certification from the State Water Resources Control Board</li> <li>Section 1602 Lake and Streambed Alteration Agreement from the California Department of Fish and Wildlife</li> <li>Finding of Effect and Memorandum of Agreement from the State Historic Preservation Officer</li> <li>Section 7 Biological Opinion from the National Oceanographic and Atmospheric Administration National Marine Fisheries Service</li> <li>Letter of Concurrence from the U.S. Fish and Wildlife Service</li> </ul>	

The document, maps, Project information, and supporting technical studies are available for review weekdays from 8:00 a.m. to 5:00 p.m. at the Caltrans District 4 Office, 111 Grand Avenue, Oakland, CA 94612. The document is also available to download at the Caltrans environmental document website

(https://dot.ca.gov/caltrans-near-me/district-4/d4-popular-links/d4-environmental-docs).

Maxwell Lammert

Maxwell Lammert Caltrans District 4, Acting Office Chief Office of Environmental Analysis CEQA Lead Agency 03/23/2023

Date

#### Mitigated Negative Declaration Pursuant to Division 13, Public Resources Code

### **Project Description**

The California Department of Transportation (Caltrans) has prepared this Initial Study with Mitigated Negative Declaration (IS/MND) for the proposed State Route 121 Tulucay Creek Bridge Replacement Project (Project) between Post Miles 6.4 and 6.5 in Napa, California. The Project includes replacement of the existing Tulucay Creek Bridge to conform to the current creek channel alignment and configuration of the roadway and bridge approaches. The new bridge would meet Americans with Disabilities Act standards and match the vehicular capacity of the existing bridge. Additional Project information is provided in Chapter 1.

#### Determination

Caltrans has prepared an Initial Study for this Project and has determined from this study that the proposed Project would not have a significant effect on the environment for the reasons described in the following paragraphs.

The Project would have no effect on agriculture and forestry, energy, geology and soils, greenhouse gas emissions, land use and planning, mineral resources, population and housing, or recreational resources.

In addition, the Project would have less than significant effects to aesthetics, air quality, biological resources, hazards and hazardous materials, hydrology and water quality, noise, public services, transportation, utilities and service systems, and wildfire.

With the following mitigation measures (MMs) incorporated, the Project would have less than significant effects to cultural resources and tribal cultural resources.

- MM-CULT-1: Worker Environmental Awareness Training. All construction personnel will attend a mandatory environmental education program delivered by an agency-approved archaeologist prior to working on the Project. The Yocha Dehe Wintun Nation will provide cultural sensitivity training in conjunction with the agency-approved archaeologist.
- MM-CULT-2: Phase III Data Recovery Plan. If archaeological resources cannot be avoided, a Phase III Data Recovery Plan will be implemented by a qualified archaeologist, in consultation with the Yocha Dehe Wintun Nation, for the significant archaeological site that is directly affected. Data recovery will only occur in the portions of the site being directly affected by the Project.

 MM-CULT-3: Archaeological Monitoring Plan. An Archaeological Monitoring Plan will be implemented during construction. This would include establishing an Archaeological Monitoring Area (AMA) with a 100-foot buffer and having an archaeologist and tribal representative monitor job site activities within the archaeological monitoring area to reduce the Project's impacts to the resource within the Project limits. No work can be conducted within the AMA unless the archaeological monitor is present. Reference Caltrans Standard Specification 14-2.03.

Melanie Brent

Melanie Brent Caltrans District 4, Deputy District Director Division of Environmental Planning and Engineering CEQA Lead Agency

03/23/2023

Date

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## Chapter 1 Project Description

## 1.1 Introduction

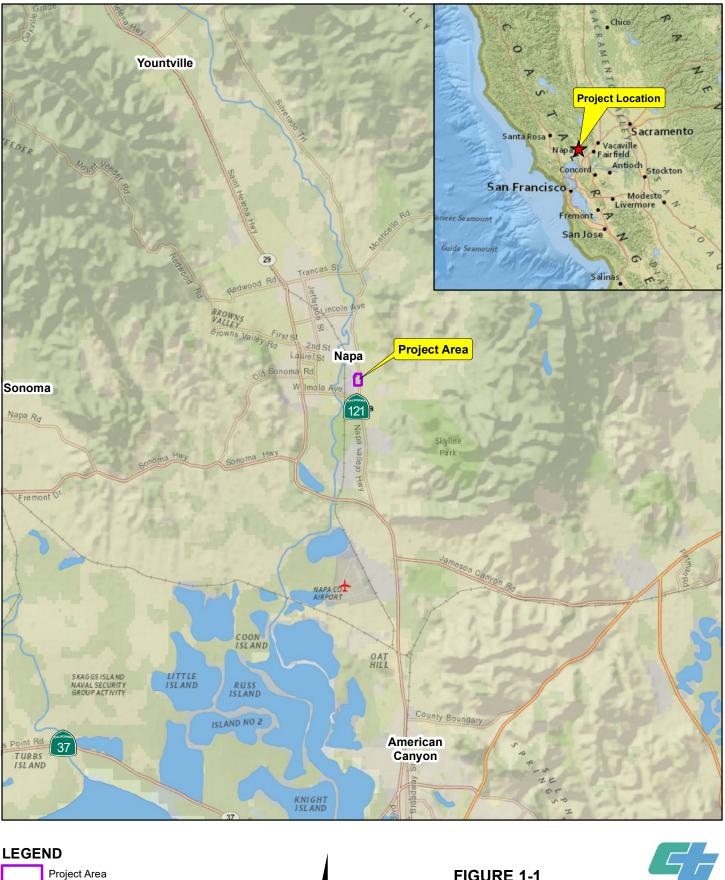
#### 1.1.1 Overview

The California Department of Transportation (Caltrans) is the lead agency under the California Environmental Quality Act (CEQA) for the State Route (SR) 121 Tulucay Creek Bridge Replacement Project (Project) between Post Miles (PM) 6.4 and 6.5 in Napa, California (Figure 1-1). Refer to Appendix A for Project area photos of the additional commercial development around the Project area. The Project involves the replacement of the existing two-span, concrete Tulucay Creek Bridge (Bridge 21-0003) with a single-span, precast, pre-stressed, concrete box bridge (new Bridge 21-0109). The existing bridge is 45 feet long and 77 feet wide and has four 12-foot lanes (two in each direction), two 6-foot outside shoulders (one in each direction), and a 9-foot median. The Tulucay Creek Bridge was constructed in 1918 and widened to its existing four-lane width in 1943. The existing bridge does not contain any piles and the existing abutments are situated on top of the soil (spread footings). The existing bridge is considered a conventional highway.

SR 121 is a vital transportation link in the region that provides access for recreational and commercial traffic, tourists, and local and regional commuters. The segment of SR 121 within the Project area contains Class II bike lanes. SR 121 runs north from its junction with SR 37 at Sears Point in Sonoma County, heads eastward through the Carneros wine region in southern Sonoma County and Napa Valley, then runs through the city of Napa over the Maxwell Bridge. SR 121 ends at SR 128 near Lake Berryessa in Napa County. The SR 121 corridor provides direct access between the City of Sonoma and Napa County. SR 121 also serves a portion of the commercial goods movement corridor between Napa, Sonoma, Marin, and San Francisco counties.

#### 1.1.2 Project Funding

The total estimated support and capital cost for the Project is \$32.9 million and would be funded through the 201.110 State Highway Operation and Protection Program (SHOPP) for the 2020 SHOPP cycle fiscal year.



0

Miles

FIGURE 1-1 REGIONAL VICINITY MAP *Caltrans* State Route 121

Tulucay Creek Bridge Replacement Project EA 4J820, NAPA-121 Post Mile 6.4 / 6.5 Napa County, California

GMOON 9/14/2021 6:58:03 AM 4.1820 MXD VICINITY REGIONAL NAP121\MAPFILES\REPORT\2021\PD\SEPT\FIG1-1 **FRANS/4.1820** NDC1VS01/GISPRO

## 1.2 Project Background

The Project Scope Summary Report for the SR 121 Tulucay Creek Bridge Replacement was approved on October 15, 1997 (Caltrans 2019). Subsequently, a Supplemental Project Scope Summary Report was approved on July 8, 2005. The Project design was developed under Expenditure Authorization (EA) 20940, but the bridge replacement project was un-programmed in 2012 because federal funding for the Project expired. Since then, further investigations led to a Project change request approved in 2013, which changed the scope of the Project from a bridge replacement to a bridge repair. This change resulted in an interim bridge repair project (Caltrans 2014) to maintain a structurally sound bridge until the existing bridge could be replaced. This Project (EA 4J820) was then re-initiated in September 2018 with the same scope as that of the original project (EA 20940) to replace the bridge (Caltrans 2019).

CEQA and National Environmental Policy Act (NEPA) documents were approved for a bridge replacement project in 2001 but were subsequently repurposed to evaluate the bridge repair project. The purpose of this current environmental process is to disclose the impacts of this newly programmed bridge replacement project that entails a different scope and design due to bridge standards updates that occurred in 2001 (Caltrans 2021a). A new CEQA and NEPA document is necessary because the Project site and environmental setting conditions have changed considerably since the early 2000s.

## 1.3 Purpose and Need

## 1.3.1 Purpose

The purpose of this Project is to restore the structural integrity of the Tulucay Creek Bridge to allow for continued use of the bridge by the traveling public.

## 1.3.2 Need

Caltrans prepared a *Bridge Needs Report* that identified longitudinal cracks at the top of the reinforced concrete tee beams and deterioration of the concrete and reinforcement of the existing bridge. The bridge is subject to strain from the additional weight of the asphalt concrete placed on the structure over the years. These conditions affect the integrity of the structure (Caltrans 2021b).

## 1.4 Project Description

The Project proposes to replace the existing bridge with a new single-span, precast, pre-stressed, concrete box bridge, including bridge railings. The new bridge would have four 12-foot lanes (two lanes in each direction), two outside shoulders approximately 8 feet wide, two sidewalks of between 6 and 10 feet, a 14-foot median, and crash cushions fixated at the end of the bridge rails. The proposed shoulders would be signed and striped as Class II bike lanes. As described in Section 1.5, the bridge in Alternative 2 would be approximately 100 feet wide and would have 10-foot-wide sidewalks on each side. The bridge for Alternative 3 would be narrower and would be approximately 96 feet wide with one 6-foot-wide sidewalk in the southbound direction and one 10-foot-wide sidewalk in the northbound direction. Section 1.5.5 discusses Alternative 1, which was eliminated from further evaluation.

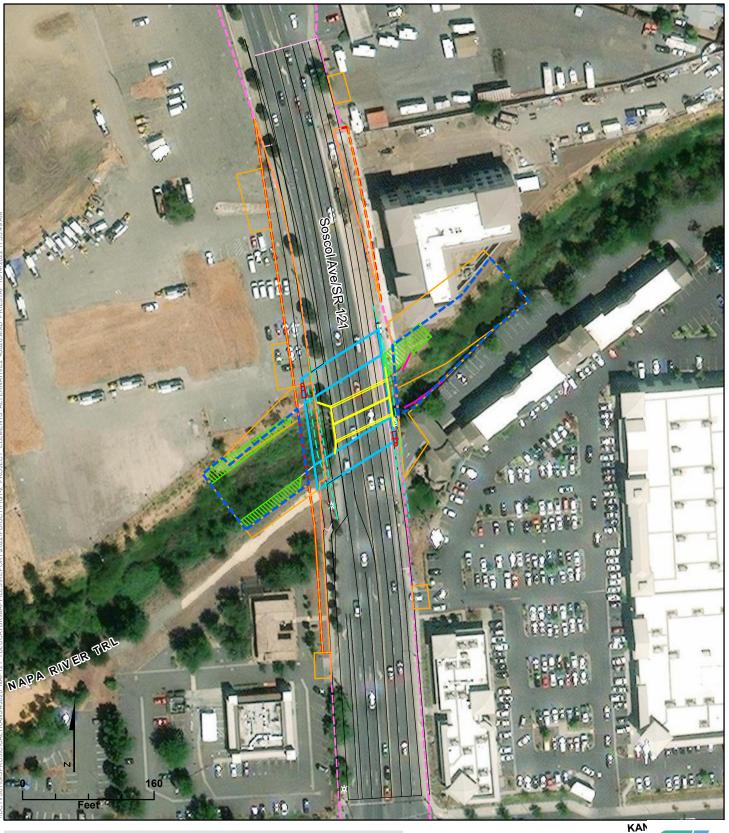
The curve of the new bridge would be improved to conform to the creek channel alignment. The roadway and sidewalks in both directions would be aligned and widened to conform to the new bridge approaches. The new bridge would meet Americans with Disabilities Act standards and would have the same vehicular capacity of the existing bridge.

## 1.5 **Project Alternatives**

This section discusses the proposed build alternatives (Alternative 2 and Alternative 3) and the No-Build Alternative. The No-Build Alternative proposes to keep the existing bridge and not build a new bridge.

For Alternative 2, the new bridge would be 77 feet long with an overall width of approximately 100 feet, including the bridge rails. The bridge would have four 12-foot lanes (two lanes in each direction), two 8-foot outside shoulders, two 10-foot sidewalks, and a 14-foot median. The curve of the new bridge would conform to the creek channel alignment. Figure 1-2 shows the footprint of Alternative 2. The roadway and sidewalks in both directions would be aligned and widened to conform to the new bridge approaches.

For Alternative 3, the new bridge length would be the same as Alternative 2; however, the new bridge width would be 96 feet wide as opposed to 100 feet. In addition, the southbound sidewalk in Alternative 3 would be 6 feet wide as opposed to 10 feet. Figure 1-3 shows the Alternative 3 footprint. The alignment of this alternative would shift to the east and therefore would require additional right of way (ROW) along the northbound side of SR 121. This alternative would maintain the existing centerline alignment and allow equal widths of widening in both directions.



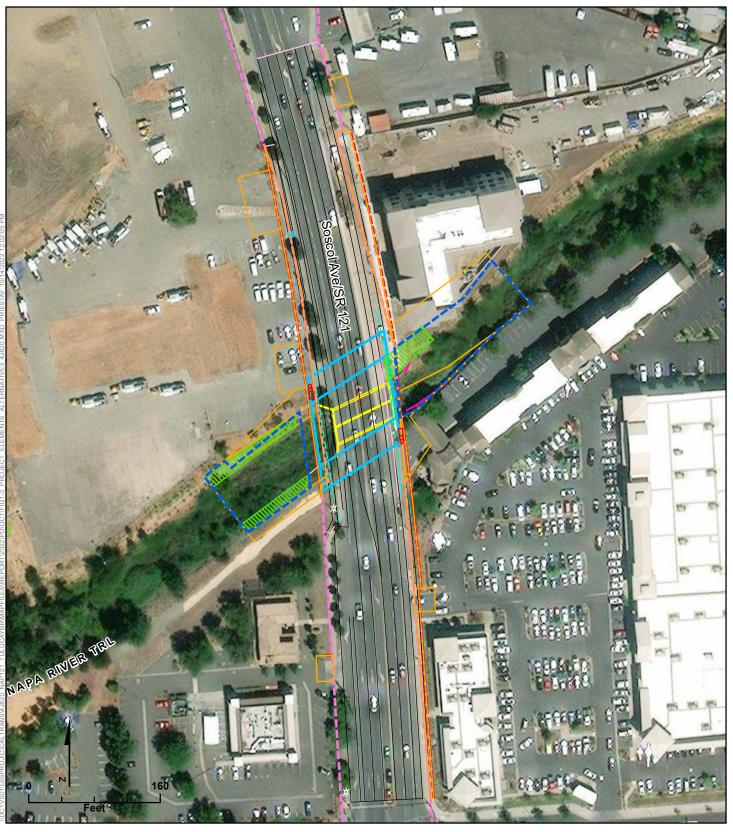
#### LEGEND

- Existing Bridge Existing Retaining Wall Existing Right of Way Existing Utilities Geosynthetic Reinforced Embankment Proposed Bridge Proposed Drainage Easement
- Proposed New Pavement
- Proposed Right of Way
   Proposed Utilities
- Temporary Construction Easement
  - Temporary Roadways
- Crash Cushions

#### FIGURE 1-2 PROJECT ELEMENTS ALTERNATIVE 2 State Route 121



Tulucay Creek Bridge Replacement Project EA 4J820, NAPA-121 Post Mile 6.4 / 6.5 Napa County, California



#### LEGEND

- Existing Bridge Existing Retaining Wall Existing Right of Way Existing Utilities Geosynthetic Reinforced Embankment Proposed Bridge
  - --- Proposed Drainage Easement
- Proposed New Pavement
- Proposed Right of Way
- -- Proposed Utilities
  - Temporary Construction Easement
  - Temporary Roadways
- —— Crash Cushions

#### ALTERNATIVE 3 State Route 121 Tulucay Creek Bridge

FIGURE 1-3

**PROJECT ELEMENTS** 



Tulucay Creek Bridge Replacement Project EA 4J820, NAP-121 Post Mile 6.4 / 6.5 Napa County, California Sections 1.5.1 through 1.5.3 discuss the common elements of both build alternatives at the various stages of the Project, while Section 1.5.4 describes the No-Build Alternative. Differences between the build alternatives will be discussed at the end of each section.

#### 1.5.1 Pre-Construction

#### **CONSTRUCTION STAGING AREAS**

Construction staging is anticipated to occur within Caltrans ROW on the existing paved lanes that would be closed during construction activities and within temporary construction easement areas.

#### **BEST MANAGEMENT PRACTICES**

Best management practices (BMPs), including project features (PFs) and avoidance and minimization measures (AMMs), would be implemented at various points of the Project (pre-construction, construction, and post-construction). These measures are used to minimize environmental disturbance. Comprehensive lists of the project features and AMMs are provided in Appendix B. A few pre-construction measures would include:

- Caltrans would delineate construction areas and environmentally sensitive areas (areas containing sensitive habitats and/or cultural resources adjacent to or within the Project limits for which physical disturbance is not allowed) on the final construction plans.
- Construction work windows would be incorporated where applicable to avoid nesting bird season.
- An agency-approved biologist would conduct pre-construction surveys for special-status species. The biologist would be present during construction activities, including establishment of environmentally sensitive areas, vegetation clearing and grubbing, ground disturbance, and other work activities when special-status species may be harmed or harassed. A special-status species list for the Project area is provided in Appendix F.
- During construction, an agency-approved archaeologist and tribal monitor would conduct archaeological and Native American monitoring.
- A Storm Water Pollution Prevention Plan would be developed and temporary construction BMPs would be implemented in compliance with the requirements of the State Water Resources Control Board as outlined in the Construction General Permit (CGP).

#### **IN-CREEK WORK**

Two 14-foot-wide temporary access ramps (36 feet and 50 feet long) would be constructed so that equipment can access the creek bed to construct the bridge, abutments, and creekside retaining walls and to conduct fish passage improvements. These temporary access ramps would be located east along Tulucay Creek near the Cambria Hotel and on the west by the Computer Engineer Group buildings. The banks of the creek would be graded before a reinforced embankment is constructed. Geosynthetic reinforcement would not be used within the bed, bank, or channel of Tulucay Creek. In-creek work would be restricted to the dry season, from June 1 to October 31.

#### UTILITIES

Utilities would be temporary relocated or protected in place during construction. Utilities to be relocated would occur inside and outside the Project footprint and would include a PG&E underground gas line and overhead electrical line, AT&T overhead telephone line, and a City of Napa underground water line, water meter, and fire hydrant. The existing fiber optic cables under the existing bridge would either be relocated prior to construction or would be protected in place. A sewer line located in the concrete apron is anticipated to be protected in place. Work in the creek bed would be needed during the temporary utility relocation and protection in place of utilities.

Both Alternative 2 and Alternative 3 would require manhole relocation. For Alternative 2, a manhole approximately 10 feet from the proposed new bridge would be relocated. For Alternative 3, the relocated manhole would be nearer (approximately 2.5 to 3 feet from) to the proposed new bridge. The potential relocation of the manholes will be determined during future coordination with the utility owner.

## 1.5.2 Construction

#### **CONSTRUCTION METHODS**

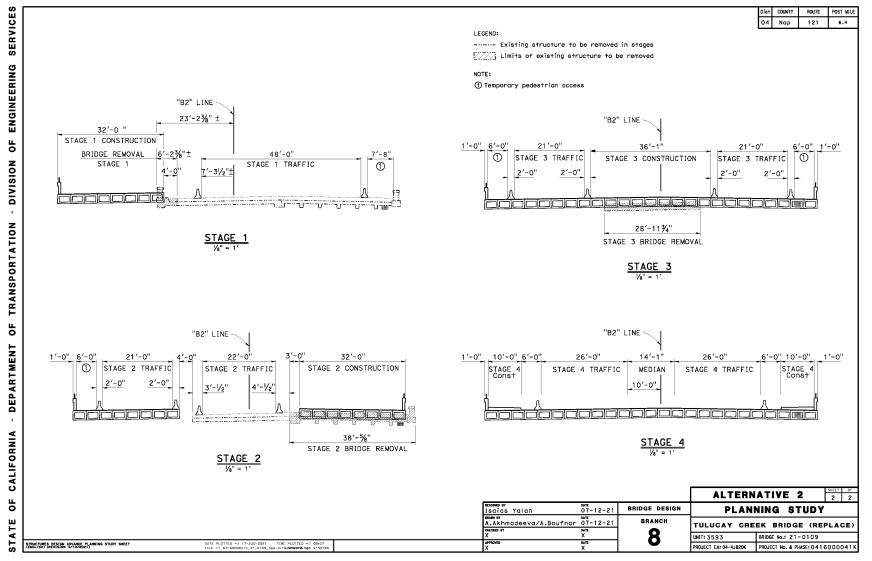
Demolition and construction of the bridge would be the same for both build alternatives and would occur in the same four stages. In addition, the build alternatives share common construction methods such as the excavation depth for abutments and cast-in-drilled hole (CIDH) piles, the number of piles to be used for each abutment, sheet piles for temporary shoring and staging, curing for the abutments, approach slab and railings installation, and the pouring and curing of the sidewalks. Both build alternatives would have two travel lanes in each direction maintained and open to traffic throughout Project construction, with limited nighttime closures (refer to the Traffic Management Plan [TMP] discussed later in this section and as PF-TRA-1). The stages of construction can be seen in Figure 1-4 and Figure 1-5 for Alternatives 2 and 3, respectively.

During Stage 1, the deck would be saw-cut and approximately 6 feet of the southbound lane would be removed to allow for the construction of the southbound side of the new bridge. The construction of the new foundations would first require excavations approximately 16 feet deep. For both alternatives, it is estimated that the abutments would contain 22 CIDH piles, each 24 inches in diameter (22 piles per abutment, for a total of 44 piles). The contractor would then drill holes approximately 40 feet deep behind existing abutment locations for the abutment CIDH piles. For both alternatives, there are two locations at the abutments where the footing is lower than the current elevation. At these locations, the contractor would use sheet piles for temporary shoring and staging, which would require the use of vibratory or impact hammers. Once the holes are drilled, CIDH piles would be placed within the drilled holes containing reinforced bars before being set in place with poured concrete.

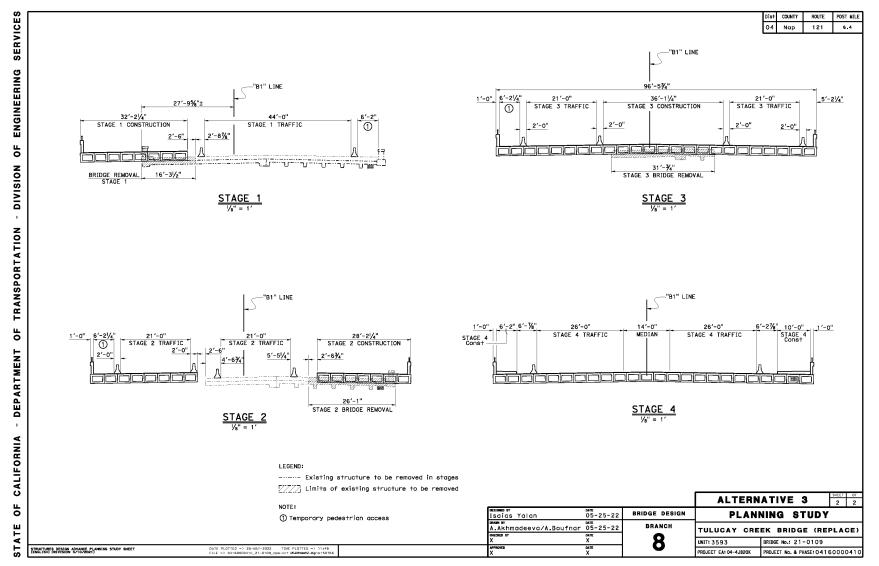
Once the abutments are built, a crane would lower an 8- to 4-foot-wide precast concrete box girders in place for the bridge deck. Type 732 railing would be built in place along the sidewalk and on the precast structure. One temporary northbound sidewalk approximately 7 feet 8 inches wide would be open and available to pedestrians during construction. In addition, during Stages 1 and 2 of construction, the Project would comply with Caltrans guidelines consistent with the *Manual on Uniform Traffic Control Devices* (FHWA 2009) such as reducing the speed limit to 35 miles per hour (mph) and posting share-the-road signage to accommodate bicyclists.

During Stage 2, the processes for Alternative 2 and Alternative 3 would differ as follows:

- For Alternative 2, the process would be similar to Stage 1, except the removal of the deck, pier and abutment would take place on the northbound side of the existing bridge and 39 feet of the bridge lanes would be removed. Construction of the foundations, abutments, precast deck, and the railings would be the same as Stage 1 activities. One temporary southbound sidewalk approximately 6 feet wide would be open and available to pedestrians during construction. In addition, share-the-road signage would be posted and vehicle speed limit would be reduced to 35 mph.
- For Alternative 3, 26 feet of the northbound lane would be removed, then excavation for abutments and CIDH piles would be completed and installed. In the final Stage 2 task, a crane would lower a 7- to 4-foot-wide precast concrete box girders in place for the bridge deck.









During Stage 3, the remaining 26 feet under Alternative 2, or 31 feet under Alternative 3, of the northbound lane, median, and southbound lane of the existing bridge would be removed to allow the construction of the central part of the new bridge joining the deck, pier and abutments together. Two 14-foot-wide temporary access ramps (36 feet and 50 feet long) would be needed for demolition equipment to access the existing pier. Two temporary sidewalks, northbound and one southbound, each approximately 6 and 10 feet wide, would be open and available to pedestrians during construction of this stage. In addition, during Stages 3 and 4 of construction, compliance with *Manual on Uniform Traffic Control Devices* guidelines such as a reduction of speed to 35 mph and signs alerting motorists that bicyclists are permitted to use the full traffic lane would be posted to accommodate bicyclists. If feasible, a temporary bike path would be created to accommodate bicyclists during Stages 3 and 4 of construction.

During Stage 4, the sidewalks would be poured and cured in place. Under Alternative 2, one temporary sidewalk, approximately 14 feet wide, would remain open and be available to pedestrians during construction. Under Alternative 3, one temporary sidewalk, approximately 12 feet wide in the southbound direction or 14 feet wide in the northbound direction, would remain open and available to pedestrians during construction.

#### **RIGHT OF WAY**

Permanent ROW (fee acquisition) and temporary construction easements (TCEs) would be required for both alternatives. Both build alternatives under consideration would be wider and longer than the existing bridge, and therefore, would require both additional land to be acquired adjacent to the bridge as well as additional roadway approaching the bridge to taper the roadway approaches. Alternative 2 would result in seven TCEs and the partial acquisition (fee acquisition) of four parcels. Alternative 3 would also result in seven TCEs, with the partial acquisition of eight parcels. Drainage easements are also proposed on the east and west sides of the bridge within the creek (Figures 1-2 and 1-3).

#### **GRADING OF CREEK BANKS AND PROTECTION**

Both build alternatives under consideration would be wider than the existing bridge, and the change in the alignment would require grading within the creek. Bank slope protection such as a retaining wall or rock slope protection may be installed. The retaining wall on the northwestern side of the creek would be affected by the Project and may have to be replaced, repaired, or removed. A portion of the retaining wall would be removed due to the bridge widening. The degree to which the wall would be affected would be determined during the geotechnical investigation.

#### FISH PASSAGE

Tulucay Creek is designated critical habitat and there are known anadromous fish occurrences, so habitat restoration/enhancement would be required, and the Project would not result in any new fish passage barriers. A special-status species list for the Project area is provided in Appendix F.

Past proposed fish passage improvements were considered. Past design proposed for passage improvements included rock weirs to form creek pools and improve flow as well as geoweb matting to mitigate against seasonal stormwater flows and to prevent erosion. For this Project, a new design would be considered and may use willow cuttings, large woody debris, and bioengineered materials to assist with creating favorable creek flows and pools. In addition, fish passage elements would be developed with coordination and input from necessary resource agencies and would be finalized in future Project phases.

#### **CREEK IMPROVEMENTS**

Both build alternatives under consideration are proposing to widen the creek bed from the existing 40-foot width to approximately 65 feet wide. Grading along the slope is anticipated to conform to the proposed abutment locations and would occur perpendicular to the creek at a minimum of 30 feet north from where the existing northern abutment is located. Within the Project footprint, there is a concrete lining that extends approximately 18 feet upstream of the existing bridge to the downstream dripline of the bridge, with concrete cutoff walls on both ends. The cutoff wall at the upstream end incorporates the concrete encasement for a 16-inch sewer line. For the new bridge, the concrete lining along the channel bottom would remain and be extended to the new abutment locations. The existing bridge and encasement are not considered an impediment to fish passage. Continued coordination with resource agencies will determine if the encasement would remain in place or be buried or leveled with the proposed channel elevation.

#### DRAINAGE SYSTEMS

Both build alternatives under consideration would replace and relocate an existing drainage inlet approximately 20 to 30 feet north of the bridge that discharges roadway runoff through the northeastern abutment wall. Due to the relocation of the existing drainage inlet, the alignment of the pipe would be different; however, it would be adjusted to follow the existing pipe alignment. The pipe would also be upsized from a 12-inch pipe to an 18-inch pipe. The anticipated maximum depth of excavation would be approximately 8 feet for drainage systems at the northeast and northwest of the bridge. ROW for the drainage easement has been requested.

A concrete spillway that drains to the creek on the northwestern side would be replaced with a drainage inlet and pipe. A 54-inch storm drain outlet to the creek on the southwestern side downstream of the bridge would need to be investigated further to determine whether this pipe would be affected by the Project.

At least one new drainage system is anticipated to be constructed near the southbound approach to the bridge situated in the northwest quadrant. The new drainage system would intercept runoff from the roadway and discharge into the creek. The anticipated maximum depth of excavation would be approximately 8 feet. There are a few existing drainages on the north side that would be replaced with a pipe and culvert system that drains north of SR 121.

#### TRAFFIC MANAGEMENT PLAN

A TMP would be coordinated with the City of Napa and would be implemented during construction to minimize and prevent delays and inconvenience to the traveling public. An emergency response plan would also be prepared. The TMP would include press releases, changeable message signs, ground-mounted signs, lane closure charts, and Construction Zone Enhanced Enforcement Program (COZEEP) features to increase the safety of motorists and construction workers within State highway project construction zones, Caltrans and the California Highway Patrol jointly operate COZEEP. COZEEP is used to increase traffic enforcement above normal levels during the various construction stages when lane closures increase the potential for traffic accidents within the highway construction project zone, especially at night. Lane closures are anticipated; however, four lanes of traffic would remain open during construction. Night work would occur after 9 p.m. for up to nine nonconsecutive nights between February 2025 and December 2027. Refer to PF-TRA-1 in Appendix B for the full description of the TMP.

#### VEGETATION REMOVAL

Tulucay Creek flow is seasonal, with only small amounts of flow during the summertime. The creek bed and banks have vegetation that would be removed during grading and construction of retaining walls (Figures 1-2 and 1-3) and bridge abutments. Moreover, creek bed vegetation would either be removed or affected during construction of fish passage improvements and a work platform for building retaining walls. Some vegetation removal and impacts would occur during widening of the bridge approaches to conform to the new widened bridge. Tree removals are not anticipated.

#### **CONSTRUCTION EQUIPMENT**

Construction equipment would include, but is not limited to, the following: excavators, graders, cranes, loaders, telescoping forklifts, backhoe loaders, concrete saws,

concrete pumps, concrete trucks, mobile batch plants, pavers, rollers, compactors, air compressors, portable generators, portable lighting, and pile driving hammers for sheet piles (impact and vibratory).

#### **BICYCLES AND PEDESTRIANS**

During construction and demolition, at least one temporary sidewalk in either the northbound or southbound direction would be open to pedestrians and adhere to Americans with Disabilities Act standards throughout Project construction. An existing sidewalk in the northbound direction near the Cambria Hotel would be open to pedestrians. Under existing conditions, no sidewalks continue over the existing Tulucay Creek Bridge for pedestrian use; however, there is a concrete edge attached to the southbound concrete barrier of the bridge that is approximately 1 foot high by 1 foot wide with a 4-inch sloping face, which pedestrians may currently use to cross the bridge. The pedestrian access route would maintain road crossings and access to businesses. When insufficient shoulder width is available during construction, bicyclists would be encouraged to share roadways with vehicles. Compliance with *Manual on Uniform Traffic Control Devices* guidelines would be implemented throughout construction and would include posting signage for vehicles to reduce speed to 35 mph and share the roadway. If feasible, during Stages 3 and 4 of construction, a temporary bike path would be created to accommodate bicyclists.

#### 1.5.3 Post- Construction

#### SITE CLEANUP AND POST-CONSTRUCTION ACTIVITIES

All construction materials and debris would be removed from the construction work areas and recycled or properly disposed of offsite. Caltrans would restore all areas temporarily disturbed by Project activities, such as staging areas and access roads, to near or better than pre-construction conditions in accordance with applicable permits and Caltrans standard requirements.

#### SCHEDULE

Construction is anticipated to begin in February 2025 and end in December 2027. A total of 350 working days is estimated. Both Alternative 2 and Alternative 3 would require three construction seasons because of the in-creek work restrictions that occur from June 1 to October 31.

#### 1.5.4 No-Build Alternative

Under the No-Build Alternative, the existing Tulucay Creek Bridge would not be replaced with a new bridge. The longitudinal cracks at the top of the tee beams would continue to grow, and the concrete and reinforcement of the bridge would continue to deteriorate. In addition, the bridge would continue to be subjected to strain from the weight of asphalt concrete placed on the structure. The sidewalks would not be constructed, and the existing bridge would continue to not meet Americans with Disabilities Act standards. As a result, the structural integrity of the bridge and the safety of traveling public would continue to pose a risk. Therefore, this alternative does not meet the purpose and need for the Project.

#### 1.5.5 Identification of a Preferred Alternative

After the public circulation period, all comments were considered and the feasibility of the Project alternatives was analyzed. The Project Development Team has identified Alternative 2 as the preferred alternative. Alternative 2 contains two 10-foot-wide sidewalks, while Alternative 3 would have one 6-foot-wide sidewalk in the southbound direction. Alternative 3 would also require a larger fee acquisition on the east side along northbound SR 121, compared to Alternative 2.

Comments were received from local landowners who shared a preference for Alternative 3 because of the lower ROW impacts to parcels they own, while Alternative 2 was selected by the City of Napa as the locally preferred alternative. Alternative 2 would be consistent with the City of Napa Public Works Standards, which specify 10-foot-wide sidewalks within business commercial areas and would provide better complete street elements when compared to Alternative 3 and the No-Build Alternative.

Selection of the preferred alternative will meet the Project's purpose and need to restore the structural integrity of the bridge and will be consistent with the City of Napa Standards.

#### 1.5.6 Alternatives Considered but Eliminated from Further Discussion

Build Alternative 1 was previously considered and eliminated from further evaluation by Caltrans during the Project initiation phase under EA 20940. Alternative 1 proposed to construct a new bridge with the same dimensions as Alternative 2; however, the bridge profile would remain the same level as the existing bridge. Alternative 1 was eliminated from further consideration because of concerns regarding the proposed bridge profile, as it did not meet the 100-year flood control criteria, and the potential traffic delays associated with the duration of the alternative's proposed stages of construction.

## **1.6 Permits and Approvals**

The permits, agreements, and certifications that would be required for Project construction are outlined in Table 1-1.

Approving Agency	Permit or Approval Document
California Department of Fish and Wildlife (CDFW)	1602 Lake and Streambed Alteration Agreement
Regional Water Quality Control Board – San Francisco Bay (RWQCB)	Clean Water Act Section 401 Water Quality Certification
U.S. Army Corps of Engineers (USACE)	Clean Water Act Section 404 Nationwide Permit 14
National Oceanic and Atmospheric Administration's National Marine Fisheries Service (NMFS)	Biological Opinion
U.S. Fish and Wildlife Service (USFWS)	Letter of Concurrence
State Historic Preservation Officer	Finding of Effect and Memorandum of Agreement (MOA)

#### Table 1-1. Permit or Approval Document and Approving Agency

## **1.7 Project Elements that Apply to Both Build Alternatives**

Each Project alternative includes the measures (called project features) in this section, which are included as part of the Project description. Standardized measures (such as BMPs) are those measures that are generally applied to most or all Caltrans projects. These standardized or pre-existing measures allow little discretion regarding their implementation and are not specific to the circumstances of a particular project.

The following project features apply for both build alternatives:

**PF-AES-1: Vegetation Protection.** Existing trees and vegetation would be preserved to the extent feasible. Trees and vegetation outside of the clearing and grubbing limits would be protected from the contractor's operations, equipment, and materials storage. Tree trimming and pruning, where required, would be under the direction of a certified arborist.

**PF-AES-2: Erosion Control.** After construction, all areas cleared within the Project limits for uses such as contractor access, staging, and trenching operations would be treated with appropriate erosion control measures where required.

**PF-AES-3: Construction Staging.** Except as detailed in the contract plans, staging areas would not affect existing landscaped areas resulting in death and/or removal of trees and shrubs, or disruption and destruction of existing irrigation facilities.

**PF-AES-4: Construction Waste.** During construction operations, unsightly material and equipment in staging areas would be placed where they are less visible and/or covered where possible.

**PF-AES-5: Construction Lighting.** Construction lighting would be directed toward the immediate vicinity of active work and would avoid light trespass through directional lighting, shielding, and other measures as needed.

**PF-AQ-1: Dust Control.** Dust control measures would be included in the Storm Water Pollution Prevention Plan and implemented to minimize construction impacts to existing communities. The plan would incorporate measures such as sprinkling, speed limits, covering transported material loads, and timely revegetation of disturbed areas as needed, as well as posting a publicly visible sign with the telephone number and person to contact at the lead agency regarding dust complaints and at the Bay Area Air Quality Management District regarding compliance with applicable regulations. Water trucks or dust palliatives would be applied to the site, including unvegetated areas, and equipment as often as necessary to control fugitive dust emissions. Fugitive emissions generally must meet a "no visible dust" criterion either at the point of emissions or at the ROW line, depending on air pollution control district and air quality management district regulations and local ordinances.

**PF-AQ-2: Idling and Access Points**. Idling times would be minimized either by shutting off equipment when not in use or reducing the maximum idling time to 5 minutes (as required by the California airborne toxics control measure [Title 13, Section 2485 of California Code of Regulations]). Clear signage would be provided for construction workers at all access points. Construction activities involving the extended idling of diesel equipment or vehicles would be prohibited, to the extent feasible.

**PF-AQ-3: Maintaining Construction Equipment and Vehicles.** All construction equipment and vehicles would be maintained and properly tuned in accordance with manufacturer's specifications. All equipment would be checked by a certified mechanic and determined to be running in proper condition prior to operation.

**PF-BIO-1: Documentation at Project Site**. A Permit Compliance Binder would be maintained at the construction site at all times and presented to resource agency (U.S. Army Corps of Engineers [USACE], National Oceanic and Atmospheric Administration's National Marine Fisheries Service [NMFS], U.S. Fish and Wildlife Service [USFWS], California Department of Fish and Wildlife [CDFW], and/or San Francisco Bay Regional Water Quality Control Board [RWQCB]) personnel upon request. The Permit Compliance Binder would include a copy of all original permits

and agreements, and any extensions and amendments to the permits and agreements.

**PF-BIO-2: Work According to Documents.** Except as they are contradicted by measures within the permits and agreements, all work would be conducted in conformance with the Project description in the permits and agreements and the AMMs provided in the permits and agreements.

**PF-BIO-3: In-channel Work Period.** With the exception of non-ground-disturbing vegetation removal (to avoid impacts to nesting birds), in-channel work and any dewatering necessary would be scheduled between June 1 and October 31. The in-channel work window may be extended via email request and written resource agency approval. Extension requests must be submitted a minimum of 2 weeks prior to the October 31 work cessation period for in-channel work.

**PF-BIO-4: Water Diversion Plan.** Caltrans would submit a water diversion plan to the appropriate agencies for review prior to construction. The approved temporary water diversion system would be used during construction so there is no flowing water in the river bed during in-stream construction activity.

**PF-BIO-5: Work Period in Dry Weather Only.** Work in the bed, bank, channel, and any associated riparian habitat would only be conducted during periods of dry weather. Forecasted precipitation would be monitored. When 0.25 inch or more of precipitation is forecasted to occur, work would stop before precipitation commences. No Project activities would be started if its associated erosion control measures cannot be completed prior to the onset of precipitation. After any storm event, all sites currently under construction and all sites scheduled to begin construction within the next 72 hours would be inspected for erosion and sediment problems and corrective action would be taken as needed; 72-hour weather forecasts from the National Weather Service would be consulted and work would not start back up until runoff ceases and there is less than a 50 percent forecast for precipitation for the following 24-hour period.

**PF-BIO-6: Environmental Training.** Prior to the start of construction, a biologist would provide a training session for all work personnel to identify any sensitive species that may be in the area, their basic habits, how they may be encountered in their work area, and procedures to follow when they are encountered. Any personnel joining the work crew later would receive the same training before beginning work. Upon completion of the education program, employees would sign a form stating they attended the program and understand all protection measures. A pamphlet that contains images of sensitive species that may occur within the Project, environmentally sensitive areas (ESAs) within the Project site, and notes key

avoidance measures, as well as employee guidance would be given to each person who completes the training program. These forms would be made available to the resource agencies upon request.

**PF-BIO-7: Mark Environmentally Sensitive Areas.** Before construction begins, ESAs would be clearly delineated using high visibility orange fencing, flagging, or similar marking to delineate sensitive habitats. The ESA marking would remain in place throughout construction. It may be removed during the wet season (and subsequently re-installed), if needed to prevent materials from being washed away. The final Project plans would depict all locations where ESA markings would be installed and how it would be installed. The bid solicitation package special provisions would clearly describe acceptable marking material and prohibited construction-related activities, vehicle operation, material and equipment storage, and other surface-disturbing activities within ESAs. ESA markings would be maintained in good repair throughout the Project as needed.

**PF-BIO-8: Nesting Bird Surveys.** If Project activities occur between February 1 and September 30, then a pre-construction survey(s) would be conducted for nesting birds no more than 3 days before construction. If active nests are found, then an appropriate buffer would be established and the nest would be monitored for compliance with the Migratory Bird Treaty Act and Fish and Game Code Section 3503.

**PF-BIO-9:** Active Nest Buffers. If an active bird nest is found during construction activities, then the following ESA buffers would be established: If an active raptor nest is observed, a 300-foot ESA buffer would be implemented to avoid impacting the young until they have fledged; if an active nest of non-raptor migratory birds is observed, a 50-foot ESA buffer would be implemented to protect the young until they have fledged; or as otherwise determined by consultation with USFWS and CDFW regarding appropriate action to comply with the Migratory Bird Treaty Act and Fish and Game Code Section 3503.

**PF-BIO-10: Stormwater Best Management Practices.** Water pollution control and erosion control BMPs would be developed and implemented to minimize wind- or water-related erosion. They would follow the requirements of the RWQCB and standards outlined in Construction site BMPs manual.

**PF-BIO-11: Construction Site Management Practices.** The following site restrictions would be implemented to avoid or minimize potential impacts on sensitive biological resources:

- a. Enforce a speed limit of 15 miles per hour for Project vehicles in unpaved portions of the site to reduce dust and excessive soil disturbance.
- b. Locate construction access, staging, storage, and parking areas within the Caltrans ROW and outside of any designated ESA to the extent practicable. Access routes, staging and storage areas, and contractor parking would be limited to the minimum necessary to construct the proposed Project. Routes and boundaries of roadwork would be clearly marked before initiating construction.
- c. Certify, to the maximum extent practicable, borrow material is nontoxic and weed free.
- d. Enclose food and food-related trash items in sealed trash containers and remove them from the site at the end of each day.
- e. Prohibit pets from entering the Project area during construction.
- f. Prohibit firearms within the Project site, except for those carried by authorized security personnel or local, state, or federal law enforcement officials.

**PF-BIO-12:** Invasive Weed Control. To reduce the spread of invasive, non-native plant species and minimize the potential decrease of palatable vegetation for wildlife species, Caltrans would comply with Executive Order 13112. This order is to prevent the introduction of invasive species and provide for their control to minimize the economic, ecological, and human health effects. If noxious weeds are disturbed or removed during construction-related activities, the contractor would be required to contain the plant material associated with these noxious weeds and dispose of them in a manner that would not promote the spread of the species. The contractor would be responsible for obtaining all permits, licenses, and environmental clearances for properly disposing of materials. Areas subject to noxious weed removal or disturbance would be replanted with fast growing native grasses or a native erosion control seed mixture. Where seeding is not practical, the target areas within the Project area will be covered to the extent practicable with heavy black plastic solarization material until the end of the Project.

If work occurs in sensitive habitat, vehicles and equipment would be thoroughly cleaned before arriving on the site to prevent the spread of noxious weeds from other locations.

**PF-BIO-13: Vegetation and Tree Removal.** Vegetation would be cleared only where necessary and cut above soil level, except in areas that would be permanently affected or excavated. This would allow plants that reproduce vegetatively to resprout after construction.

**PF-BIO-14: Restore Disturbed Areas.** Temporarily disturbed areas would be restored to the maximum extent practicable. Exposed slopes and bare ground would be reseeded with native grasses to stabilize and prevent erosion. Where disturbance includes the removal of trees and woody shrubs, native species will be replanted, based on the local species composition.

**PF-BIO-15: Bat Protection.** A habitat assessment would be conducted for potentially suitable bat roosting habitat prior to construction activities. If the habitat assessment reveals any structures are suitable roosting habitat for bats, then the appropriate exclusionary measures would be implemented prior to construction, during the period between March 1 to April 15 or August 31 to October 15. Potential avoidance may include exclusionary blocking or filling potential cavities with foam, visual monitoring and/or staging Project work to avoid bats. If bats are known to use the structures, then exclusion netting would not be used.

If the habitat assessment reveals suitable bat habitat in trees and tree removal is scheduled from April 16 through August 30 and/or October 16 through February 28, then presence/absence surveys would be conducted 2 to 3 days prior to any tree removal or trimming. If presence/absence surveys are negative, then tree removal would proceed following a two-phased tree removal system. If presence/absence surveys indicate bat occupancy, then the occupied trees would only be removed from March 1 through April 15 and/or August 31 through October 15 by following the two-phased tree removal system. The two-phased system would be conducted over 2 consecutive days. On the first day, (in the afternoon) limbs and branches would be removed by a tree cutter using chainsaws or other hand tools. Limbs with cavities, crevices, or deep bark fissures would be avoided and only branches or limbs without those features would be removed.

Bats would not be disturbed without specific notice to and consultation with CDFW.

**PF-BIO-16: Prevent Inadvertent Entrapment.** To prevent inadvertent entrapment of animals during construction, all excavated, steep-walled holes or trenches more than 1 foot deep would be covered at the close of each working day by plywood or similar materials, or provided with one or more escape ramps constructed of earthen fill or wooden planks at an angle no greater than 30 degrees. Before such holes or trenches are filled, they would be thoroughly inspected for trapped animals. Pipes, culverts, or similar structures stored in the Project area overnight would be inspected before they are subsequently moved, capped, or buried.

**PF-BIO-17: Night Lighting.** Nighttime work would be avoided to the maximum extent practicable. For unavoidable nighttime work, all lighting would be shielded and

directed downward, toward the active construction area to avoid exposing nocturnal wildlife to excessive glare.

**PF-CULT-1: Discovery of Human Remains.** Stop potentially damaging work if human remains are uncovered during construction, assess the significance of the find, and pursue appropriate management.

California law recognizes the need to protect interred human remains, particularly Native American burials and associated items of patrimony, from vandalism and inadvertent destruction. The procedures for the treatment of discovered human remains are contained in California Health and Safety Code Sections 7050.5 and 7052, and California Public Resources Code Section 5097.

If remains are discovered during excavation, all work within 60 feet of the discovery will halt and Caltrans' Office of Cultural Resource Studies (OCRS) will be called. Caltrans OCRS stall will assess the remains and, if determined human, will contact the County Coroner as per Public Resources Code Sections 5097.98, 5097.99, and 7050.5 of the California Health and Safety Code. If the Coroner determines the remains to be Native American, the Coroner will contact the Native American Heritage Commission who will assign a Most Likely Descendant. Caltrans will consult with the Most Likely Descendant on treatment and reburial of the remains. Further provisions of Public Resources Code 5097.98 are to be followed as applicable.

**PF-GHG-1: Waste Reduction.** If practicable, nonhazardous waste and excess material would be recycled. If recycling is not practicable, the material would be disposed of appropriately.

**PF-GHG-2: Energy Reduction**. Solar energy would be used to reduce the use of non-renewable energy during construction.

#### PF-HAZ-1: Caltrans Standard Specifications and Hazardous Waste

**Regulations.** Caltrans Standard Specifications latest Section 13-4, "Job Site Management," would be implemented to prevent and control spills or leaks from construction equipment and from storage of fuels, paints, cleaners, solvents, and lubricants. All aspects of the Project associated with transport, storage, use, and disposal of hazardous materials would be done in accordance with the California Health and Safety Code and the appropriate local, state, and federal hazardous waste regulations. Handling and management of hazardous materials would comply with Caltrans Standard Specifications latest Section 14-11, "Hazardous Waste and Contamination," which outlines handling, storing, and disposing of hazardous waste. **PF-HAZ-2: Soil and Groundwater Investigation.** A soil and groundwater investigation for metals, primarily lead, and other contaminants of concern (e.g., petroleum hydrocarbons and volatile organic compounds) would be completed during the Project's design phase to characterize and profile the soil and groundwater to be encountered by the construction of the proposed build alternatives. Depending upon the findings of the site investigation, appropriate hazardous waste management special provisions would be prepared and included in the Project specifications.

PF-TRA-1: Traffic Management Plan. A Traffic Management Plan (TMP) would be developed by Caltrans during the design (Plans, Specifications, and Estimate [PS&E]) phase. The TMP would include elements such as haul routes and phasing to reduce impacts to local residents, as feasible, and maintain access for police, fire, and medical services in the local area. The TMP would also include public information, motorist information, incident management, construction detours to local residents and tourist, as feasible, as well as implementation of Construction Zone Enhanced Enforcement Program (COZEEP) features. Prior to construction, Caltrans would notify adjacent property owners, businesses, the Napa County Transportation Authority (NVTA), City of Napa, the Chamber of Commerce and Visitors Bureau, and the Napa County Regional Park and Open Space District regarding construction activities and access changes. In addition, Caltrans would coordinate with the local fire department and emergency response services prior to construction to minimize potential disruption to emergency services. During construction, a total of four travel lanes (two in each direction) will be open and maintained to traffic, with limited nighttime closures.

**PF-UTIL-1: Trash Management.** All food-related trash items, such as wrappers, cans, bottles, and food scraps, would be disposed of in closed containers and removed by the contractor at least once daily from the Project limits. A trash reduction system would also be developed by the contractor, approved by Caltrans, and implemented per Caltrans Statewide National Pollution Discharge Elimination System Permit and RWQCB Cease and Desist Order.

**PF-UTIL-2:** Notify Utility Owners of Construction Schedule to Protect Utilities. Caltrans would notify utility companies, such as PG&E and AT&T, of construction schedules for proposed Project work so that they can relocate the gas, telephone, cable, and overhead distribution lines prior to construction and minimize disruption of utility service.

# **Chapter 2** California Environmental Quality Act Evaluation

The following discussions evaluate potential environmental impacts of the proposed Project as described in Chapter 1 as they relate to the CEQA checklist to comply with State CEQA Guidelines (Title 14 California Code of Regulations, Division 6, Chapter 3, Section 15091).

## **Environmental Factors Potentially Affected**

As part of the scoping and environmental analysis carried out for the proposed Project, the following environmental issues were considered, but no adverse impacts were identified. As a result, there is limited discussion in this document on the following resources: agriculture and forestry, energy, geology and soils, land use and planning, mineral resources, population and housing, and recreation.

The environmental factors checked in Table 2-1 would be potentially affected by the proposed Project. Further analyses of these environmental factors are included in the following sections.

X	Aesthetics		Agriculture and Forestry	х	Air Quality
X	Biological Resources	Х	Cultural Resources		Energy
	Geology/Soils		Greenhouse Gas Emissions	Х	Hazards and Hazardous Materials
X	Hydrology/Water Quality		Land Use/Planning		Mineral Resources
Х	Noise		Population/Housing	Х	Public Services
	Recreation	Х	Transportation/Traffic	Х	Tribal Cultural Resources
Х	Utilities/Service Systems	Х	Wildfire	Х	Mandatory Findings of Significance

#### Table 2-1. Environmental Factors Potentially Affected

## 2.1 Determination

On the basis of this initial evaluation:

	I find that the proposed Project COULD NOT have a significant effective environment, and a NEGATIVE DECLARATION will be prepared.			
×	X I find that although the proposed Project could have a significant effect on the environment, there will not be a significant effect in this case because revisions in the Project have been made by or agreed to by the Project proponent. A MITIGATED NEGATIVE DECLARATION will be prepared.			
	I find that the proposed Project MAY have a significant effect on the environment, and an ENVIRONMENTAL IMPACT REPORT is required.			
	I find that the proposed Project MAY have a "potentially significant impact" or "potentially significant unless mitigated" impact on the environment, but at least one effect (1) has been adequately analyzed in an earlier document pursuant to applicable legal standards and (2) has been addressed by mitigation measures based on the earlier analysis as described on attached sheets. An ENVIRONMENTAL IMPACT REPORT (EIR) is required, but it must analyze only the effects that remain to be addressed.			
I find that although the proposed Project could have a significant effect on the environment, because all potentially significant effects (a) have been analyzed adequately in an earlier EIR or NEGATIVE DECLARATION pursuant to applicable standards, and (b) have been avoided or mitigated pursuant to that earlier EIR or NEGATIVE DECLARATION, including revisions or mitigation measures that are imposed upon the proposed Project, nothing further is required.				
Sigr	nature:	Date:		
Maxwell Lammert		03/23/2023		
Prin	Printed Name: Maxwell Lammert			

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# 2.2 CEQA Environmental Checklist

The following checklist analyzes two build alternatives, each of which have very similar Project footprints. Due to the similar footprints, it is anticipated that the impact determination to each resource area would apply to both alternatives. Any and all differences between the two build alternatives are specified and discussed further under the pertinent resource area.

This checklist (presented at the beginning of each resource section in the form of a table listing the pertinent questions applicable to the resource and a single column where the degree of impact is indicated) identifies physical, biological, social, and economic factors that might be affected by the proposed Project. In many cases, technical studies performed in connection with the Project indicate that there are no impacts to a particular resource. A "no impact" answer in the last column reflects this determination. The words "significant" and "significance" used throughout the checklist are related to CEQA impacts. The questions in this form are intended to encourage the thoughtful assessment of impacts and do not represent thresholds of significance.

As noted previously, project features, which may include both design elements of the proposed Project and standardized measures that are applied to all or most Caltrans projects, such as BMPs and measures included in the Standard Plans and Specifications or as Standard Special Provisions, are considered to be an integral part of the Project and are considered prior to any significance determinations. A full list of the proposed Project's project features, AMMs, and mitigation measures (MMs) can be reviewed in Appendix B.

Section 2.2.1 through Section 2.2.21 of this chapter presents the CEQA determinations under Appendix G of the CEQA Guidelines. The CEQA determinations depend on the level of potential environmental impact that would result from the Project. The level of significance determinations is defined as follows:

- No Impact: Indicates no physical environmental change from existing conditions.
- Less than Significant Impact: Indicates the potential for an environmental impact that is not significant with or without the implementation of AMMs.
- Less than Significant Impact with Mitigation Incorporated: Indicates the potential for a significant impact that would be mitigated with the implementation of a mitigation measure to a level of less than significant.
- Potentially Significant Impact: Indicates the potential for significant and unavoidable environmental impact.

# 2.2.1 Aesthetics

Except as provided in Public Resources Code Section 21099, would the Project:

Question	CEQA Determination
a) Have a substantial adverse effect on a scenic vista?	Less Than Significant Impact
b) Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?	Less Than Significant Impact
c) In non-urbanized areas, substantially degrade the existing visual character or quality of public views of the site and its surroundings? (Public views are those that are experienced from a publicly accessible vantage point). If the Project is in an urbanized area, would the Project conflict with applicable zoning and other regulations governing scenic quality?	Less Than Significant Impact
d) Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?	Less Than Significant Impact

## **CEQA SIGNIFICANCE DETERMINATIONS FOR AESTHETICS**

A Visual Impact Assessment was completed for the SR 121 Tulucay Creek Bridge Replacement Project (Caltrans 2022a), with details of the assessment included in this section. SR 121 from PM 6.0 to 9.4, which includes the Project site, is listed as an eligible state scenic highway.

The existing Tulucay Creek Bridge was constructed in 1918 and widened to its existing four-lane width in 1943. The bridge is at an elevation equal to that of the highway, carrying four lanes of traffic with a striped center median across its approximately 70-foot width and similar span. A tall vertical concrete wall east of the highway runs along the creek's south bank, with partial concrete reinforcement along the banks at the other three quadrants, greatly limiting the amount of riparian vegetation present. Southbound highway users may be aware of the existence of the bridge and creek primarily due to the gap in commercial development, but on the northbound side the creek is more narrowly confined and therefore less noticeable. The only element of the bridge visible from the roadway is a solid stone barrier adjacent to the roadway.

Hills rise to the north but are seen only at a distance and above commercial buildings. While there are views far beyond the site, none are highly scenic or special. There is not an extensive riparian corridor to make the presence of the creek obvious. The components of the existing bridge seen immediately adjacent to the roadway are limited to the solid hewn stone blocks of the barrier and slightly taller rectangular end posts. The best view of the creek is seen southbound and on the approach to the bridge, although motorists and others can see the creek channel at mid-distance over and beyond the bridge barrier. Because the barrier is solid, there are no views of the creek where it is nearest to the roadway. The highway, heavy traffic, and unadorned buildings, rather than elements of a natural environment, are the dominant visual features of the landscape.

## a, b, c) Less Than Significant Impact

The Project would widen the roadway, add sidewalks, and remove stone elements from the existing bridge using modern elements that meet Caltrans design standards. The stone features of the existing bridge are visible from the highway; however, they exist as minor features to the contributing landscape aesthetics and are easily overlooked by highway users. The removal of these features would not result in a substantial visual change. With the implementation of PF-AES-1 through PF-AES-5 and AMM-AES-1 and AMM-AES-2, temporary construction impacts including vegetation removal and visual change from construction activities would result in a less than significant impact.

In addition, the Project would incorporate AMM-AES-2, which would install seethrough bridge rails to provide views of Tulucay Creek that are currently blocked by the existing solid stone barrier. The Project would not adversely affect any scenic resources identified as requiring special consideration, such as a rock outcropping, important tree grouping, or historic property, as defined by CEQA statues or guidelines or by Caltrans policy. Existing vistas will be unaltered. Project elements would not affect the appearance of the highway corridor and would be visually consistent with the character of the corridor and surrounding area; therefore, impacts would be less than significant.

## d) Less Than Significant Impact

The Project would not create a new source of substantial light or glare. Day and nighttime construction activities could temporarily create new sources of light and glare near the Project area; however, implementation of PF-AES-5 and AMM-AES-3 would minimize visual impacts from light and glare to less than significant.

#### **AVOIDANCE AND MINIMIZATION MEASURES**

**AMM-AES-1: Minimize Construction Appearance:** During construction, Caltrans would minimize the appearance of construction equipment and staging areas on SR 121 and would locate construction equipment beyond direct view of the motoring public and residential and commercial properties to the extent feasible.

**AMM-AES-2: Bridge Rail Design:** During the design phase, Caltrans would design the bridge to incorporate see-through bridge rails that allow views of the creek and adjacent vegetation as directed by Caltrans Landscape Architecture staff.

**AMM-AES-3: Glare Effects:** During the design phase, Caltrans would design the concrete portions of the bridge including the concrete anchor blocks, wing walls, and abutments. The design would be treated with a combination of roughening surface texture and coloring concrete to reduce glare, as directed by the Caltrans Office of Landscape Architecture.

**AMM-AES-4: Post-Construction Site Grading and Contours:** Prior to completion of construction activities, Caltrans would use contour grading and slope rounding to produce smooth, flowing contours consistent with site topography, to increase context sensitivity and reduce engineered appearance of slopes.

**AMM-AES-5: Aggregate Material Color and Scale:** Prior to completion of construction activities, if creek work requires the import of aggregate or creek bed materials, Caltrans would select materials that are similar in color to the native creek materials.

# 2.2.2 Agriculture and Forestry Resources

In determining whether impacts to agricultural resources are significant environmental effects, lead agencies may refer to the California Agricultural Land Evaluation and Site Assessment Model (1997) prepared by the California Department of Conservation as an optional model to use in assessing impacts on agriculture and farmland. In determining whether impacts to forest resources, including timberland, are significant environmental effects, lead agencies may refer to information compiled by the California Department of Forestry and Fire Protection regarding the state's inventory of forest land, including the Forest and Range Assessment Project and the Forest Legacy Assessment Project and to the forest carbon measurement methodology provided in Forest Protocols adopted by the California Air Resources Board. Would the Project:

Question	CEQA Determination
a) Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?	No Impact
b) Conflict with existing zoning for agricultural use, or a Williamson Act contract?	No Impact
c) Conflict with existing zoning for, or cause rezoning of, forest land (as defined in Public Resources Code Section 12220(g)), timberland (as defined by Public Resources Code Section 4526), or timberland zoned Timberland Production (as defined by Government Code Section 51104(g))?	No Impact
d) Result in the loss of forest land or conversion of forest land to non-forest use?	No Impact
e) Involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland, to non-agricultural use or conversion of forest land to non-forest use?	No Impact

#### **CEQA SIGNIFICANCE DETERMINATIONS FOR AGRICULTURE AND FOREST RESOURCES**

The Project site is located on SR 121 and is within the city of Napa. The site is identified on the California Important Farmland database as urban and built-up land (California Department of Conservation 2017).

The Project would be constructed within the Caltrans ROW and TCEs, with surrounding commercial, open space, and residential uses. The *City of Napa Zoning Map* prepared by the City of Napa Geographic Information System Department designates the Project area to the west of SR 121 as Community Commercial and to the east of SR 121 as Tourist Commercial (City of Napa 2021a).

#### a, b, c, d, e) No Impact

The Project area is designated by the Farmland Mapping and Monitoring Program as urban and built-up land (California Department of Conservation 2017). Therefore, there would be no impact to agriculture and farming resources. In addition, the California Timberland Productivity Act discourages premature or unnecessary conversion of timberland to urban and other uses and discourages expansion of urban services into timberland (CDTFA 2021). The California Timberland Productivity Act does not apply because there are no forest resources or timberlands in the Project vicinity or in the Project area.

Further, no portion of the Project area is zoned agricultural, forest land or timberland, nor is it under a Williamson Act contract (California Department of Conservation 2017). Therefore, there would be no impact or conflict with any agricultural, forest land or timberland, or Williamson Act contract land resources.

## 2.2.3 Air Quality

Where available, the significance criteria established by the applicable air quality management district or air pollution control district may be relied upon to make the following determinations. Would the Project:

Question	CEQA Determination
a) Conflict with or obstruct implementation of the applicable air quality plan?	No Impact
b) Result in a cumulatively considerable net increase of any criteria pollutant for which the Project region is non- attainment under an applicable federal or state ambient air quality standard?	No Impact
c) Expose sensitive receptors to substantial pollutant concentrations?	Less Than Significant Impact
d) Result in other emissions (such as those leading to odors) adversely affecting a substantial number of people?	Less Than Significant Impact

#### **CEQA SIGNIFICANCE DETERMINATIONS FOR AIR QUALITY**

## a, b) <u>No Impact</u>

The Project is located in the San Francisco Bay Area Air Basin (SFBAAB), which is regulated by the Bay Area Air Quality Management District. The SFBAAB is considered to be in federal and state nonattainment for ozone and fine particulate matter 2.5 microns ( $PM_{2.5}$ ) and in state nonattainment for particulate matter 10 microns ( $PM_{10}$ ). The SFBAAB is in attainment or unclassified for other state and federal air quality standards.

The Project falls under "widening narrow pavements or reconstructing bridges (no additional travel lanes)" activities and is therefore exempt from air quality conformity determination under 40 Code of Federal Regulations (CFR) 93.126. An air quality study is not required. The Project would not add capacity, and therefore would not result in operational degradation of air quality. Project construction is limited in duration and a substantial amount of pollutants would not be generated that would result in a cumulatively considerable net increase of criteria pollutants. The Project would not conflict with or obstruct implementation of an applicable air quality plan or result in a cumulatively net increase in any criteria pollutant; therefore, there would be no impact.

#### c, d) Less Than Significant Impact

The Project vicinity contains hotels, residential communities, and businesses. As the Project is not capacity-increasing, the build alternatives would not increase criteria pollutants or odors over current conditions. Although construction activities would impact nearby sensitive receptors, generation of air emissions and odors would be temporary and limited to the period of construction. In addition, implementation of PF-AQ-1 through PF-AQ-3 would minimize impacts from emissions during the construction phase. Impacts would be less than significant.

## 2.2.4 Biological Resources

Would the Project:

Question	CEQA Determination	
a) Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the CDFW, U.S. Fish and Wildlife Service (USFWS), or NOAA Fisheries?	Less Than Significant Impact	
b) Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the CDFW or USFWS?	Less Than Significant Impact	
c) Have a substantial adverse effect on state or federally protected wetlands (including, but not limited to, marsh, vernal pool, coastal, or similar) through direct removal, filling, hydrological interruption, or other means?	No Impact	
d) Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?	Less Than Significant Impact	
e) Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?	No Impact	
f) Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?	No Impact	

#### **CEQA SIGNIFICANCE DETERMINATIONS FOR BIOLOGICAL RESOURCES**

A Natural Environment Study was prepared for the Project to evaluate the effects of this Project on biological resources, including sensitive plants and wildlife species (Caltrans 2022j). This section summarizes the findings of this study.

The biological study area (BSA), which includes the Project footprint and 250 feet upstream and downstream of the bridge within the Tulucay Creek channel, totals 3.9 acres for the Project. The BSA contains a portion of the existing roadway and bridge structure, bare ground, and potential waters of the United States, and is adjacent to several commercial developments. Vegetation within the BSA consists of wild oats and annual brome grassland, Himalayan blackberry (*Rubus aremeniacus*) riparian scrub, and cattail (*Typha* sp.) marshes.

As a part of the Natural Environment Study, databases were used to evaluate potential impacts that could occur to sensitive biological resources as a result of the Project. The database search included: the California Natural Diversity Database (CNDDB) (CDFW 2022), Information for Planning and Consultation (USFWS 2022), the NMFS species list (2022), the California Native Plant Society (CNPS) Inventory of Rare and Endangered Plants of California (CNPS 2022), and the California Fish Website database (University of California Agriculture and Natural Resources 2022). In addition to database queries, reconnaissance field visits were conducted on January 11, 2022, with a focus on fish species and California red-legged frog (*Rana draytonii*) habitat.

Environmental work and considerations were conducted in the same Project area in 2016 for a previous project, the Tulucay Bridge Repair Project (Caltrans EA 4G920). Technical studies from the Tulucay Bridge Repair Project were referred to for the preparation of the Natural Environment Study after a 2022 field visit was performed, which confirmed that conditions within the Project footprint and BSA have not significantly changed. The technical studies referenced in the Natural Environment Study included a rare plant habitat assessment and an aquatic resources delineation.

#### a) Less Than Significant Impact

With implementation of the project features and AMMs identified in Appendix B, the Project would have less than significant adverse effects, either directly or through habitat modification, on any identified candidate, sensitive, or special-status species in local or regional plans, policies or regulations, or by the CDFW, USFWS, or NMFS. All temporary impacts would be restored to pre-Project conditions and suitable mitigation for permanent impacts will be determined during agency consultation.

Special-status species potentially present within or adjacent to the BSA are discussed in the following section.

**Special-Status Plant Species:** Three special-status plant species, Suisun Marsh aster (*Symphyotrichum lentum*), congested-headed hayfield tarplant (*Hemizonia congesta* ssp. *congesta*), and Lyngbye's sedge (*Carex lyngbyei*), were determined to have low potential to occur in the BSA and were not observed during the rare plant habitat assessment in 2016. Suisun Marsh aster and congested-headed hayfield tarplant have a California Rare Plant Rating of 1B.2; and Lyngbye's sedge has a

California Rare Plant Rating of 2B.2 by CNPS but have no state or federal designation.

In addition, implementation of PF-BIO-6, PF-BIO-7, PF-BIO-13, and PF-BIO-14 and AMM-BIO-1 through AMM-BIO-3 would minimize potential impacts to special-status species. Impacts would be considered less than significant.

**California Red-Legged Frog:** The California red-legged frog (*Rana draytonii*) is federally listed as threatened and is also a state species of special concern. Suitable breeding habitat for California red-legged frog was not identified within the BSA. However, suitable dispersal habitat consisting of non-breeding aquatic waters and upland habitat is present within the BSA. The Project is within the current known range of the California red-legged frog; however, no CNDDB records of the frog are within 5 miles of the BSA. The nearest record for this species, dated 2008, is located approximately 6.35 miles south of the Project. At this recorded site, one adult was observed in an isolated side pool, described as quality breeding habitat, within North Slough Creek containing emergent vegetation (CDFW 2022). There are 10 other recorded occurrences located within a 10-mile radius, with 9 occurrences located 7 to 10 miles southeast of the Project limits and 1 occurrence located approximately southwest of the Project limits in a non-specific location. These recorded occurrences identified adult and/or juvenile individuals in ponds or pooled areas within creeks, with one area confirmed as a breeding location (CDFW 2022).

The Project is located outside of designated critical habitat for California red-legged frog. The nearest designated critical habitat units, SON-2 and SON-3 are located 4.25 and 6 miles southeast of the Project, respectively.

Implementation of PF-BIO-5 through PF-BIO-7 and PF-BIO-16 and AMM-BIO-4 through AMM-BIO-9 would minimize potential impacts to California red-legged frog. Impacts would be considered less than significant.

Modifications to California red-legged frog habitat are anticipated to benefit this species by recontouring the channel, widening the bridge abutments, and removing the center pier.

**Central California Coast (CCC) Steelhead:** The CCC Distinct Population Segment of steelhead (*Oncorhynchus mykiss*) is listed as federally threatened. Designated critical habitat for CCC steelhead is also present within the BSA. Although there are no CNDDB occurrences of CCC steelhead within 5 miles of the BSA, juvenile CCC steelhead were observed in Tulucay Creek in 2001 (Leidy et al. 2005). In addition, several juvenile CCC steelhead were observed in two tributaries to Tulucay Creek, Murphy Creek and Spencer Creek, in 2007 (NCRCD 2009).

Tulucay Creek serves primarily as a migration corridor from the Napa River to upstream tributaries; therefore, a potential exists for this species to occur in the Project footprint during the rainy season, when flow is sufficient. Proposed Project activities are scheduled to take place during the dry season, when adult or juvenile CCC steelhead are not expected to be migrating into or out of fresh water, and a water diversion plan will be implemented, so that there is no flowing water during instream construction activities. Thus, CCC steelhead are not expected to be present.

With implementation of PF-BIO-3, PF-BIO-4, PF-BIO-6, and PF-BIO-10, potential impacts to CCC steelhead and their associated habitat would be avoided/minimized. Refer to Section 1.7 for a comprehensive list of project features. Impacts would be considered less than significant.

**Western Pond Turtle:** The western pond turtle (*Emys marmorata*) is a California special species of concern. Recorded occurrences of two adults observed in May 2003 and two adults or subadults observed in August 2016 were within the Project footprint. There are five other western pond turtle occurrences within 5 miles of Tulucay Bridge (CDFW 2022). Suitable aquatic and upland habitat for western pond turtle is present within the BSA; therefore, western pond turtle could occur at the Project location.

Implementation of PF-BIO-5 through PF-BIO-7 and PF-BIO-16 and AMM-BIO-4 through AMM-BIO-9 would avoid and/or minimize potential impacts to western pond turtle. Impacts would be considered less than significant.

Western Brook Lamprey, Western River Lamprey, and Pacific Lamprey: Three species of lamprey, the western brook lamprey (*Lampetra planeri*), western river lamprey (*Lampetra ayresii*), and Pacific lamprey (*Entosphenus tridentatus*), are all California special species of concern. According to the University of California Agriculture and Natural Resources Fish Database (2022), these three species of lamprey have historically been present in Tulucay Creek. Upon observation of site conditions, it was determined that the sandier upstream channel and muddy downstream channel constituted suitable habitat for lamprey species.

Implementations of PF-BIO-3, PF-BIO-4, PF-BIO-6, and PF-BIO-10 would minimize potential impacts to lamprey species and their associated habitat. Impacts would be considered less than significant.

**Saltmarsh Common Yellowthroat:** The saltmarsh common yellowthroat (*Geothlypis trichas sinuosa*) is a California special species of concern. Marginally suitable habitat, in the form of riparian vegetation, is present within the BSA. According to CNDDB, there is one observation of saltmarsh common yellowthroat

0.3 mile west of the BSA (1989), along the Napa River; two adult saltmarsh common yellowthroat were observed 1.4 miles south of the BSA in 1989, along the Napa River; and numerous sightings were recorded at Fagan Ecological Reserve, approximately 4.5 miles south of the BSA (CDFW 2022).

Implementation of PF-BIO-6, PF-BIO-8, PF-BIO-9, and PF-BIO-14 would minimize potential impacts to the saltmarsh common yellow throat; however, no impacts are anticipated for saltmarsh common yellowthroat.

**Pallid Bat and Western Red Bat:** Two species of bats, the pallid bat (*Antrozous pallidus*) and western red bat (*Lasiurus blossevillii*), are California special species of concern. Numerous CNDDB occurrences of pallid bats are located within 5 miles of the BSA and one CNDDB occurrence of western red bat is within 10 miles of the BSA (CDFW 2022). However, the bridge lacks crevices and there are no large hollow trees in the vicinity of the BSA that could be used by roosting bats.

Implementation of PF-BIO-6, PF-BIO-13, PF-BIO-15, and PF-BIO-17 would minimize potential impacts to bat species; however, no Project impacts to bats are anticipated.

## b) Less Than Significant Impact

The Project would not have a substantial adverse effect on riparian habitat or environmentally sensitive natural communities.

The riparian habitat within the BSA is disturbed and is comprised of cattail marshes and Himalayan blackberry scrub. Impacts to this habitat would result from clearing and grading to access the bridge and conduct fish passage improvements.

The Project is located in the Napa U.S. Geological Survey (USGS) 7.5-minute topographic quadrangle, which is designated essential fish habitat for Chinook and coho salmon (NMFS 2022). Impacts to essential fish habitat would include temporary disturbance resulting from removal of the center pier and installation and removal of a temporary creek diversion system, however the Project would not adversely impact the hydrology or bathymetry of Chinook salmon or coho salmon essential fish habitat. The Project would benefit essential fish habitat by reducing erosion and sedimentation build-up and easing upstream and downstream migration.

In addition, implementation of PF-BIO-3, PF-BIO-4, PF-BIO-6, PF-BIO-7, PF-BIO-10, PF-BIO-13, and PF-BIO-14 would minimize potential impacts to riparian habitat or environmentally sensitive natural communities; therefore, impacts would be less than significant.

## c) <u>No Impact</u>

There are no wetlands under federal or state jurisdiction present within the Project footprint; therefore, there would be no impact to protected wetlands.

## d) Less Than Significant Impact

The Project would have less than significant impact to migratory fish or wildlife movement. The in-stream work would occur between June 1 and October 31, when Tulucay Creek within the Project footprint is anticipated to be dry and CCC steelhead are not expected to be present; however, as a precaution, a temporary creek diversion system would be installed to divert water through the construction site. Potential CCC steelhead habitat would be temporarily impacted from stream grading and vegetation removal, while removal of the center pier would permanently add potential suitable habitat. The Project would not construct or present any new barriers to fish passage following construction because Tulucay Creek would retain a low-flow channel suitable for fish passage.

Implementations of PF-BIO-3, PF-BIO-4, PF-BIO-6, and PF-BIO-10 would minimize potential impacts to CCC steelhead and their associated habitat. Impacts would be considered less than significant.

## e) <u>No Impact</u>

The Project would not conflict with any local policies or ordinances protecting biological resources. No trees would be removed during the Project. There would be no impact.

## f) <u>No Impact</u>

There are no existing Habitat Conservation Plans or Natural Community Conservation Plans within Napa County (Data Basin 2021). The Project would not conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state Habitat Conservation Plan. There would be no impact.

#### **AVOIDANCE AND MINIMIZATION MEASURES**

Caltrans would incorporate the following AMMs into the Project to offset or avoid potential impacts to biological resources.

**AMM-BIO-1: Rare Plant Surveys.** Prior to construction, botanical surveys will be conducted in areas of suitable habitat for rare plant species during the appropriate blooming season(s).

**AMM-BIO-2: Avoid Rare Plants.** The Project footprint may be adjusted, if practicable, to completely or partially avoid affecting special-status plant species.

**AMM-BIO-3: Minimize Disturbance to Rare Plants.** If complete or partial avoidance is not practicable, other minimization measures may be implemented to reduce the severity of the impact to the special-status plant species. These actions may include one or a combination of the following:

- Collection of special-status plants seeds, bulbs, other propagules, or topsoil prior to construction for use in future onsite restoration or enhancement actions
- Restoration of enhancement of suitable special-status plant habitat onsite
- Restoration or enhancement of suitable special-status plant habitat offsite

AMM-BIO-4: California Red-Legged Frog and Western Pond Turtle Entanglement and Trapping. To prevent wildlife from becoming entangled or trapped in erosion control materials, plastic monofilament netting (that is, erosion control matting) or similar material will not be used. Acceptable substitutes will include coconut coir matting or tackifying hydroseeding compounds.

**AMM-BIO-5: Protocol for Species Observation.** If California red-legged frog or western pond turtle are encountered in the Project footprint, work within 50 feet of the animal will cease immediately and the Resident Engineer and approved biological monitor will be notified. Based on the professional judgment of the biological monitor, if Project activities can be conducted without harming or injuring the animal, it may be left at the location of discovery and monitored by the biological monitor. Project personnel will be notified of the finding, and at no time will work occur within 50 feet of the animal without a biological monitor present.

**AMM-BIO-6: Pre-construction Surveys.** An approved biologist will conduct preconstruction surveys for California red-legged frog / western pond turtle as needed. A visual encounter survey will be conducted immediately before ground-disturbing activities. Suitable habitat within the Project footprint will be visually inspected. If California red-legged frog / western pond turtle is found within the Project footprint and at risk of harm, then it will be relocated outside of the Project footprint by the approved biologist.

**AMM-BIO-7: Biological Monitoring**. A biological monitor will be present during construction activities where take of a listed species could occur. Through communication with the Resident Engineer or designee, the biological monitor may stop work if deemed necessary for any reason to protect listed species; the biological

monitor will advise the Resident Engineer or designee on how to proceed accordingly.

**AMM-BIO-8: Handling of Listed Species**. If, at any time, a listed species is discovered, the Resident Engineer and the agency-approved biologist will be immediately informed. The agency-approved biologist will determine whether relocating the species is necessary and will work with the corresponding agency (USFWS or CDFW) prior to handling or relocating, unless otherwise authorized.

**AMM-BIO-9: Wildlife Exclusion Fencing.** Before starting construction, at the discretion of the Caltrans biologist, wildlife exclusion fencing will be installed along the Project footprint perimeter in the areas where wildlife could enter the Project footprint. Wildlife exclusion fencing will be removed following completion of construction activities. At the discretion of the Caltrans biologist, wildlife exclusion fencing may be removed at times when construction is no longer active in the area.

## 2.2.5 Cultural Resources

Would the Project:

Question	CEQA Determination
a) Cause a substantial adverse change in the significance of a historical resource pursuant to in Section 15064.5?	No Impact
b) Cause a substantial adverse change in the significance of an archaeological resource pursuant to Section 15064.5?	Less Than Significant Impact with Mitigation Incorporated
c) Disturb any human remains, including those interred outside of formal cemeteries?	Less Than Significant Impact with Mitigation Incorporated

#### **CEQA SIGNIFICANCE DETERMINATIONS FOR CULTURAL RESOURCES**

Caltrans prepared a Section 106 Summary Memo that summarizes the Historic Property Survey Report completed in February 2022 (Caltrans 2022b). An update to the 2022 Summary Memo was made and Caltrans prepared a Section 106 Closeout Memo dated February 7, 2023, after the MOA was executed on January 20, 2023 (Caltrans 2023). This section summarizes the findings of the memorandums.

The Area of Potential Effects (APE) was established by Caltrans Professionally Qualified staff and the Project Manager on February 7, 2022, in in accordance with Stipulation VIII.A and Attachment 3 of the January 2014 *First Amended Programmatic Agreement Among the Federal Highway Administration, the Advisory Council on Historic Preservation, the California State Historic Preservation Officer, and the California Department of Transportation Regarding Compliance with Section 106 of the National Historic Preservation Act, as it Pertains to the Administration of the Federal-Aid Highway Program in California* (PA) (Caltrans 2022b).

Caltrans prepared a Historic Properties Survey Report to document its identification efforts and has determined that, pursuant to Section 106 PA Stipulation IX.B and, if applicable, Public Resources Code 5024 Memorandum of Understanding Stipulation IX.B, there are historic properties within the APE that may be affected (Caltrans 2022b). An archaeological site was identified that had been determined eligible for the National Register of Historic Places (NRHP) on March 8, 2000, by the State Historic Preservation Officer (SHPO). The determination of eligibility automatically determined the site on the California Register of Historical Resources and makes it an historical resource under CEQA.

Caltrans determined, in accordance with PA Stipulation VIII.C.5, that one property within the APE, the Tulucay Creek Bridge, was previously determined not eligible for

inclusion in the NRHP, with SHPO concurrence. This determination remains valid. The remaining properties within the architectural APE were exempted from evaluation, pursuant to Stipulation VIII.C.1 and Attachment 4 of the PA.

## a) <u>No Impact</u>

The Tulucay Creek Bridge was previously evaluated for the NRHP and determined ineligible during the 1986 Caltrans Bridge Inventory and the 2003 Masonry Bridge Survey and Inventory. It is listed as a Category 5 bridge in Caltrans's Statewide Historic Bridge Inventory, "ineligible for National Register listing," and this determination remains valid.

The remaining properties within the architectural APE have been exempted from evaluation, pursuant to Stipulation VIII.C.1 and Attachment 4 of the PA. There are no other historical resources known to be present within the APE; therefore, there would be no historical properties affected by the Project and would result in no impact.

## b, c) Less Than Significant Impact with Mitigation Incorporated

Caltrans determined that the build alternatives will have an adverse effect to the archaeological site due to the proposed excavation and construction of new abutments, utility relocation, and drainage. Caltrans consulted with the SHPO on the undertaking's Finding of Adverse Effect and developed an MOA for the treatment of the archaeological site. Caltrans also consulted with Native American tribes in the area regarding the treatment of the archaeological site. The SHPO concurred with the Finding of Adverse Effect on September 6, 2022. The MOA was executed on January 20, 2023.

The MOA outlines the specific measures to mitigate the impacts to the archaeological site. Mitigation measures include worker environmental awareness training, an archaeological monitoring plan, and a Phase III Data Recovery Plan if archaeological resources cannot be avoided.

## **MITIGATION MEASURES**

**MM-CULT-1: Worker Environmental Awareness Training.** All construction personnel will attend a mandatory environmental education program delivered by an agency-approved archaeologist prior to working on the Project. The Yocha Dehe Wintun Nation will provide cultural sensitivity training in conjunction with the agency-approved archaeologist.

**MM-CULT-2: Phase III Data Recovery Plan.** If archaeological resources cannot be avoided, a Phase III Data Recovery Plan will be implemented by a qualified

archaeologist, in consultation with the Yocha Dehe Wintun Nation, for the significant archaeological site that is directly affected. Data Recovery will only occur in the portions of the site being directly affected by the Project.

**MM-CULT-3:** Archaeological Monitoring Plan. An Archaeological Monitoring Plan will be implemented during construction. This would include establishing an Archaeological Monitoring Area (AMA) with a 100-foot buffer and having an archaeologist and tribal representative monitor job site activities within the archaeological monitoring area to reduce the Project's impacts to the resource within the Project limits. No work can be conducted within the AMA unless the archaeological monitor is present (Reference Caltrans Standard Specification 14-2.03).

# 2.2.6 Energy

Would the Project:

Question	CEQA Determination
a) Result in potentially significant environmental impact due to wasteful, inefficient, or unnecessary consumption of energy resources, during Project construction or operation?	No Impact
b) Conflict with or obstruct a state or local plan for renewable energy or energy efficiency?	No Impact

#### **CEQA SIGNIFICANCE DETERMINATIONS FOR ENERGY**

An *Energy Analysis Report* was completed for this Project (Caltrans 2022i). The findings of the report are detailed in this section.

Energy consumption is related to greenhouse gas (GHG) emission; as energy is consumed, GHG emissions are released into the environment. California legislation Assembly Bill (AB) 32 called for a return to 1990 GHG levels by 2020, and long-term, the law calls for emissions to be reduced to 80 percent below 1990 levels by 2050 (Caltrans 2022i).

2021 CEQA Guidelines, Appendix F, provides guidelines on energy conservation. The means of achieving this goal include, decreasing overall per capita consumption, decreasing reliance on fossil fuels such as coal, natural gas, and oil, and increasing reliance on renewable energy sources. Because the Project is not capacity-increasing, nor will it provide congestion relief, a qualitative energy analysis is required to comply with CEQA. Therefore, the *Energy Analysis Report* includes energy use during construction (quantitative), during operation (qualitative), and maintenance (qualitative) (Caltrans 2022i).

## a, b) <u>No Impact</u>

The construction and operation of the Project would not result in wasteful, inefficient, or unnecessary consumption of energy resources. Construction activities would result in short-term energy consumption from the use of petroleum fuels by off-road construction equipment, and from on-road vehicles used by construction workers to travel to and from the site during construction and to deliver construction materials. To assess energy consumed by construction equipment and vehicles, the Caltrans Construction Emissions Tool 2020 (CAL-CET 2020), version 1.0, was used to quantify carbon dioxide ( $CO_2$ ) emissions. U.S. Environmental Protection Agency (USEPA) GHG equivalency formulas were used to convert  $CO_2$  to fuel volumes.

Energy usage in terms of fuel consumption is anticipated to be 65,520.63 gallons of diesel fuel. It was assumed that diesel would be used by all construction vehicles and equipment (Caltrans 2022i). With the implementation of PF-GHG-1, PF-GHG-2, PF-AQ-2, and PF-AQ-3, energy consumption from construction activities would be minimized. The Project is not a capacity-increasing transportation project and would not increase use of energy resources. The Project would not conflict with state and local plans for renewable energy and energy efficiency. Therefore, there would be no impact.

## 2.2.7 Geology and Soils

Would the Project:

Question	CEQA Determination
a) Directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving:	No Impact
<ul> <li>i) Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42.</li> </ul>	
ii) Strong seismic ground shaking?	No Impact
iii) Seismic-related ground failure, including liquefaction?	No Impact
iv) Landslides?	No Impact
b) Result in substantial soil erosion or the loss of topsoil?	No Impact
c) Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the Project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse?	No Impact
d) Be located on expansive soil, as defined in Table 18- 1-B of the Uniform Building Code (1994), creating substantial direct or indirect risks to life or property?	No Impact
e) Have soils incapable of adequately supporting the use of septic tanks or alternative waste water disposal systems where sewers are not available for the disposal of waste water?	No Impact
f) Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?	No Impact

#### **CEQA SIGNIFICANCE DETERMINATIONS FOR GEOLOGY AND SOILS**

A Structures Preliminary Geotechnical Report for the Tulucay Creek Bridge Replacement (Caltrans 2021c) and a Geologic, Seismic, and Palaeontologic Analysis – Bridge Replacement Project (Caltrans 2022c) were prepared for the Project. This section includes the findings of these studies. The Project is located in the Napa Valley, approximately 4 miles north of American Canyon and 20 miles north of Vallejo via Highway 29 (City of Napa 2015), in the central portion of the Coast Ranges Geomorphic Province of California (California Geologic Survey 2002). There are four active fault zones in the region outside the county—the San Andreas, Hayward, Calaveras, and Healdsburg-Rodgers Creek faults—as well as three active faults within Napa County—the Cordelia, Green Valley, and the West Napa faults (City of Napa 2015). The Project is located approximately 2.2 miles east of the northern section of the West Napa Fault, a dextral strike-slip fault that forms a part of the larger San Andreas system. The northern section of the West Napa Fault, named the Browns Valley Section, is delineated by a zone of north-northwest-striking late Pleistocene faults that generally lack geomorphic evidence of Holocene displacement (USGS 2000).

#### a, b, c, d) <u>No Impact</u>

The Project area is not mapped as active as part of the Alquist-Priolo Special Studies Zone Act and is not zoned for fault rupture by the California Geologic Survey. The site is not within 1,000 feet of a known fault Holocene or younger in age (Caltrans 2021c). The closest fault to the Project site is the West Napa Fault, Browns Valley Section, which is located approximately 2 miles west of the Project area (USGS 2021). Napa County is located in a highly active seismic region, and earthquake-related ground shaking is expected to occur during the design life of the Project. While strong ground shaking may occur at the site, the Project proposes to replace the bridge, and no additional impacts to the public would occur. The Project would not expose the public to fault rupture nor seismically induced slope instability or liquefaction. There are no hazards due to collapsible or expansive soils, erodible soils, or landslides (Caltrans 2022c).

The site is underlain by Quaternary Stream Channel deposits, and the bridge abutments lie on engineered fill (Caltrans 2022c). The Project site and adjacent areas are relatively flat. The existing abutment and approach embankment slopes consist of dense and stiff compacted fill soil. The Project site is located more than 0.5 mile from the nearest coastline and is situated approximately 20 feet above mean sea level. Based on these soil conditions, the location of the Project and the existing fill slopes, the site is not considered subject to instability during a seismic ground motion event and the risk for tsunami does not exist (Caltrans 2021c). All components of the Project would be designed in accordance with standard engineering practices and with Caltrans Standard Specifications and current seismic design criteria to minimize impacts from ground shaking and liquefaction. During construction, the Project would implement erosion control measures and BMPs outlined in the Stormwater Pollution Prevention Plan to minimize soil erosion or the loss of topsoil. Therefore, there would be no impact.

#### e, f) <u>No Impact</u>

The Project would not involve a septic system or alternative wastewater system. In addition, the Project site is underlain by Quaternary Stream Channel deposits, which are too recent to contain significant fossils. No paleontological units would be disturbed by the Project. Therefore, there would be no impact.

## 2.2.8 Greenhouse Gas Emissions

Would the Project:

Question	CEQA Determination
a) Generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?	No Impact
b) Conflict with an applicable plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gases?	No Impact

#### **CEQA SIGNIFICANCE DETERMINATIONS FOR GREENHOUSE GAS EMISSIONS**

A *Construction-Related Greenhouse Gas (GHG) Emissions Analysis* was prepared for the Project (Caltrans 2022d). This section includes the findings of the study.

This Project proposes to replace the existing two-span, Tee-beam, concrete Tulucay Creek Bridge (Bridge #21-0003) with a single-span, pre-stressed concrete box bridge (new Bridge #21-0109) on SR 121 from PM 6.4 to PM 6.5 in Napa County.

Construction-generated GHGs includes emissions resulting from material processing by onsite construction equipment, workers commuting to and from the Project site, and traffic delays due to construction. The emissions would be produced at different rates throughout the Project depending on the activities involved at various phases of construction. The analysis was focused on vehicle-emitted GHG. Carbon dioxide is the single most important GHG pollutant due to its abundance when compared with other vehicle-emitted GHGs, including methane, nitrous oxide, hydrofluorocarbons, and black carbon.

The construction-related GHG emissions were calculated using the Construction Emissions Tool developed by Caltrans. It was estimated that for a construction duration of 12 months, the total amount of carbon dioxide produced during construction would be 376 tons (Caltrans 2022d).

#### a) <u>No Impact</u>

The GHG emissions resulting from construction activities would not result in long-term adverse effects. Implementation of PF-AQ-2, PF-AQ-3, PF-GHG-1, and PF-GHG-2 would result in reducing GHG emissions from construction activities. Therefore, there would be no impact.

## b) <u>No Impact</u>

The Project would not conflict with an applicable plan, policy, or regulation adopted for the purpose of reducing emissions from GHGs. With innovations such as longer pavement lives, improvements in traffic management, and changes in materials, construction-related GHG emissions produced during construction would be offset by longer intervals between maintenance and rehabilitation activities (Caltrans 2022d). There would be no impact.

## 2.2.9 Hazards and Hazardous Materials

Would the Project:

Question	CEQA Determination
a) Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?	Less Than Significant Impact
b) Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?	Less Than Significant Impact
c) Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?	No Impact
d) Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?	Less Than Significant Impact
e) For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the Project result in a safety hazard or excessive noise for people residing or working in the project area?	No Impact
f) Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?	Less Than Significant Impact
g) Expose people or structures, either directly or indirectly, to a significant risk of loss, injury or death involving wildland fires?	Less Than Significant Impact

#### **CEQA SIGNIFICANCE DETERMINATIONS FOR HAZARDS AND HAZARDOUS MATERIALS**

#### a, b) Less Than Significant Impact

Project construction is expected to temporarily involve the transport, storage, use, and disposal of hazardous materials (e.g., fuels, paints, cleaners, solvents, and lubricants) that could pose a significant threat to human health and the environment if they are not properly managed. The transport, storage, use, and disposal of hazardous materials are subject to local, state, and federal hazardous waste regulations designed to reduce risks associated with hazardous materials, including potential risks associated with accidental release of hazardous materials.

Compliance with the existing regulations is mandatory; therefore, construction of the proposed build alternatives is not expected to create a significant hazard to construction workers, the public, or the environment through the routine transport, use, or disposal of hazardous materials. In August 2017, Caltrans Hazardous Waste Branch conducted a bridge survey to ascertain the presence or absence of asbestoscontaining materials and lead-based paints on the existing Tulucay Creek Bridge (Caltrans 2017a). The results of the bridge survey did not identify asbestos or asbestos-containing materials; however, lead-based paints were identified on the bridge. Construction activities that disturb lead-based paints on the existing bridge could expose workers and nearby residents and business occupants to lead. During Project construction, lead-based paints would be handled according to the Project specifications and local, state, and federal requirements. In addition, the surface and near-surface soils to be disturbed by the proposed build alternatives could contain regulated concentrations of aerially deposited lead from historic leaded gasoline emissions. A soil investigation for metals, primarily lead, and other contaminants of concern (e.g., petroleum hydrocarbons and volatile organic compounds) would be completed to characterize and profile the soil to be encountered by the construction of the proposed build alternatives. Depending upon the findings of the soil investigation, lead-contaminated soils would be handled and disposed of in accordance with appropriate Project specifications. With the implementation of PF-HAZ-1 and PF-HAZ-2, the impact would be less than significant.

## c, e) <u>No Impact</u>

There are no schools located within a 0.25-mile radius of the Project site and no public or private airports within a 2-mile radius of the Project site; therefore, there would be no impact.

## d) <u>Less Than Significant Impact</u>

The Project is not located on a site that is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5. However, a screening of the State Water Resources Control Board GeoTracker database identified 34 closed sites and four open sites within a 0.50-mile radius of the Project area that have impacted or have the potential to impact groundwater and surface water quality. Due to the close proximity of these sites to the Project area, potential residual contamination at these sites could affect soils or groundwater in the Project area.

A groundwater investigation for contaminants of potential concern (e.g., petroleum hydrocarbons and volatile organic compounds) would be completed to evaluate the

groundwater condition within the Project area. With the implementation of PF-HAZ-2, the impact would be less than significant.

Site	Designation	Address	Distance from Project (miles)	Cleanup Status
Former Napa, Chrysler, Jeep, Dodge, Ram	Cleanup Program Site	333 Soscol Ave Napa, CA 94559	0.041	Open – Remediation
Kastner Pontiac Olds GMC Whlse	Leaking Underground Storage Tank (LUST) Cleanup Site	282 Soscol Ave Napa, CA 94558	0.12	Open – Assessment & Interim Remedial
Kastner Honda	Cleanup Program Site	282 Soscol Ave Napa, CA 94558	0.13	Open – Eligible for Closure
Napa Sanitation District FMR Imola Treatment Plant	Cleanup Program Site	942 Hartle Court Napa, CA 94559	0.46	Open – Site Assessment

Table 2-2.	Hazardous Materials Sites within 0.50-mile Radius of the
	Project

## f, g) Less Than Significant Impact

Construction and operation of the Project would not significantly interfere with an emergency evacuation or response plan. Implementation of PF-TRA-1 would ensure emergency response times are not impacted by construction activities (Section 2.2.17). In addition, fire prevention measures (AMM-WF-1) would be in place during construction to reduce wildfire related impacts (Section 2.2.20). Therefore, the impact would be less than significant.

#### **AVOIDANCE AND MINIMIZATION MEASURES**

**AMM-WF-1: Implement Fire Prevention Practices During Construction**. Caltrans would implement the following fire prevention practices into the Project construction specifications:

- Internal combustion engines (stationary and mobile) would be equipped with spark arrestors. Spark arrestors would be in good working order.
- The contractor would keep all construction sites and staging areas free of grass, brush, and other flammable materials.

- Personnel would be trained in the practices of the fire safety plan relevant to their duties.
- Construction and maintenance personnel would be trained and equipped to extinguish small fires.
- Work crews would have fire-extinguishing equipment on hand, as well as emergency numbers and cell phone or other means of contacting the fire department.
- Smoking would be prohibited while operating equipment and would be limited to
  paved or graveled areas or areas cleared of all vegetation. Smoking would be
  prohibited within 30 feet of any combustible material storage area (including
  fuels, gases, and solvents). Smoking would be prohibited in any location during a
  Red Flag Warning issued by the National Weather Service for the Project area.

# 2.2.10 Hydrology and Water Quality

#### Would the Project:

Question	CEQA Determination	
a) Violate any water quality standards or waste discharge requirements or otherwise substantially degrade surface or groundwater quality?	Less Than Significant Impact	
b) Substantially decrease groundwater supplies or interfere substantially with groundwater recharge such that the Project may impede sustainable groundwater management of the basin?	No Impact	
c) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river or through the addition of impervious surfaces, in a manner which would:	No Impact	
i) result in substantial erosion or siltation on- or off- site;	No Impact	
<ul> <li>ii) substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site;</li> </ul>	No Impact	
<ul> <li>iii) create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff; or</li> </ul>	No Impact	
iv) impede or redirect flood flows?	No Impact	
d) In flood hazard, tsunami, or seiche zones, risk release of pollutants due to Project inundation?	No Impact	
e) Conflict with or obstruct implementation of a water quality control plan or sustainable groundwater management plan?	No Impact	

#### CEQA SIGNIFICANCE DETERMINATIONS FOR HYDROLOGY AND WATER QUALITY

A *Draft Location Hydraulic Study Report* (Caltrans 2022e) and a *Water Quality Study* (Caltrans 2022f) were prepared for the Project. This section includes the findings of these studies.

The Project is on SR 121 from PM 6.4 to PM 6.5 in Napa County, California. The Project proposes to replace the existing bridge with a larger, single-span, precast, pre-stressed concrete box bridge, approximately 77 feet long and 100 feet wide for Alternative 2 or 77 feet long and 96 feet wide for Alternative 3. There is a maximum

increase in the bridge profile grade of 1 foot, 3 inches. New retaining walls are proposed in the northeast, northwest, and southwest quadrants, and grading in the creek is anticipated.

## Watershed Description

The Project is within the Tulucay Creek-Frontal San Pablo Bay Estuaries subwatershed and Watershed, which is part of an undefined hydrologic sub-area (206.50) of the San Pablo Hydraulic Unit and Napa River Hydraulic Area (Caltrans 2022f). The subwatershed is part of a hydrologic sub-area that encompasses approximately 266,735 acres (Caltrans 2022f).

A tributary to the Napa River, Tulucay Creek discharges to the Napa River approximately 0.25 mile downstream of the Project site. Tulucay Creek flows from east to west and is contributed to by Camille Creek approximately 600 feet upstream, and by Kreuse Creek, Spencer Creek, and Murphy Creek further upstream. The watershed area encompasses 12.6 square miles that include urban areas, agricultural, undeveloped lands, and hilly terrain further west. This section of the creek passes through a restrictive urban environment, particularly on the upstream end (Caltrans 2022e).

## Floodplains

Federal Emergency Management Agency Flood Insurance Map number 06055C0517F, dated September 29, 2010, shows that this Project is located within Zone AE base floodplain. Zone AE denotes a base floodplain with known flood elevations. Near the bridge, the base flood elevation is approximately 21 feet. Per the flood insurance map, SR 121 is within the Tulucay base floodplain from just north of the bridge on the northern end to Shelter Avenue on the southern end. Per Federal Emergency Management Agency Flood Insurance Study 06088CV000C dated August 2016, the channel is not classified as a Regulatory Floodway (Caltrans 2022e).

## Hydrologic Data

The hydrologic data for Tulucay Creek were obtained from USGS StreamStats. The combined watershed area from the tributaries of Tulucay Creek is 12.6 square miles. The mean annual rainfall is 28.8 inches (Caltrans 2022e).

## Design Discharges

The flow used in the floodplain analysis is the Q100 year flow. In a hydraulic report from the Napa County Flood Control, dated August 22, 2016, a Q100 of 4,530 cubic feet per second was recommended, and that discharge value will be used for the model.

The expected disturbed soil area of the Project would be 0.9 acre. The new impervious surface is the addition of the net new impervious and the replaced impervious surface. According to the initial design information, the net new impervious would be about 0.07 acre and the replaced impervious surface would be about 0.25 acre. The resultant new impervious surface would be 0.32 acre. The RWQCB for this location is San Francisco Bay RWQCB Region 2.

## a) Less Than Significant Impact

The calculated disturbed soil area for this Project is less than 1.0 acre; therefore, the construction activities are not subject to the CGP. However, a Storm Water Pollution Prevention Plan, temporary construction site BMPs, and post-construction stormwater treatment BMPs would be in place to reduce potential impacts from the Project. The anticipated sources for potential impacts to the water quality during construction may include, but are not limited to, the following:

- Debris due to the demolition of the bridge
- Sedimentation due to creek diversion
- Increase in the pH of water due to concrete work
- Debris and sediments from ground-disturbing activities and clearing the sediment in the drainage system and stream water
- Oil and grease from vehicles and construction equipment
- Sanitary wastes
- Chemicals used for equipment and operations
- Trash

According to the Caltrans District 4 Regional Board 2 Trash Generation Map, the Project limits are in a low-trash-generating area and does not need to implement trash capture devices (Caltrans 2022f).

In addition, the new impervious surface area is less than 1.0 acre. However, Section 401 and 404 permits require post-construction storm water treatment measures to be provided for the new impervious surface area.

With implementation of PF-WQ-1 through PF-WQ-8, the Project would not substantially degrade water quality and the impact would be less than significant.

#### b, e) <u>No Impact</u>

The Project would have no effect to groundwater supplies or groundwater recharge areas in the Project vicinity. In addition, the Project would not conflict with or obstruct implementation of a water quality control plan or sustainable groundwater management plan; therefore, there would be no impact.

## c) <u>No Impact</u>

Although the proposed bridge would increase impervious surfaces through the widening of roadways and sidewalks, the volume of excavation in the channel would be greater than the volume of fill for the raised roadway profile. This would result in a minimal net fill, which is anticipated to increase flow capacity compared to existing conditions. The base flood surface water elevation is not anticipated to rise. The existing drainage pattern of the site and area is not anticipated to significantly change, nor is the Project anticipated to substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or offsite. Due to the increased flow capacity of the channel, the Project is not anticipated to create or contribute runoff water that would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff. The Project is not anticipated to impede or redirect flood flows. There would be no impact.

#### d) <u>No Impact</u>

Tulucay Creek discharges into the Napa River 1 mile from the Project site and eventually discharges into the tidally influenced water body of San Pablo Bay, 7 miles away. The current mean high tide reaches 0.5 mile up from Tulucay Creek but does not reach the Project site. The Project site is impacted by future highest predicted sea level rise. The future tidal waters reach the Project site but do not overtop the banks, and they are contained within the creek, upstream and downstream of the Project site (Caltrans 2022e). There is no risk of release of pollutants due to Project inundation; therefore, there would be no impact.

## 2.2.11 Land Use and Planning

Would the Project:

Question	CEQA Determination
a) Physically divide an established community?	No Impact
b) Cause a significant environmental impact due to a conflict with any land use plan, policy, or regulation adopted for the purpose of avoiding or mitigating an environmental effect?	No Impact

#### **CEQA SIGNIFICANCE DETERMINATIONS FOR LAND USE AND PLANNING**

The Project site is located on SR 121 within the city of Napa and would be constructed within the Caltrans ROW, with surrounding commercial, open space, and recreational uses. The *City of Napa Zoning Map* designates the Project area to the west of SR 121 as Community Commercial and to the east of SR 121 as Tourist Commercial (City of Napa 2021a).

The city of Napa is located in the north part of the San Francisco Bay Area and lies approximately 4 miles north of American Canyon and 20 miles north of Vallejo via Highway 29 (City of Napa 2015). SR 121 is one of the highways in Napa County that carries the most significant portions of the county's daily traffic, and Goal 6 of the Napa countywide transportation plan Vision 2040 Moving Napa Forward is to prioritize the maintenance and rehabilitation of the existing system (NVTA 2015). The proposed new Tulucay Creek Bridge would provide a reliable crossing over Tulucay Creek and support the high traffic demand for SR 121. The City of Napa's General Plan identifies goals, policies, and implementation programs that focus on preserving and enhancing Napa's special community identity by managing future growth, maintaining the qualities of its neighborhoods, and providing for maintenance of surrounding open space (City of Napa 2015).

#### a, b) <u>No Impact</u>

The Project would not physically divide an established community, because two lanes of traffic, in both directions, would remain open during construction. Once construction is completed, the new bridge would serve the same use as the existing bridge and would maintain the same number of travel lanes and shoulders. In addition to lanes remaining open during construction, a TMP would be implemented during construction to minimize and prevent delays and inconvenience to the traveling public. Therefore, there would be no impact.

The Project would not conflict with the *City of Napa General Plan* (City of Napa 2015), as there would be no change to the roadway configuration and would not affect its users. There would be no impact.

#### 2.2.12 Mineral Resources

#### Would the Project:

Question	CEQA Determination	
a) Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?	No Impact	
b) Result in the loss of availability of a locally- important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?	No Impact	

#### **CEQA SIGNIFICANCE DETERMINATIONS FOR MINERAL RESOURCES**

The Project is not in an area of known mineral resources. Within the vicinity of the Project, Napa County identifies three mines that are designated as active by the State Department of Conservation, Office of Mine Reclamation (Napa County 2009). Of those three, Napa Quarry is identified as a significant mine (Napa County 2009) and is located approximately 1.4 miles south of the Project.

#### a, b) <u>No Impact</u>

The Project would not conflict with a resource recovery plan, nor would it impact the active mine, and it would not result in the loss of availability of a locally important mineral resource recovery site. Therefore, there would be no impact.

# 2.2.13 Noise

Would the Project result in:

Question	CEQA Determination
a) Generation of a substantial temporary or permanent increase in ambient noise levels in the vicinity of the Project in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?	Less Than Significant Impact
b) Generation of excessive groundborne vibration or groundborne noise levels?	Less Than Significant Impact
c) For a project located within the vicinity of a private airstrip or an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the Project expose people residing or working in the Project area to excessive noise levels?	No Impact

#### **CEQA SIGNIFICANCE DETERMINATIONS FOR NOISE**

A *Construction Noise Analysis Memo* was prepared for the Project (Caltrans 2022g). This section includes the findings of the study.

The proposed Project does not qualify as Type I or Type II, as defined under the 23 CFR 772 and the Caltrans Traffic Noise Analysis Protocol. A Type I project is defined in 23 CFR 772 as a proposed federal or federal-aid highway project, for the construction of a highway at a new location or the physical alteration of an existing highway that significantly changes either the horizontal or vertical alignment or increases the number of through-traffic lanes. A Type II project is defined in 23 CFR 772 as a federal or federal-aid highway project for noise abatement on an existing highway. A traffic noise study is not required (Caltrans 2022g).

Construction noise levels were estimated using the Roadway Construction Noise Model, which is the Federal Highway Administration (FHWA) national model for the prediction of construction noise and includes sound levels for the most common types of construction equipment and the estimated usage for each type of equipment.

# a) Less Than Significant Impact

During construction, sensitive receptors in the area may be impacted by noise generated from construction activities. The nearest receptors to the Project site are the Hawthorn Suites by Wyndham Napa Valley (approximately 50 feet) and Cambria Hotel Napa Valley (approximately 100 feet). The Caltrans 2018 Standard Specifications 14-8.02 states noise should not exceed 86 A-weighted decibels (dBA) at 50 feet from the job site between the hours of 9 p.m. and 6 a.m. Based on the results from the Roadway Construction Noise Model, noise levels are anticipated to exceed 86 dBA during bridge demolition, impact pile driving, and bridge building construction activities. The Project would have a less than significant impact due to an increase in temporary ambient noise levels during construction, and AMM-NOI-1 and AMM-NOI-2 would further reduce the impact.

In addition, as the Project would not increase capacity, it would not create a permanent increase in ambient noise levels above existing conditions and construction noise would be temporary, therefore resulting in a less than significant impact.

#### b) Less Than Significant Impact

Pile driving installation equipment is anticipated to be used during the installation of sheet piles during construction that would generate noise and vibration to nearby receptors (Caltrans 2022h). For both alternatives, there are two locations at the abutments where the footing is lower than the current elevation. At these locations, the contractor would use sheet piles for temporary shoring and staging which would require the use of vibratory or impact hammers to be used. Nearby commercial receptors would experience vibration peak particle velocity greater than the vibration damage potential threshold criteria during impact pile driving (Caltrans 2022h). A vibration monitoring plan would be required that would ensure vibration damage is minimized to nearby receptors (see AMM-NOI-3). During construction of the abutments, CIDH piles would be used. The use of CIDH piles in construction would reduce significant vibration impacts. In addition, implementation of AMM-NOI-1 through AMM-NOI-3 would reduce noise and vibration impacts during construction. Following construction, as the Project would not increase highway capacity, it would not increase groundborne vibration or groundborne noise levels compared to existing conditions; therefore, impacts would be less than significant.

#### c) No Impact

The Project is not located in the vicinity of a private airstrip or within 2 miles of a public airport. Therefore, the Project would not expose people residing or working in the Project area to excessive noise levels during construction or during the operation phase. There would be no impact.

#### **AVOIDANCE AND MINIMIZATION MEASURES**

**AMM-NOI-1: Specifications for Controlling Noise and Vibration.** Any operation exceeding 86 dBA shall not be allowed at nighttime from 9 p.m. to 6 a.m.

Construction activities would adhere to City of Napa Municipal Code Section 8.08.25, as feasible. In addition, Caltrans will coordinate with the City of Napa on construction activities and noise associated with construction of the Project.

**AMM-NOI-2: Noise Levels During Construction.** The following measures would be implemented during construction to reduce noise:

- Schedule noisy operations within the same time frame. The total noise level will not be substantially greater than the level produced if operations are performed separately.
- Construct temporary noise barriers between noisy activities and noise-sensitive receptors or around activities with high noise levels or groups of noisy equipment.
- Avoid unnecessary idling of internal combustion engines within 100 feet of sensitive receptors.
- Locate all stationary noise-generating construction equipment as far as practical from noise-sensitive receptors or provide baffled housing or sound aprons to equipment when sensitive receptors adjoin or are near a construction project area.
- Equip all internal combustion engine driven equipment with manufacturer recommended intake and exhaust mufflers that are in good condition and appropriate for the equipment.
- Use quiet air compressors and other quiet equipment where such technology exists.
- No construction equipment will be delivered and dropped off before 6 a.m.
- Maintain all internal combustion engine properly to minimize noise generation.

**AMM-NOI-3: Implement Construction Vibration Monitoring Plan.** To mitigate vibration impacts during construction, a construction vibration monitoring plan will be implemented. Implementation of the monitoring plan will start prior to construction activities and will continue through post-construction. The construction vibration monitoring plan will require a survey of nearby structures before, during, and after construction; vibration monitoring during construction; contingency plans if vibration levels approach sensitivity standards; and procedures for investigating claims of excessive vibration. With the permission of property owners, surveys of nearby structures will document the condition of foundations, walls and other structural

elements in the interior and exterior of the nearby residences. The contractor will identify and implement construction vibration measures if vibration levels approach sensitivity standards. Measures may include using smaller equipment to minimize vibration levels, suspending construction, and/or bracing the affected structures. A post-construction survey of structures will be completed where monitoring indicated high levels of vibration and where complaints of vibratory damage are reported. Caltrans will work with the property owners to repair damage from vibration.

# 2.2.14 Population and Housing

Would the Project:

Question	CEQA Determination	
a) Induce substantial unplanned population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?	No Impact	
b) Displace substantial numbers of existing people or housing, necessitating the construction of replacement housing elsewhere?	No Impact	

#### **CEQA SIGNIFICANCE DETERMINATIONS FOR POPULATION AND HOUSING**

#### a, b) <u>No Impact</u>

The Project would replace the existing two-span concrete bridge with a similar bridge. Bridge and vehicular capacity would not increase. Therefore, the Project would not induce unplanned population growth and would not result in any relocations or the displacement of residents or businesses. There would be no impact.

Question	CEQA Determination	
a) Would the Project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services	N/A	
Fire protection?	Less Than Significant Impact	
Police protection?	Less Than Significant Impact	
Schools?	No Impact	
Parks?	No Impact	
Other public facilities?	No Impact	

# 2.2.15 Public Services

#### **CEQA SIGNIFICANCE DETERMINATIONS FOR PUBLIC SERVICES**

The Project site is located on SR 121 within the city of Napa. The closest fire station is City of Napa Fire Station No. 4, 251 Gasser Drive, which is approximately 0.4 mile from the Project area (firedepartment.net 2021).

The closest police department to the Project area is the Napa City Police Department, with offices at 1539 First Street, which is approximately 1.7 miles from the Project area (City of Napa 2021b).

The nearest parks to the Project area are Camille Park, which is approximately 1 mile east of the Project area, and Skyline Wilderness Park, which is approximately 2.5 miles southeast of the Project area.

Phillips Magnet Elementary, approximately 1.5 miles southeast of the Project area, and Silverado Middle School, approximately 1.5 miles northeast of the Project area, are the nearest schools to the Project area.

Other public facilities in the Project area are the American Legion, the Napa County Veteran Services, and the First Presbyterian Church, approximately 1.5 miles northwest of the Project site, 1.6 miles northwest of the Project site, and 1.2 miles northwest of the Project site, respectively.

Public services and facilities are provided and maintained by City and County entities, including fire, police, emergency response, and public works.

#### a) Less Than Significant Impact

The Project would not result in a use that would directly or indirectly induce population and employment growth in Napa County. Therefore, the Project would have no impact on schools, parks, or other public facilities. During construction, the Project would implement a TMP (PF-TRA-1) ensuring that two lanes in each direction of traffic would remain open during construction to maintain access for police, fire, medical services and the traveling motorist. Emergency response would receive priority through the Project area in the event of a medical emergency, wildfire, earthquake, or other evacuation effort. Impacts on fire and police protection services would be less than significant.

2.2.16 Recreation	۱
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Question	CEQA Determination
a) Would the Project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?	No Impact
b) Does the Project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?	No Impact

#### **CEQA SIGNIFICANCE DETERMINATIONS FOR RECREATION**

The nearest park to the Project site is Camille Park, which is approximately 1 mile east of the Project site. The Napa Valley Vine Trail is the closest walking and biking trail to the Project site. The trailhead is located at Hartle Court in Napa, across the street from In-Shape Health Clubs, located at 925 Hartle Court. The Napa Valley Vine Trail begins south of the Project area and proceeds north of the Project area along the Napa River. The trail does not run parallel to Tulucay Creek and therefore the trail does not intersect with the Project area (Napa Valley Vine Trail Coalition 2021).

Lake Marie Trailhead is approximately 2.5 miles southeast of the Project area and is associated with Skyline Wilderness Park, which provides recreational activities and camping on 850 acres of parkland. The Lake Marie Loop via Skyline Trail and Manzanita Trail is a 6.6-mile loop trail that is primarily used for hiking, running, equestrian, and mountain biking and is accessible year-round (AllTrails 2021).

#### a, b) No Impact

The Project would not increase the current highway capacity or induce population and employment growth in Napa County. In addition, the Project does not include recreational facilities or require the construction or expansion of recreational facilities. Therefore, the Project would not increase demand or use of existing neighborhood and regional parks or other recreational facilities. There would be no impact.

# 2.2.17 Transportation

Would the Project:

Question	CEQA Determination	
a) Conflict with a program, plan, ordinance or policy addressing the circulation system, including transit, roadway, bicycle and pedestrian facilities?	No Impact	
b) Would the Project conflict or be inconsistent with CEQA Guidelines Section 15064.3, subdivision (b)?	Less Than Significant Impact	
c) Substantially increase hazards due to a geometric design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?	No Impact	
d) Result in inadequate emergency access?	Less Than Significant Impact	

# **CEQA SIGNIFICANCE DETERMINATIONS FOR TRANSPORTATION**

Soscol Avenue (designated SR 121) is a major four-lane highway that runs through the wine country region of both Napa and Sonoma counties. The northern terminus is at SR 128 near Lake Berryessa and its southern terminus is at SR 37 at Sears Point in Sonoma County. Dedicated Class II bike lanes are provided on SR 121/Soscol Avenue, which includes the Tulucay Creek Bridge and the Project area. Under current existing conditions, there are no sidewalks that continue over the existing Tulucay Creek Bridge for pedestrian use; however, there is a concrete edge attached to the southbound concrete barrier of the bridge that is approximately 1 foot high by 1 foot wide with a 4-inch sloping face, which some pedestrians may currently use to cross the bridge.

The Metropolitan Transportation Commission (MTC), which functions as both the State-designated Regional Transportation Planning Agency and federally designated metropolitan planning organization, is responsible for regional transportation planning. The MTC and Association of Bay Area Governments (ABAG) jointly adopted the Plan Bay Area 2050 (ABAG and MTC 2021a) in October 2021, which serves as the Regional Transportation Plan (RTP) and Sustainable Communities Strategy (SCS) for the San Francisco Bay Area.

Local transportation planning includes the NVTA, which operates the Valley Intercity Neighborhood Express (Vine) bus service as well as VineGo, which provides paratransit for eligible individuals with physical and/or cognitive limitations that prevent them from riding the Vine bus (NVTA 2021). The closest stop to the Project area is 0.2 mile north at Soscol Avenue and Silverado Trail South. Through joint efforts, the NVTA and local Napa County jurisdictions, including the City of Napa, created the *Napa Countywide Bicycle Plan* to aid in the improvement of the bicycling environment through key infrastructure, programs, and policies (NVTA 2019). The plan also aims to serve NVTA goals for reducing growth in vehicle miles traveled (VMT), shifting from single occupancy vehicle travel to other modes, and reducing energy use and GHG emissions from vehicle congestion. Chapter 9 of the *Napa Countywide Bicycle Plan* specifically includes the *City of Napa Bicycle Plan*, which addresses the Project limits. The *Napa Countywide Bicycle Plan*, adopted by the Napa City Council in 2021, will help the City work towards the adopted goals of connectivity, equity, safety, and education and encouragement, for bicycling in Napa County. The proposed Project does not conflict with any plans, ordinances, or policies related to circulation systems, including the *Napa Countywide Bicycle Plan* (NVTA 2019).

#### a, c) <u>No Impact</u>

The Project would not conflict with the City of Napa General Plan (City of Napa 2015) or any ordinance, policy, or congestion management program. The new bridge would be similar to the existing bridge and would not incorporate design features that would substantially increase hazards or introduce incompatible uses on SR 121. There would be no impact.

# b) Less Than Significant Impact

During construction, worker commutes and equipment hauling vehicles would be traveling to and from the Project site, causing an increase in localized traffic; however, this would be temporary and would cease once construction is complete. Lane closures are anticipated; however, through implementation of PF-TRA-1, two lanes of traffic in each direction would remain open during construction. The majority of construction activities would occur during daytime hours of 6 a.m. to 9 p.m. Nighttime construction activities would occur after 9 p.m. for up to nine nonconsecutive nights between February 2025 and December 2027. These activities would include preparing a lane closure at night, due to a more favorable temperature for concrete setting, and a lower impact on traffic. Operation of the Project would not result in any changes to VMT as the traffic capacity of SR 121 would not increase. No impact would occur.

To minimize potential effects to motorists, bicyclist, or pedestrians using local streets or SR 121 during construction, a TMP would be developed by Caltrans using PF-TRA-1, as summarized in Appendix B. The TMP would include public information, motorist information, incident management, construction, and impacts to local residents, as feasible, and would maintain access for police, fire, emergency response, and medical services in the local area. In addition, Caltrans would implement *Manual on Uniform Traffic Control Devices* guidelines such as posting signage alerting motorists that bicyclists are permitted to use the full traffic lane, and reducing vehicle speed limit to 35 mph throughout the duration of construction. Prior to construction, Caltrans would also notify adjacent property owners, businesses, NVTA, City of Napa, the Chamber of Commerce and Visitors Bureau, and the Napa County Regional Park and Open Space District regarding construction activities and access changes. Therefore, the impact would be less than significant.

#### d) Less Than Significant Impact

The Project would not result in inadequate emergency access. The Project would implement a TMP (PF-TRA-1) to minimize and prevent delays and inconvenience to the traveling public and to maintain emergency access. The impact would be less than significant.

# 2.2.18 Tribal Cultural Resources

Would the Project cause a substantial adverse change in the significance of a tribal cultural resource, defined in Public Resources Code Section 21074 as either a site, feature, place, cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American tribe, and that is:

Question	CEQA Determination	
a) Listed or eligible for listing in the California Register of Historical Resources, or in a local register of historical resources as defined in Public Resources Code Section 5020.1(k), or	Less Than Significant Impact with Mitigation Incorporated	
b) A resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision I of Public Resources Code Section 5024.1. In applying the criteria set forth in subdivision I of Public Resources Code Section 5024.1, the lead agency shall consider the significance of the resource to a California Native American tribe.	Less Than Significant Impact with Mitigation Incorporated	

#### **CEQA SIGNIFICANCE DETERMINATIONS FOR TRIBAL CULTURAL RESOURCES**

Caltrans contacted the Native American Heritage Commission on April 12, 2021, and the Commission responded on April 26, 2021, with a contact list and a negative Sacred Land File search result. Native American consultation letters for Section 106 and AB 52 were sent electronically to the following contacts for tribes traditionally associated with the Project area on May 18, 2021:

- Leland Kinter (Tribal Historic Preservation Officer), Anthony Roberts (Chairperson), and Isaac Bojorquez (Director of Cultural Resources), Yocha Dehe Wintun Nation
- Scott Gabaldon (Chairperson) and Christie TekTekh Gabaldon, Mishewal-Wappo Tribe of Alexander Valley
- Daniel Gomez (Chairperson) and Clifford Mota (Tribal Preservation Liaison), Cachil Dehe Band of Wintun Indians of the Colusa Indian Community
- Charlie Wright (Chairperson), Cortina Rancheria-Kletsel Dehe Band of Wintun Indians
- Donald Duncan (Chairperson), Guidiville Indian Rancheria

- Jose Simon (Chairperson) and Michael Rivera (Tribal Historic Preservation Officer), Middletown Rancheria of Pomo Indians
- Leona Williams (Chairperson) and Erica Carson (Tribal Historic Preservation Officer), Pinoleville Pomo Nation

Ms. Christie Tektekh Gabaldon, Mishewal-Wappo Tribe of Alexander Valley, responded on May 20, 2021, acknowledging the notification of the proposed Project at Tulucay Creek, the presence of sensitive archaeological resources in the area. She requested that Caltrans continue consultation on the Project with the Mishewal-Wappo. On June 3, 2021, Caltrans received a letter from Mr. Laverne Bill, Interim Director of Cultural Resources for the Yocha Dehe Wintun Nation at the time, stating that the Project is located within their aboriginal territory and provided early recommendations for treatment of archaeological resources. Mr. Laverne Bill asked to continue consulting on the Project. Phone calls were made to the remaining individuals the week of June 21 through 24, 2021. On March 11, 2022, Caltrans sent a draft Historic Property Survey Report electronically to both Mr. Laverne Bill and Ms. Christie TekTekh Gabaldon. No comments were received on the report. On July 19, 2022, the Draft Finding of Adverse Effect and the Draft Environmental Document for the Undertaking were sent electronically to Mr. Laverne Bill, Mr. Scott Gabaldon, and Ms. Christie TekTekh Gabaldon. On August 5, 2022, Ms. Montgomery met with Mr. Gabaldon, who confirmed he received the Finding of Adverse Effect and did not have comments at that time. On August 5, 2022, Caltrans received a response from Mr. Laverne Bill, who recommended several mitigation measures for consideration under the Tribal Cultural Resources section of the CEQA portion of the Environmental Document. There were also comments from the Tribe to address in the Finding of Adverse Effect Report. Drafts of the MOA were transmitted to the Yocha Dehe Wintun Nation and the Mishewal-Wappo Tribe on October 31. 2022. A follow-up virtual meeting was held between Caltrans cultural staff and Mr. Laverne Bill of the Yocha Dehe Wintun Nation on November 1, 2022, to discuss the MOA and proposed mitigation measures. Caltrans took Mr. Laverne Bill's concerns and comments into account and updated the MOA accordingly. Consultation with the Yocha Dehe Wintun Nation and the Mishewal-Wappo Tribe of the Alexander Valley will continue through the proceeding phases of the Undertaking as it develops. Caltrans will provide quarterly updates via email, phone calls, and in-person meetings on the status of the undertaking's design, any updates to the schedule, and the implementation of this treatment plan.

#### a, b) Less Than Significant Impact with Mitigation Incorporated

Results of the record search indicated that the Project area has been previously studied. There is one historic property within the Project area: a prehistoric

archaeological resource, likely the ethnographic village of *Tulucay*. The archaeological site was determined eligible for the NRHP, and SHPO concurred with that determination on March 8, 2000. All other properties in the APE are exempt from evaluation pursuant to Stipulation VIII.C.1 and Attachment 4 of the PA. Caltrans consulted with the SHPO on the undertaking's Finding of Adverse Effect and developed an MOA for the treatment of the archaeological site. Caltrans also consulted with Native American tribes in the area regarding the treatment of the archaeological site and mitigation measures outlined in the MOA. The SHPO concurred with the Finding of Adverse Effect on September 6, 2022. The MOA was executed on January 20, 2023, and Caltrans prepared a Section 106 Closeout Memo (Caltrans 2023).

The MOA outlines the specific measures to mitigate the impacts to the archaeological site. Mitigation measures include worker environmental awareness training, an archaeological monitoring plan, and a Phase III Data Recovery Plan, if archaeological resources cannot be avoided.

Consultation is ongoing between Caltrans and Native American tribes in the area regarding the treatment of the archaeological site. The Project would have a significant impact to cultural resources without implementation of mitigation measures. However, with implementation of mitigation measures as outlined in Section 2.2.5 and in Appendix B, the impact would be reduced to less than significant.

#### **MITIGATION MEASURES**

Refer to MM-CULT-1 through MM-CULT-3 found in Section 2.2.5 and Appendix B.

# 2.2.19 Utilities and Service Systems

Would the Project:

Question	CEQA Determination		
a) Require or result in the relocation or construction of new or expanded water, wastewater treatment or storm water drainage, electric power, natural gas, or telecommunications facilities, the construction or relocation of which could cause significant environmental effects?	Less Than Significant Impact		
b) Have sufficient water supplies available to serve the Project and reasonably foreseeable future development during normal, dry and multiple dry years?	No Impact		
c) Result in a determination by the wastewater treatment provider which serves or may serve the Project that it has adequate capacity to serve the Project's projected demand in addition to the provider's existing commitments?	No Impact		
d) Generate solid waste in excess of State or local standards, or in excess of the capacity of local infrastructure, or otherwise impair the attainment of solid waste reduction goals?	No Impact		
e) Comply with federal, state, and local management and reduction statutes and regulations related to solid waste?	No Impact		

#### **CEQA SIGNIFICANCE DETERMINATIONS FOR UTILITIES AND SERVICE SYSTEMS**

The Project area is within an urbanized environment within the city of Napa where existing utility infrastructure is already in place. As described in Section 1.5.1, existing utilities include a PG&E underground gas line and overhead electrical line, AT&T overhead telephone line, and a City of Napa underground water line, water meter, and fire hydrant. The existing fiber optic cables under the existing bridge would either be relocated or would be protected in place. A sewer line located in the concrete apron is anticipated to be protected in place. Work in the creek bed would be needed during the temporary utility relocation and protection of in-place utilities.

For Alternative 2, a manhole approximately 10 feet away from the proposed new bridge would be protected in place. For Alternative 3, the manhole would be closer in proximity (at approximately 2.5 to 3 feet) to the proposed new bridge and may need to be relocated. The potential relocation of the manhole would be determined during future coordination with the utility owner.

# a) Less Than Significant Impact

Construction of the build alternatives would generate minor amounts of wastewater, but they would not exceed wastewater treatment requirements of the RWQCB due to requirements set forth in waste discharge requirements and in the Section 401 Water Quality Certification Permit. Utilities would be temporarily relocated or protected in place during construction. Caltrans would notify utility owners of the Project construction schedule (PF-UTIL-2). The relocation of utilities in the Project site would not result in access limitations. The Project would not directly increase the number of residents in the area because residential land uses are not proposed; therefore, no new or expanded utility entitlements would be needed to serve the local community near the Project. The impact would be less than significant.

#### b, c) <u>No Impact</u>

The Project would not directly increase the number of residents in the area because residential land uses are not proposed. The Project would not increase the demand for additional water supplies or wastewater treatment facilities. There would be no impact.

#### d, e) No Impact

The proposed Project would not generate excessive demand for potable water supplies or services of a wastewater treatment provider. Further, solid waste created from the Project would be removed from the construction work areas and recycled or properly disposed of offsite. Where possible, materials from the site would be reused on the Project site or elsewhere. The Project would comply with local management and reduction statutes and regulations related to solid waste. The Project would not result in any substantial demands for solid waste disposal and would comply with federal, state, and local statutes regarding the disposal of solid waste. Implementation of PF-UTIL-1 and PF-UTIL-2 would require the proper disposal of construction trash. Therefore, there would be no impact.

# 2.2.20 Wildfire

If located in or near state responsibility areas or lands classified as very high fire hazard severity zones, would the Project:

Question	CEQA Determination
a) Substantially impair an adopted emergency response plan or emergency evacuation plan?	Less Than Significant Impact
b) Due to slope, prevailing winds, and other factors, exacerbate wildfire risks, and thereby expose Project occupants to, pollutant concentrations from a wildfire or the uncontrolled spread of a wildfire?	No Impact
c) Require the installation or maintenance of associated infrastructure (such as roads, fuel breaks, emergency water sources, power lines or other utilities) that may exacerbate fire risk or that may result in temporary or ongoing impacts to the environment?	No Impact
d) Expose people or structures to significant risks, including downslope or downstream flooding or landslides, as a result of runoff, post-fire slope instability, or drainage changes?	No Impact

#### **CEQA SIGNIFICANCE DETERMINATIONS FOR WILDFIRE**

The Project is located on SR 121/Soscol Avenue in the city of Napa, located in the southern portion of Napa County. Napa County has an active wildfire history, with one-fifth of the 20 most destructive wildfires in the state located in Napa County (CAL FIRE 2021a). The county is characterized by long narrow valleys surrounded by steep, hilly terrain. With its long, dry summers and rugged topography, Napa County has a high wildfire susceptibility. The interface in the county between wildland areas and development exposes residents, businesses, and community facilities to wildland fire risks (Napa County 2014).

The Project is located in an urbanized area mostly consisting of commercial and residential uses. The topography of the Project site is mostly flat and adjacent to the Tulucay Creek and is located in the Napa Valley. The forested hillsides framing the valley east and south of the Project footprint are identified as moderate fire hazard severity zone; however, the Project footprint itself is within a Local Responsibility Area and not located within a very high fire hazard severity zone (CAL FIRE 2021b). In addition, the Project is outside of a State Responsibility Area and is approximately 0.9 mile from the nearest State Responsibility Area and approximately 3.25 miles from the nearest very high fire hazard severity zone.

#### a) Less Than Significant Impact

The Project would not substantially impair an adopted emergency response plan or emergency evacuation plan. The incorporation of fire prevention practices during construction (AMM-WF-1) would reduce wildfire impacts. In addition, a TMP (see PF-TRA-1) would be developed during the Project design phase and would identify traffic diversion, staging, and alternative routes. Emergency response times are not anticipated to change during construction because the TMP would provide measures to ensure priority for emergency vehicles during one-way traffic control. The TMP would provide instructions for response and evacuation to take high priority in an emergency. In addition, the Project would not conflict with any other emergency response or evacuation plan. Therefore, the impact would be less than significant.

#### b, c, d) No Impact

The Project would not exacerbate wildfire risks, require the installation or maintenance of infrastructure that may exacerbate wildfire risk, or expose people or structures to significant risks as a result of runoff, post-fire slope instability, or drainage changes. The Project proposes to replace the existing bridge on SR 121; therefore, it does not involve the occupation of habitable structures and does not include the installation of associated infrastructure that would exacerbate wildfire risk. Once construction of the Project is completed, the new bridge would serve in the same capacity as the existing bridge and would not increase the existing wildfire potential. Therefore, there would be no impact.

#### **AVOIDANCE AND MINIMIZATION MEASURES**

**AMM-WF-1: Implement Fire Prevention Practices During Construction**. Caltrans would implement the following fire prevention practices into the Project construction specifications:

- Internal combustion engines (stationary and mobile) would be equipped with spark arrestors. Spark arrestors would be in good working order.
- The contractor would keep all construction sites and staging areas free of grass, brush, and other flammable materials.
- Personnel would be trained in the practices of the fire safety plan relevant to their duties.
- Construction and maintenance personnel would be trained and equipped to extinguish small fires.

- Work crews would have fire-extinguishing equipment on hand, as well as emergency numbers and cell phone or other means of contacting the fire department.
- Smoking would be prohibited while operating equipment and would be limited to
  paved or graveled areas or areas cleared of all vegetation. Smoking would be
  prohibited within 30 feet of any combustible material storage area (including
  fuels, gases, and solvents). Smoking would be prohibited in any location during a
  Red Flag Warning issued by the National Weather Service for the Project area.

Question	CEQA Determination	
a) Does the Project have the potential to substantially degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, substantially reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?	Less Than Significant Impact with Mitigation Incorporated	
b) Does the Project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a Project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)?	Less Than Significant Impact	
c) Does the Project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?	Less Than Significant Impact	

# 2.2.21 Mandatory Findings of Significance

#### CEQA SIGNIFICANCE DETERMINATIONS FOR MANDATORY FINDINGS OF SIGNIFICANCE

#### a) Less Than Significant Impact with Mitigation Incorporated

As discussed in Section 2.2.5, the Project would have the potential to result in adverse effects on cultural resources. The Project would implement AMMs and project features to reduce potential impacts on cultural resources. In addition, MM-CULT-1 through MM-CULT-3 would be required to mitigate potential impacts to known cultural resources in the Project area in addition to the MOA developed with the SHPO. Impacts would therefore be reduced to a less than significant level with mitigation incorporated.

#### b) Less Than Significant Impact

The Project would not increase roadway capacity, induce growth, or change land use patterns. All potential impacts would be minimized through the implementation of project features, AMMs, and mitigation measures. The Project would not have a cumulatively significant impact on any impacted resources; therefore, the impact would be less than significant.

Table 2-3 lists current and foreseeable projects in Napa County. These projects are considered along with past projects, the build alternatives, and the No-Build Alternative in the cumulative impact analysis.

Name	Location	Project Proponent	Proposed Uses	Status
Replace Conn Creek Bridge and Plant Establishment	SR 128 at junction with Silverado Trail	Napa County	Replace the Conn Creek Bridge with a new bridge and establish plants at the same location.	Plant establishment in design. Bridge replacement in construction
Vine Trail	Calistoga to St. Helena – SR 29 (PM 33.5- 37.4)	NVTA, Caltrans	NVTA and Caltrans plan to construct a bike/pedestrian trail between Calistoga and St. Helena. Most of the work will be off the highway in the shoulder or on county roads.	Construction Date: Fall 2021 to spring 2023
Pavement Preservation Capital Preventive Maintenance (CAPM)	St. Helena to Calistoga – SR 29 (PM 29.3-36.9)	Napa County, Caltrans	A CAPM project that would cold-plane the asphalt and replace it, fix any culverts, and make other minor fixes to the roadway such as fixing the striping and the rumble strips.	Construction Date: Spring 2022 to fall 2024
Soscol Junction Project	Junction of State Route 221, SR 29 and Soscol Ferry Road	NVTA, Caltrans	Alleviate congestion and improve traffic operations at the Soscol Junction (SR 29/SR 221/Soscol Ferry Road).	Construction Date: Fall 2021 to Summer 2023
Ritchie Creek Bridge Replacement for Fish Passage Improvement	St. Helena to Calistoga – SR 29 (PM 33.13)	Caltrans	Replace the Ritchie Creek Bridge with a new bridge to remove fish passage barriers and allow Caltrans to obtain 50 total maximum daily load compliance unit credits.	Construction Date: Winter 2023 to fall 2023
State Route 128 Hopper Slough Bridge Replacement Project	SR 128 (PM 5.1)	Caltrans	Replace the Hopper Slough Bridge with a new bridge that meets current Caltrans geometric and structural design standards.	Construction Date: February 2025 to December 2026

# Table 2-3. Current and Foreseeable Projects

Name	Location	Project Proponent	Proposed Uses	Status
State Parks – Fish Passage Barrier Improvement	Bothe-Napa Valley State Park	State Parks	Project consists of removal of two 54- foot-long steel culverts. In its current condition, stream flow overtops the Day Use Road, eroding the road edge and causing downstream scour and erosive conditions. Project proposes grading and restoring the channel and replacing the road crossing with a natural bottom crossing structure.	In planning phase
Project ID 63	Larkmead Lane from SR 29 to Silverado Trail	NVTA	Class II bike lane.	In planning phase
Project ID 62	Silverado Trail from Larkmead Lane to Dunaweal	Caltrans	Project consists of a bridge replacement of the Napa River Bridge in the City of Calistoga.	Post-construction monitoring
Five-Way Intersection Improvement Project	Intersection of Silverado Trail (SR 121)/ Third Street/ East Avenue/ Coombsville Road; City of Napa	City of Napa	Improve safety and level of service for all modes of transportation and provide additional facilities for bicyclist and pedestrians.	In planning phase
Imola Corridor Complete Streets Improvement Project	Imola Avenue from Foster Road to Fourth Avenue; City of Napa and unincorporated Napa County	City of Napa	A portion of improvements located along the Caltrans SR 121 section on Imola Avenue is identified to be constructed with an upcoming Caltrans CAPM project along SR 121.	In planning phase

ID = identification

#### c) Less Than Significant Impact

Fee acquisition of parcels adjacent to the bridge as well as additional roadway approaching the bridge to taper the roadway approaches would be required for the Project. Potential impacts from the Project are anticipated to be minor and result mostly from construction activities and construction-related delays. Construction activities would temporarily increase criteria pollutant emissions and ambient noise levels. Daytime work would occur within the proposed Project footprint with potential to impact nearby businesses and residences in proximity to the Project. In addition, intermittent nighttime construction activities would occur between February 2025 and December 2027. The Project would incorporate project features and AMMs throughout construction to minimize potential adverse effects to the human environment resulting from the construction of the Project. The Project would not have a substantial direct or indirect impact on the human environment, and impacts would be less than significant.

# 2.3 Climate Change

Climate change refers to long-term changes in temperature, precipitation, wind patterns, and other elements of the Earth's climate system. The Intergovernmental Panel on Climate Change, established by the United Nations and World Meteorological Organization in 1988, is devoted to GHG emissions reduction and climate change research and policy. Climate change in the past has generally occurred gradually over millennia, or more suddenly in response to cataclysmic natural disruptions. The research of the Intergovernmental Panel on Climate Change and other scientists over recent decades, however, has unequivocally attributed an accelerated rate of climatological changes over the past 150 years to GHG emissions generated from the production and use of fossil fuels.

Human activities generate GHGs consisting primarily of carbon dioxide (CO<sub>2</sub>), methane (CH<sub>4</sub>), nitrous oxide (N<sub>2</sub>O), tetrafluoromethane, hexafluoroethane, sulfur hexafluoride (SF<sub>6</sub>), and various hydrofluorocarbons (HFCs). CO<sub>2</sub> is the most abundant GHG; while it is a naturally occurring and necessary component of Earth's atmosphere, fossil-fuel combustion is the main source of additional, humangenerated CO<sub>2</sub> that is the main driver of climate change. In the U.S. and in California, transportation is the largest source of GHG emissions, mostly CO<sub>2</sub>.

The impacts of climate change are already being observed in the form of sea level rise, drought, extended and severe fire seasons, and historic flooding from changing storm patterns. The most important strategy to address climate change is to reduce GHG emissions. Additional strategies are necessary to mitigate and adapt to these impacts. In the context of climate change, "mitigation" involves actions to reduce GHG emissions to lessen adverse impacts that are likely to occur. "Adaptation" is planning for and responding to impacts to reduce vulnerability to harm, such as by adjusting transportation design standards to withstand more intense storms, heat, and higher sea levels. This analysis will include a discussion of both in the context of this transportation project.

# 2.3.1 Regulatory Setting

This section outlines federal and state efforts to comprehensively reduce GHG emissions from transportation sources.

# FEDERAL

To date, no national standards have been established for nationwide mobile-source GHG reduction targets, nor have any regulations or legislation been enacted specifically to address climate change and GHG emissions reduction at the project level.

NEPA (42 U.S.C. Part 4332) requires federal agencies to assess the environmental effects of their proposed actions prior to making a decision on the action or project.

FHWA recognizes the threats that extreme weather, sea level change, and other changes in environmental conditions pose to valuable transportation infrastructure and those who depend on it. FHWA therefore supports a sustainability approach that assesses vulnerability to climate risks and incorporates resilience into planning, asset management, project development and design, and operations and maintenance practices (FHWA 2019). This approach encourages planning for sustainable highways by addressing climate risks while balancing environmental, economic, and social values— "the triple bottom line of sustainability" (FHWA n.d.). Program and project elements that foster sustainability and resilience also support economic vitality and global efficiency, increase safety and mobility, enhance the environment, promote energy conservation, and improve the quality of life.

The federal government has taken steps to improve fuel economy and energy efficiency to address climate change and its associated effects. The most important of these was the Energy Policy and Conservation Act of 1975 (42 U.S.C. Section 6201), as amended by the Energy Independence and Security Act of 2007, and the Corporate Average Fuel Economy (CAFE) Standards. This act established fuel economy standards for on-road motor vehicles sold in the United States. The U.S. DOT's (USDOT) National Highway Traffic and Safety Administration sets and enforces the CAFE standards based on each manufacturer's average fuel economy for the portion of its vehicles produced for sale in the United States. USEPA calculates average fuel economy levels for manufacturers, and also sets related GHG emissions standards under the Clean Air Act. Raising CAFE standards leads automakers to create a more fuel-efficient fleet, which improves our nation's energy security, saves consumers money at the pump, and reduces GHG emissions (USDOT 2014).

USEPA published a final rulemaking on December 30, 2021, that raised federal GHG emissions standards for passenger cars and light trucks for model years 2023 through 2026, increasing in stringency each year. This rulemaking revised lower emissions standards that had been previously established for model years 2021 through 2026 in the Safer Affordable Fuel-Efficient (SAFE) Vehicles Rule Part Two in June 2020. The updated standards will result in avoiding more than 3 billion tons of GHG emissions through 2050 (USEPA 2021a).

#### STATE

California has been innovative and proactive in addressing GHG emissions and climate change by passing multiple Senate Bills (SBs), Abs, and Executive Orders (EOs) including, but not limited to, the following:

- EO S-3-05 (June 1, 2005): The goal of this EO is to reduce California's GHG emissions to year 2000 levels by 2010, year 1990 levels by 2020, and 80 percent below year 1990 levels by 2050. This goal was further reinforced with the passage of AB 32 in 2006 and SB 32 in 2016.
- AB 32, Chapter 488, 2006, Núñez and Pavley, The Global Warming Solutions Act of 2006: AB 32 codified the 2020 GHG emissions reduction goals outlined in EO S-3-05, while further mandating that the California Air Resources Board (CARB) create a scoping plan and implement rules to achieve "real, quantifiable, cost-effective" reductions of GHGs. The Legislature also intended that the statewide GHG emissions limit continue in existence and be used to maintain and continue reductions in emissions of GHGs beyond 2020 (Health and Safety Code Section 38551(b)). The law requires CARB to adopt rules and regulations in an open public process to achieve the maximum technologically feasible and cost-effective GHG reductions.
- EO S-01-07 (January 18, 2007): This order sets forth the low-carbon fuel standard for California. Under this EO, the carbon intensity of California's transportation fuels is to be reduced by at least 10 percent by the year 2020. CARB re-adopted the low-carbon fuel standard regulation in September 2015, and the changes went into effect on January 1, 2016. The program establishes a strong framework to promote the low-carbon fuel adoption necessary to achieve the governor's 2030 and 2050 GHG reduction goals.
- SB 375, Chapter 728, 2008, Sustainable Communities and Climate Protection: This bill requires CARB to set regional emissions reduction targets for passenger vehicles. The metropolitan planning organization for each region must then develop an SCS that integrates transportation, land use, and housing policies to plan how it will achieve the emissions target for its region.
- SB 391, Chapter 585, 2009, California Transportation Plan: This bill requires the State's long-range transportation plan to identify strategies to address California's climate change goals under AB 32.
- EO B-16-12 (March 2012) orders State entities under the direction of the Governor, including CARB, the California Energy Commission, and the Public Utilities Commission, to support the rapid commercialization of zero-emission

vehicles. It directs these entities to achieve various benchmarks related to zeroemission vehicles.

- EO B-30-15 (April 2015) establishes an interim statewide GHG emission reduction target of 40 percent below 1990 levels by 2030 to ensure California meets its target of reducing GHG emissions to 80 percent below 1990 levels by 2050. It further orders all state agencies with jurisdiction over sources of GHG emissions to implement measures, pursuant to statutory authority, to achieve reductions of GHG emissions to meet the 2030 and 2050 GHG emissions reductions targets. It also directs CARB to update the Climate Change Scoping Plan to express the 2030 target in terms of million metric tons of carbon dioxide equivalent (MMTCO2e). GHGs differ in how much heat each traps in the atmosphere, called global warming potential.  $CO_2$  is the most important GHG, so amounts of other gases are expressed relative to CO<sub>2</sub>, using a metric called "carbon dioxide equivalent," or  $CO_2e$ . The global warming potential of  $CO_2$  is assigned a value of 1, and the global warming potential of other gases is assessed as multiples of  $CO_2$ . Finally, it requires the Natural Resources Agency to update the state's climate adaptation strategy, Safeguarding California, every 3 years, and to ensure that its provisions are fully implemented.
- SB 32, Chapter 249, 2016, codifies the GHG reduction targets established in EO B-30-15 to achieve a mid-range goal of 40 percent below 1990 levels by 2030.
- SB 1386, Chapter 545, 2016, declared "it to be the policy of the state that the protection and management of natural and working lands ... is an important strategy in meeting the state's GHG reduction goals, and would require all state agencies, departments, boards, and commissions to consider this policy when revising, adopting, or establishing policies, regulations, expenditures, or grant criteria relating to the protection and management of natural and working lands."
- SB 743, Chapter 386 (September 2013): This bill changes the metric of consideration for transportation impacts pursuant to CEQA from a focus on automobile delay to alternative methods focused on VMT, to promote the state's goals of reducing GHG emissions and traffic related air pollution and promoting multimodal transportation while balancing the needs of congestion management and safety.
- SB 150, Chapter 150, 2017, Regional Transportation Plans: This bill requires CARB to prepare a report that assesses progress made by each metropolitan planning organization in meeting their established regional GHG emission reduction targets.

- EO B-55-18 (September 2018) sets a new statewide goal to achieve and maintain carbon neutrality no later than 2045. This goal is in addition to existing statewide targets of reducing GHG emissions.
- EO N-19-19 (September 2019) advances California's climate goals in part by directing the California State Transportation Agency to leverage annual transportation spending to reverse the trend of increased fuel consumption and reduce GHG emissions from the transportation sector. It orders a focus on transportation investments near housing, managing congestion, and encouraging alternatives to driving. This EO also directs CARB to encourage automakers to produce more clean vehicles, formulate ways to help Californians purchase them, and propose strategies to increase demand for zero-emission vehicles.

# 2.3.2 Environmental Setting

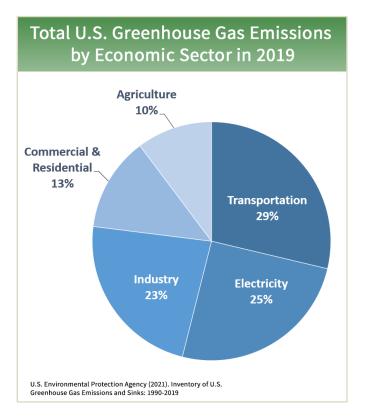
The proposed Project is located in the city of Napa, an urban area of Napa County with a well-developed road and street network. The majority of the Project would be constructed within Caltrans ROW and is surrounded by commercial, open space, and recreational uses. SR 121 is a major four-lane highway that runs through the wine country region of both Napa and Sonoma counties. The Circulation Element of the Napa County General Plan and the MTC and ABAG Plan Bay Area 2050 guides transportation development and addresses GHGs in the Project area. The Project would not conflict with an applicable plan, policy, or regulation adopted for the purpose of reducing the emissions of GHGs.

#### **GHG INVENTORIES**

A GHG emissions inventory estimates the amount of GHGs discharged into the atmosphere by specific sources over a period of time, such as a calendar year. Tracking annual GHG emissions allows countries, states, and smaller jurisdictions to understand how emissions are changing and what actions may be needed to attain emission reduction goals. USEPA is responsible for documenting GHG emissions nationwide, and the CARB does so for the state, as required by Health and Safety Code Section 39607.4. Cities and other local jurisdictions may also conduct local GHG inventories to inform their GHG reduction or climate action plans.

#### NATIONAL GHG INVENTORY

The annual GHG inventory submitted by the USEPA to the United Nations provides a comprehensive accounting of all human-produced sources of GHGs in the United States. The 1990-2019 inventory found that overall GHG emissions were 6,558 million metric tons (MMT) in 2019, down 1.7 percent from 2018 but up 1.8 percent from 1990 levels. Of these, 80 percent were CO<sub>2</sub>, 10 percent were CH<sub>4</sub>, and 7 percent were N<sub>2</sub>O; the balance consisted of fluorinated gases. CO<sub>2</sub> emissions in 2019 were 2.2 percent less than in 2018 but 2.8 percent more than in 1990. The transportation sector accounted for 29 percent of U.S. GHG emissions in 2019 (USEPA 2021b, 2021c) (Figure 2-1).

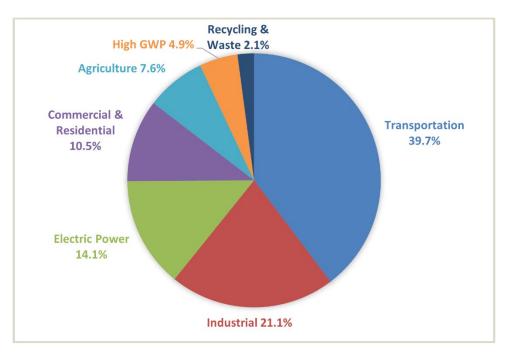


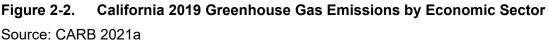
# Figure 2-1. U.S. 2019 Greenhouse Gas Emissions

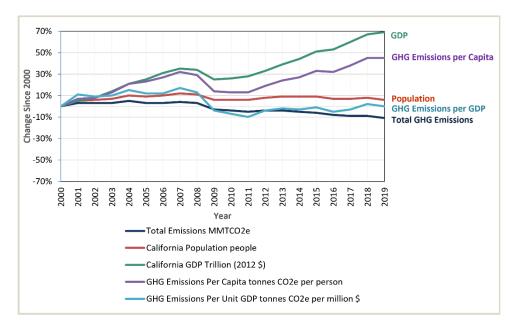
Source: USEPA 2021d

# STATE GHG INVENTORY

CARB collects GHG emissions data for transportation, electricity, commercial/residential, industrial, agricultural, and waste management sectors each year. It then summarizes and highlights major annual changes and trends to demonstrate the state's progress in meeting its GHG reduction goals. The 2021 edition of the GHG emissions inventory reported emissions trends from 2000 to 2019. It found total California emissions were 418.2 MMTCO2e in 2019, a reduction of 7.2 MMTCO2e since 2018 and almost 13 MMTCO2e below the statewide 2020 limit of 431 MMTCO2e. The transportation sector (including intrastate aviation and off-road sources) was responsible for about 40 percent of direct GHG emissions, a 3.5 MMTCO2e decrease from 2018 (Figure 2-2). Overall statewide GHG emissions declined from 2000 to 2019 despite growth in population and state economic output (Figure 2-3) (CARB 2021a).







# Figure 2-3. Change in California Gross Domestic Product, Population, and GHG Emissions since 2000

Source: CARB 2021a

AB 32 required CARB to develop a Scoping Plan that describes the approach California will take to achieve the goal of reducing GHG emissions to 1990 levels by 2020, and to update it every 5 years. CARB adopted the first scoping plan in 2008.

The second updated plan, California's 2017 Climate Change Scoping Plan, adopted on December 14, 2017, reflects the 2030 target established in EO B-30-15 and SB 32. The AB 32 Scoping Plan and the subsequent updates contain the main strategies California will use to reduce GHG emissions.

# **REGIONAL PLANS**

CARB sets regional GHG reduction targets for California's 18 metropolitan planning organizations to achieve through planning future projects that will cumulatively achieve those goals and reporting how they will be met in the RTP/SCS. The Project is captured in the Plan Bay Area 2050 Transportation Project List (RTPID 21-TO1-004) (ABAG and MTC 2021b); as the RTP/SCS for MTC/ABAG, this program includes funding to operate and maintain the Bay Area's local bridges and highways. Improvements include bridge rehabilitation, replacement or retrofitting with no new capacity. Targets are set at a percent reduction of passenger vehicle GHG emissions per person from 2005 levels. The regional reduction target for MTC/ABAG is 19 percent by 2035 (CARB 2021b). The RTP/SCS aims to reduce per capita delay and  $CO_2$  emissions.

# 2.3.3 Project Analysis

GHG emissions from transportation projects can be divided into those produced during operation of the State Highway System (operational emissions) and those produced during construction. The primary GHGs produced by the transportation sector are  $CO_2$ ,  $CH_4$ ,  $N_2O$ , and HFCs.  $CO_2$  emissions are a product of burning gasoline or diesel fuel in internal combustion engines, along with relatively small amounts of  $CH_4$  and  $N_2O$ . A small amount of HFC emissions related to refrigeration is also included in the transportation sector.

The CEQA Guidelines generally address GHG emissions as a cumulative impact due to the global nature of climate change (Pub. Resources Code § 21083(b)(2)). As the California Supreme Court explained, "because of the global scale of climate change, any one project's contribution is unlikely to be significant by itself." (Cleveland National Forest Foundation v. San Diego Assn. of Governments [2017] 3 Cal.5<sup>th</sup> 497, 512). In assessing cumulative impacts, it must be determined if a project's incremental effect is "cumulatively considerable" (CEQA Guidelines Sections 15064(h)(1) and 15130).

To make this determination, the incremental impacts of the Project must be compared with the effects of past, current, and probable future projects. Although climate change is ultimately a cumulative impact, not every individual project that emits GHGs must necessarily be found to contribute to a significant cumulative impact on the environment.

#### **OPERATIONAL EMISSIONS**

The Project proposes to build a new bridge that would be approximately 77 feet long and 100 feet wide (Alternative 2) or 96 feet wide (Alternative 3), including the bridge railing. The new bridge would have four 12-foot lanes (two lanes in each direction), two outside shoulders between 8 to 10 feet, two sidewalks between 6 to 10 feet, a 14-foot median, and crash cushions fixated at the end of the bridge rails. The shoulders would be signed and striped as Class II bike lanes. The Project would not increase the vehicular capacity of the roadway. This type of project generally causes minimal or no increase in operational GHG emissions. Because the Project would not increase the number of travel lanes on SR 121, no increase in VMT would occur. While some GHG emissions during the construction period would be unavoidable, no increase in operational GHG emissions is expected.

#### **CONSTRUCTION EMISSIONS**

Construction GHG emissions would result from material processing and transportation, onsite construction equipment, and traffic delays due to construction. These emissions will be produced at different levels throughout the construction phase; their frequency and occurrence can be reduced through innovations in plans and specifications and by implementing better traffic management during construction phases.

Use of long-life pavement, improved traffic management plans, and changes in materials, can also help offset emissions produced during construction by allowing longer intervals between maintenance and rehabilitation activities.

Construction-related GHG emissions were calculated using CAL-CET 2020, version 1.0. It was estimated that for a construction duration of 12 months, the total amount of  $CO_2$  produced due to construction would be 667 tons (Caltrans 2022d).

PF-GHG-1, PF-GHG-2, PF-AQ-2, and PF-AQ-3 would be implemented to reduce or eliminate construction-related GHG emissions where practicable.

**PF-GHG-1: Waste Reduction.** If practicable, nonhazardous waste and excess material would be recycled. If recycling is not practicable, the material would be disposed of appropriately.

**PF-GHG-2: Energy Reduction**. Solar energy would be used to reduce the use of non-renewable energy during construction.

**PF-AQ-2: Idling and Access Points**. Idling times would be minimized either by shutting off equipment when not in use or reducing the maximum idling time to 5 minutes (as required by the California airborne toxics control measure [Title 13,

Section 2485 of California Code of Regulations]). Clear signage would be provided for construction workers at all access points. Construction activities involving the extended idling of diesel equipment or vehicles would be prohibited, to the extent feasible.

**PF-AQ-3: Maintaining Construction Equipment and Vehicles.** All construction equipment and vehicles would be maintained and properly tuned in accordance with manufacturer's specifications. All equipment would be checked by a certified mechanic and determined to be running in proper condition prior to operation.

All construction contracts include Caltrans Standard Specifications related to air quality. Section 7-1.02A and 7-1.02C, Emissions Reduction, requires contractors to comply with all laws applicable to the Project and to certify they are aware of and will comply with all CARB emission reduction regulations. Section 14-9.02, Air Pollution Control, requires contractors to comply with all air pollution control rules, regulations, ordinances, and statutes. Certain common regulations, such as equipment idling restrictions, that reduce construction vehicle emissions also help reduce GHG emissions.

# **CEQA** CONCLUSION

While the proposed Project will result in GHG emissions during construction, it is anticipated that the Project will not result in any increase in operational GHG emissions. The proposed Project does not conflict with any applicable plan, policy, or regulation adopted for the purpose of reducing the emissions of GHGs. With implementation of construction GHG reduction measures, the impact would be less than significant. Caltrans is firmly committed to implementing measures to help reduce GHG emissions. These measures are outlined in the following section.

# 2.3.4 Greenhouse Gas Reduction Strategies

# STATEWIDE EFFORTS

In response to AB 32, California is implementing measures to achieve emission reductions of GHGs that cause climate change. Climate change programs in California are effectively reducing GHG emissions from all sectors of the economy. These programs include regulations, market programs, and incentives that will transform transportation, industry, fuels, and other sectors, to take California into a sustainable, low-carbon and cleaner future, while maintaining a robust economy (CARB 2022).

Major sectors of the California economy, including transportation, will need to reduce emissions to meet 2030 and 2050 GHG emissions targets. The Governor's Office of

Planning and Research identified five sustainability pillars in a 2015 report (OPR 2015):

- Increasing the share of renewable energy in the state's energy mix to at least 50 percent by 2030
- Reducing petroleum use by up to 50 percent by 2030
- Increasing the energy efficiency of existing buildings by 50 percent by 2030
- Reducing emissions of short-lived climate pollutants
- Stewarding natural resources, including forests, working lands, and wetlands, to ensure that they store carbon, are resilient, and enhance other environmental benefits

The transportation sector is integral to the people and economy of California. To achieve GHG emission reduction goals, it is vital that the state build on past successes in reducing criteria and toxic air pollutants from transportation and goods movement. GHG emission reductions will come from cleaner vehicle technologies, lower-carbon fuels, and reduction of VMT. Reducing today's petroleum use in cars and trucks is a key state goal for reducing GHG emissions by 2030 (California Environmental Protection Agency 2015).

In addition, SB 1386 (Wolk 2016) established as state policy the protection and management of natural and working lands and requires state agencies to consider that policy in their own decision making. Trees and vegetation on forests, rangelands, farms, and wetlands remove carbon dioxide from the atmosphere through biological processes and sequester the carbon in above- and below-ground matter.

Subsequently, Governor Gavin Newsom issued Executive Order N-82-20 to combat the crises in climate change and biodiversity. It instructs state agencies to use existing authorities and resources to identify and implement near- and long-term actions to accelerate natural removal of carbon and build climate resilience in our forests, wetlands, urban greenspaces, agricultural soils, and land conservation activities in ways that serve all communities and in particular low-income, disadvantaged, and vulnerable communities. To support this order, the California Natural Resources Agency released the *Natural and Working Lands Climate Smart Strategy* draft for public comment in October 2021.

#### **CALTRANS ACTIVITIES**

Caltrans continues to be involved on the Governor's Climate Action Team as CARB works to implement EOs S-3-05 and S-01-07 and help achieve the targets set forth in AB 32. EO B-30-15, issued in April 2015, and SB 32 (2016), set an interim target to cut GHG emissions to 40 percent below 1990 levels by 2030. The following major initiatives are underway at Caltrans to help meet these targets.

#### **CLIMATE ACTION PLAN FOR TRANSPORTATION INVESTMENTS**

The California Action Plan for Transportation Infrastructure (CAPTI) builds on EOs signed by Governor Newsom in 2019 and 2020 targeted at reducing GHG emissions in transportation, which account for more than 40 percent of all polluting emissions, to reach the state's climate goals. Under CAPTI, where feasible and within existing funding program structures, the state will invest discretionary transportation funds in sustainable infrastructure projects that align with its climate, health, and social equity goals (California State Transportation Agency 2021).

#### **CALIFORNIA TRANSPORTATION PLAN**

The California Transportation Plan (CTP) is a statewide, long-range transportation plan to meet our future mobility needs and reduce GHG emissions. It serves as an umbrella document for all the other statewide transportation planning documents. The CTP 2050 presents a vision of a safe, resilient, and universally accessible transportation system that supports vibrant communities, advances racial and economic justice, and improves public and environmental health. The plan's climate goal is to achieve statewide GHG emissions reduction targets and increase resilience to climate change. It demonstrates how GHG emissions from the transportation sector can be reduced through advancements in clean fuel technologies; continued shifts toward active travel, transit, and shared mobility; more efficient land use and development practices; and continued shifts to telework (Caltrans 2021d).

#### **CALTRANS STRATEGIC PLAN**

The Caltrans 2020–2024 Strategic Plan includes goals of stewardship, climate action, and equity. Climate action strategies include developing and implementing a Caltrans Climate Action Plan; a robust program of climate action education, training, and outreach; partnership and collaboration; a VMT monitoring and reduction program; and engaging with the most vulnerable communities in developing and implementing Caltrans climate action activities (Caltrans 2021e).

# **CALTRANS POLICY DIRECTIVES AND OTHER INITIATIVES**

Caltrans Director's Policy 30 (DP-30) Climate Change (June 22, 2012) established a Caltrans policy to ensure coordinated efforts to incorporate climate change into Caltrans decisions and activities. Caltrans Greenhouse Gas Emissions and Mitigation Report (Caltrans 2020a) provides a comprehensive overview of Caltrans' emissions. The report documents and evaluates current Caltrans procedures and activities that track and reduce GHG emissions and identifies additional opportunities for further reducing GHG emissions from Caltrans-controlled emission sources, in support of Caltrans and State goals.

# **PROJECT-LEVEL GHG REDUCTION STRATEGIES**

The Project would also implement the following measures to reduce GHG emissions and potential climate change impacts from this Project:

**PF-AES-1: Vegetation Protection.** Existing trees and vegetation will be preserved to the extent feasible. Trees and vegetation outside of the clearing and grubbing limits would be protected from the contractor's operations, equipment, and materials storage. Tree trimming and pruning, where required, would be under the direction of a qualified biologist.

**PF-BIO-13: Vegetation and Tree Removal.** Vegetation would be cleared only where necessary and cut above soil level, except in areas that would be permanently affected or excavated. This would allow plants that reproduce vegetatively to resprout after construction.

**PF-BIO-14: Restore Disturbed Areas.** Temporarily disturbed areas would be restored to the maximum extent practicable. Exposed slopes and bare ground would be reseeded with native grasses to stabilize and prevent erosion. Where disturbance includes the removal of trees and woody shrubs, native species will be replanted, based on the local species composition.

**PF-TRA-1: Traffic Management Plan.** A Traffic Management Plan (TMP) would be developed by Caltrans during the design (Plans, Specifications, and Estimate [PS&E]) phase. The TMP would include elements such as haul routes and phasing to reduce impacts to local residents, as feasible, and maintain access for police, fire, and medical services in the local area. The TMP would also include public information, motorist information, incident management, construction detours to local residents and tourist, as feasible, as well as implementation of Construction Zone Enhanced Enforcement Program (COZEEP) features. Prior to construction, Caltrans would notify adjacent property owners, businesses, the Napa County Transportation Authority (NVTA), City of Napa, the Chamber of Commerce and Visitors Bureau, and

the Napa County Regional Park and Open Space District regarding construction activities and access changes. In addition, Caltrans would coordinate with the local fire department and emergency response services prior to construction to minimize potential disruption to emergency services. During construction, a total of four travel lanes (two in each direction) will be open and maintained to traffic, with limited nighttime closures.

# 2.3.5 Adaptation

Reducing GHG emissions is only one part of an approach to addressing climate change. Caltrans must plan for the effects of climate change on the state's transportation infrastructure and strengthen or protect the facilities from damage. Climate change is expected to produce increased variability in precipitation, rising temperatures, rising sea levels, variability in storm surges and their intensity, and in the frequency and intensity of wildfires. Flooding and erosion can damage or wash out roads; longer periods of intense heat can buckle pavement and railroad tracks; storm surges combined with a rising sea level can inundate highways. Wildfire can directly burn facilities and indirectly cause damage when rain falls on denuded slopes that landslide after a fire. Effects will vary by location and may, in the most extreme cases, require that a facility be relocated or redesigned. Accordingly, Caltrans must consider these types of climate stressors in how highways are planned, designed, built, operated, and maintained.

# FEDERAL EFFORTS

Under NEPA Assignment, Caltrans is obligated to comply with all applicable federal environmental laws and FHWA NEPA regulations, policies, and guidance.

The Fourth National Climate Assessment, published in 2018, presents the foundational science and the "human welfare, societal, and environmental elements of climate change and variability for 10 regions and 18 national topics, with particular attention paid to observed and projected risks, impacts, consideration of risk reduction, and implications under different mitigation pathways."

The USDOT Policy Statement on Climate Adaptation in June 2011 committed the federal Department of Transportation to "integrate consideration of climate change impacts and adaptation into the planning, operations, policies, and programs of DOT in order to ensure that taxpayer resources are invested wisely, and that transportation infrastructure, services and operations remain effective in current and future climate conditions" (USDOT 2011).

In 2014, FHWA Order 5520, *Transportation System Preparedness and Resilience to Climate Change and Extreme Weather Events,* established FHWA policy to strive to identify the risks of climate change and extreme weather events to current and

planned transportation systems. FHWA has developed guidance and tools for transportation planning that foster resilience to climate effects and sustainability at the federal, state, and local levels (FHWA 2019).

# STATE EFFORTS

Climate change adaptation for transportation infrastructure involves long-term planning and risk management to address vulnerabilities in the transportation system. A number of state policies and tools have been developed to guide adaptation efforts.

California's Fourth Climate Change Assessment (Fourth Assessment) (State of California 2018) is the state's effort to "translate the state of climate science into useful information for action." It provides information that will help decision makers across sectors and at state, regional, and local scales protect and build the resilience of the state's people, infrastructure, natural systems, working lands, and waters. The State's approach recognizes that the consequences of climate change occur at the intersections of people, nature, and infrastructure. The Fourth Assessment reports that if no measures are taken to reduce GHG emissions by 2021 or sooner, the state is projected to experience a 2.7- to 8.8-degree Fahrenheit increase in average annual maximum daily temperatures, with impacts on agriculture, energy demand, natural systems, and public health; a two-thirds decline in water supply from snowpack and water shortages that will impact agricultural production; a 77 percent increase in average area burned by wildfire, with consequences for forest health and communities; and large-scale erosion of up to 67 percent of Southern California beaches and inundation of billions of dollars' worth of residential and commercial buildings due to sea level rise (State of California 2018).

Sea level rise is a particular concern for transportation infrastructure in the coastal zone. Major urban airports will be at risk of flooding from sea level rise combined with storm surge as early as 2040; San Francisco airport is already at risk. Miles of coastal highways vulnerable to flooding in a 100-year storm event will triple to 370 by 2100, and 3,750 miles will be exposed to temporary flooding. The Fourth Assessment's findings highlight the need for proactive action to address these current and future impacts of climate change.

In 2008, then-governor Arnold Schwarzenegger recognized the need when he issued EO S-13-08, focused on sea level rise. Technical reports on the latest sea level rise science were first published in 2010 and updated in 2013 and 2017. The 2017 projections of sea level rise and new understanding of processes and potential impacts in California were incorporated into the *State of California Sea-Level Rise Guidance Update* in 2018. This EO also gave rise to the *California Climate* 

Adaptation Strategy (2009), updated in 2014 as Safeguarding California: Reducing Climate Risk (Safeguarding California Plan), which addressed the full range of climate change impacts and recommended adaptation strategies. The Safeguarding California Plan was updated in 2018 and again in 2021 as the California Climate Adaptation Strategy (California Natural Resources Agency 2021a), incorporating key elements of the latest sector-specific plans such as the Natural and Working Lands Climate Smart Strategy (California Natural Resources Agency 2021b), Wildfire and Forest Resilience Action Plan (State of California 2021), Water Resilience Portfolio (State of California 2020), and the Climate Action Plan for Transportation Infrastructure (California State Transportation Agency 2021).Priorities in the 2021 California Climate Adaptation Strategy include acting in partnership with California Native American tribes, strengthening protections for climate-vulnerable communities that lack capacity and resources, nature-based climate solutions, use of best available climate science, and partnering and collaboration to best leverage resources (California Natural Resources Agency 2021a).

EO B-30-15, signed in April 2015, requires state agencies to factor climate change into all planning and investment decisions. This EO recognizes that effects of climate change in addition to sea level rise also threaten California's infrastructure. At the direction of EO B-30-15, the Governor's Office of Planning and Research published *Planning and Investing for a Resilient California: A Guidebook for State Agencies* in 2018 to encourage a uniform and systematic approach.

AB 2800 (Quirk 2016) created the multidisciplinary Climate-Safe Infrastructure Working Group to help actors throughout the state address the findings of California's Fourth Climate Change Assessment. It released its report, *Paying it Forward: The Path Toward Climate-Safe Infrastructure in California*, in 2018. The report provides guidance to agencies on how to address the challenges of assessing risk in the face of inherent uncertainties still posed by the best available science on climate change. It also examines how state agencies can use infrastructure planning, design, and implementation processes to address the observed and anticipated climate change impacts (Climate Change Infrastructure Working Group 2018).

# **CALTRANS ADAPTATION EFFORTS**

# Caltrans Vulnerability Assessments

Caltrans completed climate change vulnerability assessments to identify segments of the State Highway System vulnerable to climate change effects of precipitation, temperature, wildfire, storm surge, and sea level rise.

The climate change data in the assessments were developed in coordination with climate change scientists and experts at federal, state, and regional organizations at

the forefront of climate science. The findings of the vulnerability assessments guide analysis of at-risk assets and development of Adaptation Priority Reports as a method to make capital programming decisions to address identified risks.

#### **PROJECT ADAPTATION ANALYSIS**

# Sea Level Rise

The Project is outside the coastal zone and not in an area subject to sea level rise. Accordingly, direct impacts to transportation facilities due to projected sea level rise are not expected.

# Precipitation and Flooding

As noted in Section 2.2.10, this Project is located within Zone AE base floodplain. Zone AE denotes a base floodplain with known flood elevations. Near the bridge, the base flood elevation is approximately 21 feet. Per the flood insurance map, SR 121 is within the Tulucay base floodplain from just north of the bridge on the northern end to Shelter Avenue on the southern end. Per Federal Emergency Management Agency Flood Insurance Study 06088CV000C dated August 2016, the channel is not classified as a Regulatory Floodway (Caltrans 2022e).

Caltrans District 4 Climate Change Vulnerability Assessment indicates the potential for a 0.6 to 4.9 percent increase in 100-year storm precipitation depth in the Project vicinity by 2025 and a 10 to 14.9 percent increase in the Project vicinity by 2085 (Caltrans 2017b, 2020b). A number of local geomorphic variables affect how a given precipitation event would affect streamflow, making it difficult to assess potential impacts at a particular location. However, as discussed in Section 2.2.10, the Project would not change the 100-year water surface elevation within the Project area. Stormwater runoff from the roadway would continue to sheet flow off the pavement similar to existing conditions. The Project would also implement temporary construction site BMPs to reduce the amount of pollutants being discharged into the receiving waterbodies and avoid storing hazardous and nonhazardous materials within the Zone AE floodplain.

# Wildfire

The Project is not surrounded by areas identified as high fire hazard severity zones, and the Project itself is not within a high fire hazard severity zone area (CAL FIRE 2008, 2021b). The Caltrans Climate Change Vulnerability Assessment for District 4 evaluated roads at risk for future wildfire and determined that the Project is not in an area of wildfire risk nor characterized as within or along exposed roadway (Caltrans 2017b). The Project would serve the same use and vehicular capacity as the existing facility and would not increase wildfire risks. Caltrans would implement AMM-WF-1 to

reduce the potential wildfire risks during construction. The Project is not likely to be subject to effects of wildfire that could occur under climate change.

**AMM-WF-1: Implement Fire Prevention Practices During Construction**. Caltrans would implement the following fire prevention practices into the Project construction specifications:

- Internal combustion engines, stationary and mobile, would be equipped with spark arrestors. Spark arrestors would be in good working order.
- The contractor would keep all construction sites and staging areas free of grass, brush, and other flammable materials.
- Personnel would be trained in the practices of the fire safety plan relevant to their duties.
- Construction and maintenance personnel would be trained and equipped to extinguish small fires.
- Work crews would have fire-extinguishing equipment on hand, as well as emergency numbers and cell phone or other means of contacting the fire department.
- Smoking would be prohibited while operating equipment and would be limited to
  paved or graveled areas or areas cleared of all vegetation. Smoking would be
  prohibited within 30 feet of any combustible material storage area (including
  fuels, gases, and solvents). Smoking would be prohibited in any location during a
  Red Flag Warning issued by the National Weather Service for the Project area.

# **Chapter 3** List of Preparers

The primary persons responsible for contributing to, preparing, and reviewing this report are listed in Table 3-1.

Organization	Name	Role
Caltrans	Daniel Y. Chang	Project Manager
Caltrans	Katie Chounramany	Project Engineer
Caltrans	Roger Duan	Utilities
Caltrans	Setareh Elikaei	Transportation Engineer (Design)
Caltrans	Christopher Else	Landscape Architecture
Caltrans	Tom Jiang	Hydraulics Engineer
Caltrans	Sophie Kolding	Biologist
Caltrans	Maxwell Lammert	Acting Office Chief, Environmental Analysis
Caltrans	Lily Mu	Acting Branch Chief, Environmental Analysis
Caltrans	Scott M. Williams	Acting Office Chief, Environmental Analysis
Caltrans	Clifford Law	Construction
Caltrans	Shilpa Mareddy	Air Quality/Noise
Caltrans	Kristina Montgomery	Archaeology (Cultural)
Caltrans	JC Moore	Geotechnical Engineer
Caltrans	Tony Nedwick	Structure Hydraulics
Caltrans	Diana Pink	Landscape Architect
Caltrans	Ghulam Popal	Design Senior
Caltrans	Kathleen Reiley	Senior Transportation Engineer (Hydraulics)
Caltrans	Chris Risden	Senior Transportation Engineer (Geotech)
Caltrans	Sergio Ruiz	Supervising Transportation Planner
Caltrans	Alicia Sanhueza	Architectural Historian
Caltrans	Henry Seto	Structure Design
Caltrans	Ping Tsai	Right of Way Project Coordinator
Caltrans	Chris Wilson	Hazardous Waste
Caltrans	Isaias Yalan	Structure Design

 Table 3-1.
 List of Preparers and Reviewers

Organization	Name	Role
Jacobs	Morgan Angulo	Environmental Planner
Jacobs	Bryan Bell	Senior Technical Editor
Jacobs	Clarice Ericsson	Publications Technician
Jacobs	Natalie Escoffier	Environmental Planner
Jacobs	Jasmin Mejia	Senior Environmental Planner/Project Manager
Jacobs	Loretta Meyer	Senior Environmental Planner/Project Manager
Jacobs	Hannah Minderhout	Environmental Planner
Jacobs	Mia Marek	Biologist
Jacobs	Jack Gordon	Biologist
Jacobs	Leslie O'Connor	Technical Editor
Jacobs	Yassaman Sarvian	Environmental Planner
Jacobs	Hong Zhuang	Senior Air Quality Specialist

# **Chapter 4** Distribution List

The Draft IS with Proposed MND was circulated on July 1, 2022, to the agencies and government officials listed here. In addition, all property owners/occupants near the Project area received a Project mailer informing them of the availability of the Draft IS/MND.

Further, as requested by the City of Napa during the public comment review period of the Draft IS/MND, this IS /MND will be distributed to the following City of Napa municipal departments: the City Manager, Public Works Department, Community Development Department, and Utilities Department.

## Agencies

#### **Federal Agencies**

U.S. Fish and Wildlife Service 2800 Cottage Way W-2605 Sacramento, CA 95825

U.S. Army Corps of Engineers San Francisco Regulatory District ATTN: Regulatory Branch 450 Golden Gate Ave, Room 6556 San Francisco, CA 94102

National Marine Fisheries Services 777 Sonoma Avenue Room 325 Santa Rosa, CA 95404

Environmental Protection Agency, Region IX Federal Activities Office, CMD-2 75 Hathorne Street San Francisco, CA 94105-3901

## State Agencies

State Clearinghouse, Executive Officer 1400 Tenth Street, Room 156 P.O. Box 3044 Sacramento, CA 95812-3044 California Department of Fish and Wildlife Region 3 2825 Cordelia Road, Suite 100 Fairfield, CA 94534

California Native American Heritage Commission 1550 Harbor Blvd, Suite 100 West Sacramento, CA 95691

San Francisco Bay Regional Water Quality Control Board 1515 Clay Street, Suite 1400 Oakland, CA 94612

Bay Area Air Quality Management District Chief Executive Officer 939 Ellis Street San Francisco, CA 94109

California Air Resources Board 1001 I Street P.O. Box 2815 Sacramento, CA 9812

# **Regional and Local Agencies**

Association of Bay Area Governments 375 Beale Street San Francisco, CA 94105

Metropolitan Transportation Commission 375 Beale Street San Francisco, CA 94105

Napa County Fire Department 3535 St. Helena Highway Calistoga, CA 94515

Napa Valley Transportation Authority 625 Burnell St Napa, CA 94559

# **Elected Officials**

#### **Federal Officials**

#### UNITED STATES SENATE

The Honorable Dianne Feinstein United States Senate One Post Street, Suite 2450 San Francisco, CA 94104

The Honorable Alex Padilla United States Senate 333 Bush Street, Suite 3225 San Francisco, CA 94101

# UNITED STATES HOUSE OF REPRESENTATIVES

The Honorable Mike Thompson United States House of Representatives (CA-5) 2721 Napa Valley Corporate Drive Napa, CA 94558

# State Officials

#### **CALIFORNIA STATE SENATE**

The Honorable Bill Dodd California State Senate, District 3 2721 Napa Valley Corporate Drive Napa, CA 94558

# **CALIFORNIA STATE ASSEMBLY**

The Honorable Cecilia Aguiar-Curry California State Assembly, District 4 2721 Napa Valley Corporate Drive Napa, CA 94558

## **County Officials**

#### **COUNTY BOARD OF SUPERVISORS**

The Honorable Brad Wagenknecht Napa County Board of Supervisors, District 1 County Administration Building 1195 Third Street Napa, CA 94559

# **City Officials**

## CITY OF NAPA

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State Route 121 Tulucay Creek Bridge Replacement Project Initial Study with Mitigated Negative Declaration

# Appendix A Project Area Photos

(Note: Figures have an outdated background due to the availability of data on the software used to create the figures. There has been additional commercial development around the project area that has not been captured on current readily available aerial photography, this Appendix A contains photos up-to-date photos of the current existing urban and environmental setting.)



**Photo 1.** Taken from 320 Soscol Avenue from the northeast corner of the bridge; shows the newly developed Cambria Hotel Napa Valley



**Photo 2.** Taken from 320 Soscol Avenue from the sidewalk looking north, with the newly developed Cambria hotel on the right

# Appendix BProject Features, Avoidance<br/>and Minimization Measures,<br/>and Mitigation Measures

# Appendix BProject Features, Avoidance<br/>and Minimization Measures,<br/>and Mitigation Measures

Resource Area	Project Feature Reference	Project Feature Title and Description
Aesthetics	PF-AES-1	<b>Vegetation Protection.</b> Existing trees and vegetation would be preserved to the extent feasible. Trees and vegetation outside of the clearing and grubbing limits would be protected from the contractor's operations, equipment, and materials storage. Tree trimming and pruning, where required, would be under the direction of a certified arborist.
Aesthetics	PF-AES-2	<b>Erosion Control.</b> After construction, all areas cleared within the Project limits for uses such as contractor access, staging, and trenching operations would be treated with appropriate erosion control measures where required.
Aesthetics	PF-AES-3	<b>Construction Staging.</b> Except as detailed in the Contract Plans, staging areas would not affect existing landscaped areas resulting in death and/or removal of trees and shrubs, or disruption and destruction of existing irrigation facilities.
Aesthetics	PF-AES-4	<b>Construction Waste.</b> During construction operations, unsightly material and equipment in staging areas would be placed where they are less visible and/or covered where possible.
Aesthetics	PF-AES-5	<b>Construction Lighting.</b> Construction lighting would be directed toward the immediate vicinity of active work and would avoid light trespass through directional lighting, shielding, and other measures as needed.
Air Quality	PF-AQ-1	<b>Dust Control.</b> Dust control measures would be included in the Storm Water Pollution Prevention Plan and implemented to minimize construction impacts to existing communities. The plan would incorporate measures such as sprinkling, speed limits, covering transported material loads, and timely revegetation of disturbed areas as needed, as well as posting a publicly visible sign with the telephone number and person to contact at the lead agency regarding dust complaints and at the Bay Area Air Quality Management District regarding compliance with applicable regulations. Water trucks or dust palliatives would be applied to the site, including unvegetated areas, and equipment as often as necessary to control fugitive dust emissions. Fugitive emissions generally must meet a "no visible dust" criterion either at the point of emissions or at the ROW line, depending on air pollution control district and air quality management district regulations and local ordinances.

# Table B-1. Project Features

Resource Area	Project Feature Reference	Project Feature Title and Description
Air Quality	PF-AQ-2	<b>Idling and Access Points</b> . Idling times would be minimized either by shutting off equipment when not in use or reducing the maximum idling time to 5 minutes (as required by the California airborne toxics control measure [Title 13, Section 2485 of California Code of Regulations]). Clear signage would be provided for construction workers at all access points. Construction activities involving the extended idling of diesel equipment or vehicles would be prohibited, to the extent feasible.
Air Quality	PF-AQ-3	<b>Maintaining Construction Equipment and Vehicles.</b> All construction equipment and vehicles would be maintained and properly tuned in accordance with manufacturer's specifications. All equipment would be checked by a certified mechanic and determined to be running in proper condition prior to operation.
Biology	PF-BIO-1	<b>Documentation at Project Site.</b> A Permit Compliance Binder would be maintained at the construction site at all times and presented to resource agency (USACE, NMFS, USFWS, CDFW, and/or RWQCB) personnel upon request. The Permit Compliance Binder would include a copy of all original permits and agreements, and any extensions and amendments to the permits and agreements.
Biology	PF-BIO-2	<b>Work According to Documents.</b> Except as they are contradicted by measures within the permits and agreements, all work would be conducted in conformance with the Project description in the permits and agreements, and the AMMs provided in the permits and agreements.
Biology	PF-BIO-3	<b>In-channel Work Period.</b> With the exception of non-ground disturbing vegetation removal (to avoid impacts to nesting birds), in-channel work and any dewatering necessary would be scheduled between June 1 and October 31. The in-channel work window may be extended via email request and written resource agency approval. Extension requests must be submitted a minimum of 2 weeks prior to the October 31 work cessation period for in-channel work.
Biology	PF-BIO-4	Water Diversion Plan. Caltrans would submit a water diversion plan to the appropriate agencies for review prior to construction. The approved temporary water diversion system would be used during construction so there is no flowing water in the river bed during in-stream construction activity.

Resource Area	Project Feature Reference	Project Feature Title and Description
Biology	PF-BIO-5	<b>Work Period in Dry Weather Only.</b> Work in the bed, bank, channel, and any associated riparian habitat would only be conducted during periods of dry weather. Forecasted precipitation would be monitored. When 0.25 inch or more of precipitation is forecasted to occur, work would stop before precipitation commences. No Project activities would be started if its associated erosion control measures cannot be completed prior to the onset of precipitation. After any storm event, all sites currently under construction and all sites scheduled to begin construction within the next 72 hours would be inspected for erosion and sediment problems and corrective action would be taken as needed; 72 hour weather forecasts from National Weather Service would be consulted and work would not start back up until runoff ceases and there is less than a 50 percent forecast for precipitation for the following 24-hour period.
Biology	PF-BIO-6	<b>Environmental Training.</b> Prior to the start of construction, a biologist would provide a training session for all work personnel to identify any sensitive species that may be in the area, their basic habits, how they may be encountered in their work area, and procedures to follow when they are encountered. Any personnel joining the work crew later would receive the same training before beginning work. Upon completion of the education program, employees would sign a form stating they attended the program and understand all protection measures. A pamphlet that contains images of sensitive species that may occur within the Project, environmentally sensitive areas (ESAs) within the Project site, and notes key avoidance measures, as well as employee guidance would be given to each person who completes the training program. These forms would be made available to the resource agencies upon request.
Biology	PF-BIO-7	<b>Mark Environmentally Sensitive Areas.</b> Before construction begins, ESAs would be clearly delineated using high visibility orange fencing, flagging, or similar marking to delineate sensitive habitats. The ESA marking would remain in place throughout construction. It may be removed during the wet season (and subsequently re-installed), if needed to prevent materials from being washed away. The final Project plans would depict all locations where ESA markings would be installed and how it would be installed. The bid solicitation package special provisions would clearly describe acceptable marking material and prohibited construction-related activities, vehicle operation, material and equipment storage, and other surface-disturbing activities within ESAs. ESA markings would be maintained in good repair throughout the Project as needed.

Resource Area	Project Feature Reference	Project Feature Title and Description
Biology	PF-BIO-8	<b>Nesting Bird Surveys.</b> If Project activities occur between February 1 and September 30, then a pre-construction survey(s) would be conducted for nesting birds no more than 3 days before construction. If active nests are found, then an appropriate buffer would be established and the nest would be monitored for compliance with the Migratory Bird Treaty Act (MBTA) and Fish and Game Code (FGC) § 3503.
Biology	PF-BIO-9	Active Nest Buffers. If an active bird nest is found during construction activities, then the following ESA buffers would be established: If an active raptor nest is observed, a 300-foot ESA buffer would be implemented to avoid impacting the young until they have fledged; if an active nest of non-raptor migratory birds is observed, a 50-foot ESA buffer would be implemented to protect the young until they have fledged, or as otherwise determined by consultation with USFWS and CDFW regarding appropriate action to comply with the MBTA and FGC § 3503.
Biology	PF-BIO-10	<b>Stormwater Best Management Practices.</b> Water pollution control and erosion control BMPs would be developed and implemented to minimize wind- or water-related erosion. They would follow the requirements of the RWQCB and standards outlined in Construction site BMPs manual.
Biology	PF-BIO-11	<b>Construction Site Management Practices.</b> The following site restrictions would be implemented to avoid or minimize potential impacts on sensitive biological resources:
		<ul> <li>Enforce a speed limit of 15 miles per hour for Project vehicles in unpaved portions of the site to reduce dust and excessive soil disturbance.</li> </ul>
		b. Locate construction access, staging, storage, and parking areas within the Caltrans ROW and outside of any designated ESA to the extent practicable. Access routes, staging and storage areas, and contractor parking would be limited to the minimum necessary to construct the proposed Project. Routes and boundaries of roadwork would be clearly marked before initiating construction.
		c. Certify, to the maximum extent practicable, borrow material is nontoxic and weed free.
		<ul> <li>Enclose food and food-related trash items in sealed trash containers and remove them from the site at the end of each day.</li> </ul>
		e. Prohibit pets from entering the Project area during construction.
		f. Prohibit firearms within the Project site, except for those carried by authorized security personnel or local, state, or federal law enforcement officials.

Resource Area	Project Feature Reference	Project Feature Title and Description
Biology	PF-BIO-12	<b>Invasive Weed Control.</b> To reduce the spread of invasive, nonnative plant species and minimize the potential decrease of palatable vegetation for wildlife species, Caltrans would comply with Executive Order 13112. This order is to prevent the introduction of invasive species and provide for their control to minimize the economic, ecological, and human health effects. If noxious weeds are disturbed or removed during construction- related activities, the contractor would be required to contain the plant material associated with these noxious weeds and dispose of them in a manner that would not promote the spread of the species. The contractor would be responsible for obtaining all permits, licenses, and environmental clearances for properly disposing of materials. Areas subject to noxious weed removal or disturbance would be replanted with fast growing native grasses or a native erosion control seed mixture. Where seeding is not practical, the target areas within the Project area will be covered to the extent practicable with heavy black plastic solarization material until the end of the Project. If work occurs in sensitive habitat, vehicles and equipment would be thoroughly cleaned before arriving on the site to
		prevent the spread of noxious weeds from other locations.
Biology	PF-BIO-13	<b>Vegetation and Tree Removal.</b> Vegetation would be cleared only where necessary and cut above soil level, except in areas that would be permanently affected or excavated. This would allow plants that reproduce vegetatively to resprout after construction.
Biology	PF-BIO-14	<b>Restore Disturbed Areas.</b> Temporarily disturbed areas would be restored to the maximum extent practicable. Exposed slopes and bare ground would be reseeded with native grasses to stabilize and prevent erosion. Where disturbance includes the removal of trees and woody shrubs, native species will be replanted, based on the local species composition.

Resource Area	Project Feature Reference	Project Feature Title and Description
Biology	PF-BIO-15	<b>Bat Protection.</b> A habitat assessment would be conducted for potentially suitable bat roosting habitat prior to construction activities. If the habitat assessment reveals any structures are suitable roosting habitat for bats, then the appropriate exclusionary measures would be implemented prior to construction, during the period between March 1 to April 15 or August 31 to October 15. Potential avoidance may include exclusionary blocking or filling potential cavities with foam, visual monitoring and/or staging Project work to avoid bats. If bats are known to use the structures, then exclusion netting would not be used. If the habitat assessment reveals suitable bat habitat in trees and tree removal is scheduled from April 16 through August 30 and/or October 16 through February 28, then presence/absence surveys would be conducted 2 to 3 days prior to any tree removal or trimming. If presence/absence surveys are negative, then tree removal would proceed following a two-phased tree removal system. If presence/absence surveys indicate bat occupancy, then the occupied trees would only be removed from March 1 through April 15 and/or August 31 through October 15 by following the two-phased tree removal system. The two-phased system would be conducted over 2 consecutive days. On the first day, (in the afternoon) limbs and branches would be avoided and only branches or limbs without those features would be removed. On the second day, the entire tree would be removed. Bats would not be disturbed without specific notice to and consultation with CDFW.
Biology	PF-BIO-16	<b>Prevent Inadvertent Entrapment.</b> To prevent inadvertent entrapment of animals during construction, all excavated, steep-walled holes or trenches more than 1 foot deep would be covered at the close of each working day by plywood or similar materials, or provided with one or more escape ramps constructed of earthen fill or wooden planks at an angle no greater than 30 degrees. Before such holes or trenches are filled, they would be thoroughly inspected for trapped animals. Pipes, culverts, or similar structures stored in the Project area overnight would be inspected before they are subsequently moved, capped, or buried.
Biology	PF-BIO-17	<b>Night Lighting.</b> Nighttime work would be avoided to the maximum extent practicable. For unavoidable nighttime work, all lighting would be shielded and directed downward, toward the active construction area to avoid exposing nocturnal wildlife to excessive glare.

Resource Area	Project Feature Reference	Project Feature Title and Description
Cultural	PF-CULT-1	<b>Discovery of Human Remains.</b> Stop potentially damaging work if human remains are uncovered during construction, assess the significance of the find, and pursue appropriate management. California law recognizes the need to protect interred human remains, particularly Native American burials and associated items of patrimony, from vandalism and inadvertent destruction. The procedures for the treatment of discovered human remains are contained in California Health and Safety Code Sections 7050.5 and 7052, and California Public Resources Code Section 5097. If remains are discovered during excavation, all work within 60 feet of the discovery will halt and Caltrans' Office of Cultural Resource Studies (OCRS) will be called. Caltrans OCRS stall will assess the remains and, if determined human, will contact the County Coroner as per Public Resources Code (PRC) Sections 5097.98, 5097.99, and 7050.5 of the California Health and Safety Code. If the Coroner determines the remains to be Native American, the Coroner will contact the Native American Heritage Commission who will assign a Most Likely Descendant. Caltrans will consult with the Most Likely Descendant on treatment and reburial of the remains. Further provisions of PRC 5097.98 are to be followed as applicable.
Greenhouse Gas Emissions	PF-GHG-1	<b>Waste Reduction.</b> If practicable, nonhazardous waste and excess material would be recycled. If recycling is not practicable, the material would be disposed of appropriately.
Greenhouse Gas Emissions	PF-GHG-2	<b>Energy Reduction.</b> Solar energy would be used to reduce the use of non-renewable energy during construction.
Hazards and Hazardous Materials	PF-HAZ-1	<b>Caltrans Standard Specifications and Hazardous Waste</b> <b>Regulations.</b> Caltrans Standard Specifications latest section 13-4, "Job Site Management," would be implemented to prevent and control spills or leaks from construction equipment and from storage of fuels, paints, cleaners, solvents, and lubricants. All aspects of the Project associated with transport, storage, use, and disposal of hazardous materials would be done in accordance with the California Health and Safety Code and the appropriate local, state, and federal hazardous waste regulations. Handling and management of hazardous materials would comply with Caltrans latest Standard Specification section 14-11, "Hazardous Waste and Contamination," which outlines handling, storing, and disposing of hazardous waste.

Resource Area	Project Feature Reference	Project Feature Title and Description
Hazards and Hazardous Materials	PF-HAZ-2	<b>Soil and Groundwater Investigation.</b> A soil and groundwater investigation for metals, primarily lead, and other contaminants of concern (e.g., petroleum hydrocarbons and volatile organic compounds) would be completed during the Project's design phase to characterize and profile the soil and groundwater to be encountered by the construction of the proposed build alternatives. Depending upon the findings of the site investigation, appropriate hazardous waste management special provisions would be prepared and included in the Project specifications.
Transportati on and Traffic	PF-TRA-1	<b>Traffic Management Plan.</b> A Traffic Management Plan (TMP) would be developed by Caltrans during the design (PS&E) phase. The TMP would include elements such as haul routes and phasing to reduce impacts to local residents, as feasible, and maintain access for police, fire, and medical services in the local area. The TMP would also include public information, motorist information, incident management, construction detours to local residents and tourist, as feasible, as well as implementation of Construction Zone Enhanced Enforcement Program (COZEEP) features. Prior to construction, Caltrans would notify adjacent property owners, businesses, the Napa County Transportation Authority (NVTA), City of Napa, the Chamber of Commerce and Visitors Bureau, and the Napa County Regional Park and Open Space District regarding construction activities and access changes. In addition, Caltrans would coordinate with the local fire department and emergency response services prior to construction to minimize potential disruption to emergency services. During construction, a total of four travel lanes (two in each direction) will be open and maintained to traffic, with limited nighttime closures.
Utilities and Service Systems	PF-UTIL-1	<b>Trash Management.</b> All food-related trash items, such as wrappers, cans, bottles, and food scraps, would be disposed of in closed containers and removed by the contractor at least once daily from the Project limits. A trash reduction system would also be developed by the contractor, approved by Caltrans, and implemented per Caltrans Statewide National Pollution Discharge Elimination System Permit and San Francisco RWQCB Cease and Desist Order.
Utilities and Service Systems	PF-UTIL-2	Notify Utility Owners of Construction Schedule to Protect Utilities. Caltrans would notify all affected utility companies, such as PG&E and AT&T, of construction schedules for proposed Project work so that they can relocate the gas, telephone, cable, and overhead distribution lines prior to construction and minimize disruption of utility service.

Resource Area	AMM Reference	AMM Title and Description
Aesthetics	AMM-AES-1	<b>Minimize Construction Appearance:</b> During construction, Caltrans would minimize the appearance of construction equipment and staging areas on SR 121, and would locate construction equipment beyond direct view of the motoring public and residential and commercial properties to the extent feasible
Aesthetics	AMM-AES-2	<b>Bridge Rail Design:</b> During the design phase, Caltrans would design the bridge to incorporate see-through bridge rails that allow views of the creek and adjacent vegetation as directed by Caltrans Landscape Architecture staff.
Aesthetics	AMM-AES-3	<b>Glare Effects:</b> During the design phase, Caltrans would design the concrete portions of the bridge including the concrete anchor blocks, wing walls, and abutments. The design would be treated with a combination of roughening surface texture and coloring concrete to reduce glare, as directed by the Caltrans Office of Landscape Architecture.
Aesthetics	AMM-AES-4	<b>Post-Construction Site Grading and Contours:</b> Prior to completion of construction activities, Caltrans would use contour grading and slope rounding to produce smooth, flowing contours consistent with site topography, to increase context sensitivity and reduce engineered appearance of slopes.
Aesthetics	AMM-AES-5	Aggregate Material Color and Scale: Prior to completion of construction activities, if creek work requires the import of aggregate or creek bed materials, Caltrans would select materials that are similar in color to the native creek materials.
Biology	AMM-BIO-1	<b>Rare Plant Surveys.</b> Prior to construction, botanical surveys will be conducted in areas of suitable habitat for rare plant species during the appropriate blooming season(s).
Biology	AMM-BIO-2	<b>Avoid Rare Plants.</b> The Project footprint may be adjusted, if practicable, to completely or partially avoid affecting special-status plant species.
Biology	AMM-BIO-3	<b>Minimize Disturbance to Rare Plants.</b> If complete or partial avoidance is not practicable, other minimization measures may be implemented to reduce the severity of the impact to the special-status plant species. These actions may include one or a combination of the following: (1) collection of special-status plants seeds, bulbs, other propagules, or topsoil prior to construction for use in future onsite restoration or enhancement actions; (2) restoration of enhancement of suitable special-status plant habitat onsite; or (3) restoration or enhancement of suitable special-status plant habitat offsite.

Table B-2.	Avoidance and Minimization Measures
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Resource Area	AMM Reference	AMM Title and Description
Biology	AMM-BIO-4	California Red-Legged Frog and Western Pond Turtle Entanglement and Trapping. To prevent wildlife from becoming entangled or trapped in erosion control materials, plastic monofilament netting (that is, erosion control matting) or similar material will not be used. Acceptable substitutes will include coconut coir matting or tackifying hydroseeding compounds
Biology	AMM-BIO-5	<b>Protocol for Species Observation.</b> If California red-legged frog or western pond turtle are encountered in the Project footprint, work within 50 feet of the animal will cease immediately and the Resident Engineer and approved biological monitor will be notified. Based on the professional judgment of the biological monitor, if Project activities can be conducted without harming or injuring the animal, it may be left at the location of discovery and monitored by the biological monitor. Project personnel will be notified of the finding, and at no time will work occur within 50 feet of the animal without a biological monitor present.
Biology	AMM-BIO-6	<b>Pre-construction Surveys.</b> An approved biologist will conduct pre-construction surveys for California red-legged frog / western pond turtle as needed. A visual encounter survey will be conducted immediately before ground-disturbing activities. Suitable habitat within the Project footprint will be visually inspected. If California red-legged frog / western pond turtle is found within the Project footprint and at risk of harm, then it will be relocated outside of the Project footprint by the approved biologist.
Biology	AMM-BIO-7	<b>Biological Monitoring</b> . A biological monitor will be present during construction activities where take of a listed species could occur. Through communication with the Resident Engineer or designee, the biological monitor may stop work if deemed necessary for any reason to protect listed species; the biological monitor will advise the Resident Engineer or designee on how to proceed accordingly.
Biology	AMM-BIO-8	Handling of Listed Species. If, at any time, a listed species is discovered, the Resident Engineer and the agency- approved biologist will be immediately informed. The agency-approved biologist will determine whether relocating the species is necessary and will work with the corresponding agency (USFWS or CDFW) prior to handling or relocating, unless otherwise authorized.
Biology	AMM-BIO-9	<b>Wildlife Exclusion Fencing.</b> Before starting construction, at the discretion of the Caltrans biologist, wildlife exclusion fencing will be installed along the Project footprint perimeter in the areas where wildlife could enter the Project footprint. Wildlife exclusion fencing will be removed following completion of construction activities. At the discretion of the Caltrans biologist, wildlife exclusion fencing may be removed at times when construction is no longer active in the area.

Resource Area	AMM Reference	AMM Title and Description
Noise	AMM-NOI-1	<b>Specifications for Controlling Noise and Vibration.</b> Any operation exceeding 86 dBA shall not be allowed at nighttime from 9:00 p.m. to 6 a.m. Construction activities must adhere to City of Napa Municipal Code Section 8.08.25, as feasible. in addition, Caltrans will coordinate with the City of Napa on construction activities and noise associated with construction of the Project.
Noise	AMM-NOI-2	<b>Noise Levels During Construction.</b> The following measures would be implemented during construction to reduce noise:
		• Schedule noisy operations within the same time frame. The total noise level will not be significantly greater than the level produced if operations are performed separately.
		<ul> <li>Construct temporary noise barriers between noisy activities and noise sensitive receptors or around activities with high noise levels or groups of noisy equipment.</li> </ul>
		• Avoid unnecessary idling of internal combustion engines within 100 feet of sensitive receptors.
		• Locate all stationary noise-generating construction equipment as far as practical from noise-sensitive receptors or provide baffled housing or sound aprons to equipment when sensitive receptors adjoin or are near a construction project area.
		• Equip all internal combustion engine driven equipment with manufacturer recommended intake and exhaust mufflers that are in good condition and appropriate for the equipment.
		<ul> <li>Utilize "quiet" air compressors and other "quiet" equipment where such technology exists.</li> </ul>
		• No construction equipment will be delivered and dropped off before 6:00 a.m.
		<ul> <li>Maintain all internal combustion engine properly to minimize noise generation.</li> </ul>

Resource Area	AMM Reference	AMM Title and Description
Noise	AMM-NOI-3	<b>Implement Construction Vibration Monitoring Plan.</b> To mitigate vibration impacts during construction, a construction vibration monitoring plan will be implemented. Implementation of the monitoring plan will start prior to construction activities and will continue through post-construction. The construction vibration monitoring plan will require a survey of nearby structures before, during, and after construction; vibration monitoring during construction; contingency plans if vibration levels approach sensitivity standards; and procedures for investigating claims of excessive vibration. With the permission of property owners, surveys of nearby structures will document the condition of foundations, walls and other structural elements in the interior and exterior of the nearby residences. The contractor will identify and implement construction vibration measures if vibration levels approach sensitivity standards. Measures may include using smaller equipment to minimize vibration levels, suspending construction, and/or bracing the affected structures. A post-construction survey of structures will be completed where monitoring indicated high levels of vibration and where complaints of vibratory damage are reported. Caltrans will work with the property owners to repair damage from vibration.
Wildfire	AMM-WF-1	<ul> <li>Implement Fire Prevention Practices During Construction. Caltrans would implement the following fire prevention practices into the Project construction specifications:</li> <li>Internal combustion engines (stationary and mobile) would be equipped with spark arrestors. Spark arrestors would be in good working order.</li> </ul>
		<ul> <li>The contractor would keep all construction sites and staging areas free of grass, brush, and other flammable materials.</li> <li>Personnel would be trained in the practices of the fire safety plan relevant to their duties.</li> </ul>
		<ul> <li>safety plan relevant to their duties.</li> <li>Construction and maintenance personnel would be trained and equipped to extinguish small fires.</li> </ul>
		<ul> <li>Work crews would have fire-extinguishing equipment on hand, as well as emergency numbers and cell phone or other means of contacting the fire department.</li> </ul>
		• Smoking would be prohibited while operating equipment and would be limited to paved or gaveled areas or areas cleared of all vegetation. Smoking would be prohibited within 30 feet of any combustible material storage area (including fuels, gases, and solvents). Smoking would be prohibited in any location during a Red Flag Warning issues by the National Weather Service for the Project area.

Resource Area	Mitigation Measure Reference	Mitigation Measure Title and Description
Cultural	MM-CULT-1	• Worker Environmental Awareness Training. All construction personnel will attend a mandatory environmental education program delivered by an agency-approved archaeologist prior to working on the Project. The Yocha Dehe Wintun Nation will provide cultural sensitivity training in conjunction with the agency-approved archaeologist.
Cultural	MM-CULT-2	• Phase III Data Recovery Plan. If archaeological resources cannot be avoided, a Phase III Data Recovery Plan will be implemented by a qualified archaeologist, in consultation with the Yocha Dehe Wintun Nation, for the significant archaeological site that is directly affected. Data Recovery will only occur in the portions of the site being directly affected by the Project.
Cultural	MM-CULT-3	• Archaeological Monitoring Plan. An Archaeological Monitoring Plan will be implemented during construction. This would include establishing an Archaeological Monitoring Area (AMA) with a 100-foot buffer and having an archaeologist and Tribal representative monitor job site activities within the archaeological monitoring area to reduce the Project's impacts to the resource within the Project limits. No work can be conducted within the AMA unless the archaeological monitor is present. Reference Caltrans Standard Specification 14-2.03.

Table B-3. Mitigation Measures

State Route 121 Tulucay Creek Bridge Replacement Project Initial Study with Mitigated Negative Declaration

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Making Conservation a California Way of Life.

September 2021

# NON-DISCRIMINATION POLICY STATEMENT

The California Department of Transportation, under Title VI of the Civil Rights Act of 1964, ensures "No person in the United States shall, on the ground of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving federal financial assistance."

Caltrans will make every effort to ensure nondiscrimination in all of its services, programs and activities, whether they are federally funded or not, and that services and benefits are fairly distributed to all people, regardless of race, color, or national origin. In addition, Caltrans will facilitate meaningful participation in the transportation planning process in a nondiscriminatory manner.

Related federal statutes, remedies, and state law further those protections to include sex, disability, religion, sexual orientation, and age.

For information or guidance on how to file a complaint, or obtain more information regarding Title VI, please contact the Title VI Branch Manager at (916) 324-8379 or visit the following web page: https://dot.ca.gov/programs/civil-rights/title-vi.

To obtain this information in an alternate format such as Braille or in a language other than English, please contact the California Department of Transportation, Office of Civil Rights, at 1823 14<sup>th</sup> Street, MS-79, Sacramento, CA 95811; PO Box 942874, MS-79, Sacramento, CA 94274-0001; (916) 324-8379 (TTY 711); or at <u>Title.Vl@dot.ca.gov.</u>



Toks Omishakin Director

# **Appendix D** List of Abbreviations

Abbreviation	Definition
AB	Assembly Bill
ABAG	Association of Bay Area Governments
AMA	Archaeological Monitoring Area
AMM	avoidance and minimization measure
APE	area of potential effects
AT&T	American Telephone and Telegraph
BMP	best management practice
BSA	biological study area
CA	California
CAFE	Corporate Average Fuel Economy
CAL-CET 2020	Caltrans Construction Emissions Tool 2020
CAL FIRE	California Department of Forestry and Fire
Caltrans	California Department of Transportation
CAPM	Capital Preventive Maintenance
CAPTI	California Action Plan for Transportation Infrastructure
CARB	California Air Resources Board
CCC	Central California Coast
CDFW	California Department of Fish and Wildlife
CDTFA	California Department of Tax and Fee Administration
CEQA	California Environmental Quality Act
CFR	Code of Federal Regulations
CGP	Construction General Permit
CH <sub>4</sub>	methane
CIDH	cast-in-drilled hole
CNDDB	California Natural Diversity Database
CNPS	California Native Plant Society

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Abbreviation	Definition
CO <sub>2</sub>	carbon dioxide
COZEEP	Construction Zone Enhanced Enforcement Program
CTP	California Transportation Plan
dBA	A-weighted decibel(s)
DP	Director's Policy
EA	Expenditure Authorization
EIR	environmental impact report
EO	Executive Order
ESA	environmentally sensitive area
FHWA	Federal Highway Administration
GHG	greenhouse gas
HFC	hydrofluorocarbon
ID	identification
IS	Initial Study
MM	mitigation measure
MMT	million metric tons
MMTCO2e	million metric tons of carbon dioxide equivalent
MND	Mitigated Negative Declaration
MOA	Memorandum of Agreement
mph	mile(s) per hour
MTC	Metropolitan Transportation Commission
NCRCD	Napa County Resource Conservation District
NEPA	National Environmental Policy Act
N <sub>2</sub> O	nitrous oxide
NMFS	National Oceanographic and Atmospheric Administration National Marine Fisheries Service
NRHP	National Register of Historic Places
NVTA	Napa Valley Transportation Authority

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Abbreviation	Definition
OCRS	Office of Cultural Resource Studies
OPR	Office of Planning and Research
ΡΑ	First Amended Programmatic Agreement Among the Federal Highway Administration, the Advisory Council on Historic Preservation, the California State Historic Preservation Officer, and the California Department of Transportation Regarding Compliance with Section 106 of the National Historic Preservation Act, as it Pertains to the Administration of the Federal-Aid Highway Program in California
PF	project feature
PG&E	Pacific Gas and Electric Company
PM	post mile
Project	State Route 121 Tulucay Creek Bridge Replacement Project
PS&E	Plans, Specifications, and Estimate
ROW	right of way
RTP	Regional Transportation Plan
RWQCB	San Francisco Bay Regional Water Quality Control Board
SB	Senate Bill
SCS	Sustainable Communities Strategy
SF <sub>6</sub>	sulfur hexafluoride
SFBAAB	San Francisco Bay Area Air Basin
SHOPP	State Highway Operation and Protection Program
SHPO	State Historic Preservation Officer
SON	Sonoma
SR	State Route
SWRCB	State Water Resources Control Board
TCE	temporary construction easement
ТМР	Traffic Management Plan
USACE	U.S. Army Corps of Engineers

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Abbreviation	Definition
U.S.C.	United States Code
USDOT	U.S. Department of Transportation
USEPA	U.S. Environmental Protection Agency
USFWS	U.S. Fish and Wildlife Service
USGS	United States Geological Survey
VMT	vehicle miles traveled

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# **Appendix E** List of Technical Studies and References

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State Route 121 Tulucay Creek Bridge Replacement Project Initial Study with Mitigated Negative Declaration

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Query Criteria:

Quad<span style='color:Red'> IS </span>(Napa (3812233)<span style='color:Red'> OR </span>Mt. George (3812232)<span style='color:Red'> OR </span>Cordelia (3812222)<span style='color:Red'> OR </span>Capell Valley (3812242)<span style='color:Red'> OR </span>Sonoma (3812234)<span style='color:Red'> OR </span>Yountville (3812243)<span style='color:Red'> OR </span>Rutherford (3812244)<span style='color:Red'> OR </span>Cuttings Wharf (3812223)<span style='color:Red'> OR </span>Sears Point (3812224))

Species	Element Code	Federal Status	State Status	Global Rank	State Rank	Rare Plant Rank/CDFW SSC or FP
Acipenser medirostris pop. 1	AFCAA01031	Threatened	None	G2T1	S1	
green sturgeon - southern DPS						
Adela oplerella	IILEE0G040	None	None	G2	S2	
Opler's longhorn moth						
Agelaius tricolor	ABPBXB0020	None	Threatened	G1G2	S1S2	SSC
tricolored blackbird						
Agrostis hendersonii	PMPOA040K0	None	None	G2Q	S2	3.2
Henderson's bent grass						
Allium peninsulare var. franciscanum	PMLIL021R1	None	None	G5T2	S2	1B.2
Franciscan onion						
Amorpha californica var. napensis	PDFAB08012	None	None	G4T2	S2	1B.2
Napa false indigo		News	News	00	00	10.0
Amsinckia lunaris bent-flowered fiddleneck	PDBOR01070	None	None	G3	S3	1B.2
Andrena blennospermatis	IIHYM35030	None	None	G2	S1	
Blennosperma vernal pool andrenid bee						
Antrozous pallidus	AMACC10010	None	None	G4	S3	SSC
pallid bat						
Aquila chrysaetos	ABNKC22010	None	None	G5	S3	FP
golden eagle						
Arctostaphylos stanfordiana ssp. decumbens	PDERI041G4	None	None	G3T1	S1	1B.1
Rincon Ridge manzanita						
Ardea alba	ABNGA04040	None	None	G5	S4	
great egret						
Ardea herodias	ABNGA04010	None	None	G5	S4	
great blue heron						
Astragalus claranus	PDFAB0F240	Endangered	Endangered	G1	S1	1B.1
Clara Hunt's milk-vetch						
Astragalus tener var. tener	PDFAB0F8R1	None	None	G2T1	S1	1B.2
alkali milk-vetch						
Athene cunicularia	ABNSB10010	None	None	G4	S3	SSC
burrowing owl						
Balsamorhiza macrolepis	PDAST11061	None	None	G2	S2	1B.2
big-scale balsamroot						
Blennosperma bakeri	PDAST1A010	Endangered	Endangered	G1	S1	1B.1
Sonoma sunshine						
Bombus caliginosus obscure bumble bee	IIHYM24380	None	None	G2G3	S1S2	





Species	Element Code	Federal Status	State Status	Global Rank	State Rank	Rare Plant Rank/CDFW SSC or FP
Bombus occidentalis	IIHYM24252	None	Candidate	G3	S1	
western bumble bee			Endangered			
Branchinecta lynchi	ICBRA03030	Threatened	None	G3	S3	
vernal pool fairy shrimp						
Brodiaea leptandra	PMLIL0C022	None	None	G3?	S3?	1B.2
narrow-anthered brodiaea						
Buteo regalis	ABNKC19120	None	None	G4	S3S4	WL
ferruginous hawk						
Buteo swainsoni	ABNKC19070	None	Threatened	G5	S3	
Swainson's hawk						
Calasellus californicus	ICMAL34010	None	None	G2	S3	
An isopod						
Carex lyngbyei	PMCYP037Y0	None	None	G5	S3	2B.2
Lyngbye's sedge						
Castilleja affinis var. neglecta	PDSCR0D013	Endangered	Threatened	G4G5T1T2	S1S2	1B.2
Tiburon paintbrush						
Castilleja ambigua var. meadii	PDSCR0D404	None	None	G4T1	S1	1B.1
Mead's owls-clover						
Ceanothus confusus	PDRHA04220	None	None	G1	S1	1B.1
Rincon Ridge ceanothus						
Ceanothus divergens	PDRHA04240	None	None	G2	S2	1B.2
Calistoga ceanothus						
Ceanothus purpureus	PDRHA04160	None	None	G2	S2	1B.2
holly-leaved ceanothus						
Ceanothus sonomensis	PDRHA04420	None	None	G2	S2	1B.2
Sonoma ceanothus						
Centromadia parryi ssp. parryi	PDAST4R0P2	None	None	G3T2	S2	1B.2
pappose tarplant						
Charadrius nivosus nivosus	ABNNB03031	Threatened	None	G3T3	S3	SSC
western snowy plover			_	0.074		
Chloropyron molle ssp. molle	PDSCR0J0D2	Endangered	Rare	G2T1	S1	1B.2
soft salty bird's-beak		News	News	05	00	000
Circus hudsonius northern harrier	ABNKC11011	None	None	G5	S3	SSC
	CTT52200CA	Nono	Nono	<u></u>	S2.1	
Coastal Brackish Marsh Coastal Brackish Marsh	CTT52200CA	None	None	G2	52.1	
		Nono	None	C1	6460	880
Coturnicops noveboracensis yellow rail	ABNME01010	None	None	G4	S1S2	SSC
-	ABNUA01010	Nono	None	G4	S2	SSC
Cypseloides niger black swift	ADINUAUTUTU	None	NULLE	64	32	330
Dalack swift Danaus plexippus plexippus pop. 1	IILEPP2012	Candidate	None	G4T1T2Q	S2	
monarch - California overwintering population		Candidate		UT I I ZQ	02	





Species	Element Code	Federal Status	State Status	Global Rank	State Rank	Rare Plant Rank/CDFW SSC or FP
Desmocerus californicus dimorphus	IICOL48011	Threatened	None	G3T2T3	S3	
valley elderberry longhorn beetle						
Dicamptodon ensatus	AAAAH01020	None	None	G2G3	S2S3	SSC
California giant salamander						
Downingia pusilla	PDCAM060C0	None	None	GU	S2	2B.2
dwarf downingia						
Elanus leucurus	ABNKC06010	None	None	G5	S3S4	FP
white-tailed kite						
Emys marmorata	ARAAD02030	None	None	G3G4	S3	SSC
western pond turtle						
Erethizon dorsatum	AMAFJ01010	None	None	G5	S3	
North American porcupine						
Erigeron greenei	PDAST3M5G0	None	None	G3	S3	1B.2
Greene's narrow-leaved daisy						
Eryngium jepsonii	PDAPI0Z130	None	None	G2	S2	1B.2
Jepson's coyote-thistle						
Extriplex joaquinana	PDCHE041F3	None	None	G2	S2	1B.2
San Joaquin spearscale						
Falco peregrinus anatum	ABNKD06071	Delisted	Delisted	G4T4	S3S4	FP
American peregrine falcon						
Geothlypis trichas sinuosa	ABPBX1201A	None	None	G5T3	S3	SSC
saltmarsh common yellowthroat						
Gonidea angulata	IMBIV19010	None	None	G3	S2	
western ridged mussel						
Haliaeetus leucocephalus	ABNKC10010	Delisted	Endangered	G5	S3	FP
bald eagle						
Hemizonia congesta ssp. congesta	PDAST4R065	None	None	G5T2	S2	1B.2
congested-headed hayfield tarplant						
Hesperolinon breweri	PDLIN01030	None	None	G2	S2	1B.2
Brewer's western flax						
Hesperolinon sharsmithiae	PDLIN010E0	None	None	G2Q	S2	1B.2
Sharsmith's western flax						
Horkelia tenuiloba	PDROS0W0E0	None	None	G2	S2	1B.2
thin-lobed horkelia						
Hydroprogne caspia	ABNNM08020	None	None	G5	S4	
Caspian tern						
Hypomesus transpacificus	AFCHB01040	Threatened	Endangered	G1	S1	
Delta smelt						
Isocoma arguta	PDAST57050	None	None	G1	S1	1B.1
Carquinez goldenbush						
Lasiurus frantzii	AMACC05080	None	None	G4	S3	SSC
western red bat						





Species	Element Code	Federal Status	State Status	Global Rank	State Rank	Rare Plant Rank/CDFW SSC or FP
Lasthenia conjugens	PDAST5L040	Endangered	None	G1	S1	1B.1
Contra Costa goldfields						
Laterallus jamaicensis coturniculus California black rail	ABNME03041	None	Threatened	G3T1	S1	FP
<i>Lathyrus jepsonii var. jepsonii</i> Delta tule pea	PDFAB250D2	None	None	G5T2	S2	1B.2
Legenere limosa	PDCAM0C010	None	None	G2	S2	1B.1
legenere						
Leptosiphon jepsonii Jepson's leptosiphon	PDPLM09140	None	None	G2G3	S2S3	1B.2
Lilaeopsis masonii	PDAPI19030	None	Rare	G2	S2	1B.1
, Mason's lilaeopsis						
Limnanthes vinculans Sebastopol meadowfoam	PDLIM02090	Endangered	Endangered	G1	S1	1B.1
Lupinus sericatus Cobb Mountain lupine	PDFAB2B3J0	None	None	G2?	S2?	1B.2
Melospiza melodia maxillaris	ABPBXA301K	None	None	G5T3	S3	SSC
Suisun song sparrow		Hono	None	0010		000
Melospiza melodia samuelis	ABPBXA301W	None	None	G5T2	S2	SSC
San Pablo song sparrow						
Nannopterum auritum	ABNFD01020	None	None	G5	S4	WL
double-crested cormorant						
Navarretia leucocephala ssp. pauciflora	PDPLM0C0E4	Endangered	Threatened	G4T1	S1	1B.1
few-flowered navarretia						
Northern Coastal Salt Marsh Northern Coastal Salt Marsh	CTT52110CA	None	None	G3	S3.2	
Northern Vernal Pool	CTT44100CA	None	None	G2	S2.1	
Northern Vernal Pool						
Nycticorax nycticorax black-crowned night heron	ABNGA11010	None	None	G5	S4	
Oncorhynchus mykiss irideus pop. 8 steelhead - central California coast DPS	AFCHA0209G	Threatened	None	G5T2T3Q	S3	
Penstemon newberryi var. sonomensis Sonoma beardtongue	PDSCR1L483	None	None	G4T3	S3	1B.3
Pogonichthys macrolepidotus Sacramento splittail	AFCJB34020	None	None	G3	S3	SSC
Polygonum marinense	PDPGN0L1C0	None	None	G2Q	S2	3.1
Marin knotweed		Endongered	Endonment	C2T4	61	<b>FD</b>
Rallus obsoletus obsoletus California Ridgway's rail	ABNME05011	Endangered	Endangered	G3T1	S1	FP
Rana boylii pop. 1 foothill yellow-legged frog - north coast DPS	AAABH01051	None	None	G3T4	S4	SSC





Species	Element Code	Federal Status	State Status	Global Rank	State Rank	Rare Plant Rank/CDFW SSC or FP
Rana draytonii	AAABH01022	Threatened	None	G2G3	S2S3	SSC
California red-legged frog						
Reithrodontomys raviventris	AMAFF02040	Endangered	Endangered	G1G2	S1S2	FP
salt-marsh harvest mouse						
Rhynchospora californica	PMCYP0N060	None	None	G1	S1	1B.1
California beaked-rush						
Riparia riparia	ABPAU08010	None	Threatened	G5	S2	
bank swallow						
Sagittaria sanfordii	PMALI040Q0	None	None	G3	S3	1B.2
Sanford's arrowhead						
Serpentine Bunchgrass	CTT42130CA	None	None	G2	S2.2	
Serpentine Bunchgrass						
Sidalcea hickmanii ssp. napensis	PDMAL110A6	None	None	G3T1	S1	1B.1
Napa checkerbloom						
Sidalcea keckii	PDMAL110D0	Endangered	None	G2	S2	1B.1
Keck's checkerbloom						
Sorex ornatus sinuosus	AMABA01103	None	None	G5T1T2Q	S1S2	SSC
Suisun shrew						
Speyeria callippe callippe	IILEPJ6091	Endangered	None	G5T1	S1	
callippe silverspot butterfly						
Speyeria zerene sonomensis	IILEPJ6083	None	None	G5T1	S1	
Sonoma zerene fritillary						
Spirinchus thaleichthys longfin smelt	AFCHB03010	Candidate	Threatened	G5	S1	
Streptanthus hesperidis	PDBRA2G510	None	None	G2G3	S2S3	1B.2
green jewelflower						
Stygobromus cowani	ICMAL05D70	None	None	G1	S1	
Cowan's amphipod						
Symphyotrichum lentum	PDASTE8470	None	None	G2	S2	1B.2
Suisun Marsh aster						
Syncaris pacifica	ICMAL27010	Endangered	Endangered	G2	S2	
California freshwater shrimp						
Taricha rivularis	AAAAF02020	None	None	G2	S2	SSC
red-bellied newt						
Taxidea taxus	AMAJF04010	None	None	G5	S3	SSC
American badger						
Trachusa gummifera	IIHYM80010	None	None	G1	S1	
San Francisco Bay Area leaf-cutter bee						
Trichostema ruygtii	PDLAM220H0	None	None	G1G2	S1S2	1B.2
Napa bluecurls						
Trifolium amoenum	PDFAB40040	Endangered	None	G1	S1	1B.1
two-fork clover						





Species	Element Code	Federal Status	State Status	Global Rank	State Rank	Rare Plant Rank/CDFW SSC or FP
Trifolium hydrophilum saline clover	PDFAB400R5	None	None	G2	S2	1B.2
Viburnum ellipticum oval-leaved viburnum	PDCPR07080	None	None	G4G5	S3?	2B.3

**Record Count: 105** 

	С	NPS Ir	vento	ory of	Rare and	Endangered Plants		
Scientific Name	Common Name	CRPR	CESA	FESA	Blooming Period	Habitat and Microhabitat	Elevation Feet (Low)	Elevation Feet (High)
Allium peninsulare var. franciscanum	Franciscan onion	1B.2	None	None	(April) May- June	Cismontane woodland, Valley and foothill grassland. Clay, Serpentinite (often), Volcanic	170	1000
Amorpha californica var. napensis	Napa false indigo	1B.2	None	None	April-July	Broadleafed upland forest (openings), Chaparral, Cismontane woodland	165	6560
Amsinckia lunaris	bent-flowered fiddleneck	1B.2	None	None	March- June	Cismontane woodland, Coastal bluff scrub, Valley and foothill grassland	10	1640
Arctostaphylos stanfordiana ssp. decumbens	Rincon Ridge manzanita	1B.1	None	None	February- April (May)	Chaparral (rhyolitic), Cismontane woodland	245	1215
Astragalus claranus	Clara Hunt's milk-vetch	1B.1	CE	FE	March- May	Chaparral (openings), Cismontane woodland, Valley and foothill grassland. Clay, Rocky, Serpentinite (sometimes), Volcanic (sometimes)	245	900
Astragalus tener var. tener	alkali milk-vetch	1B.2	None	None	March- June	Playas, Valley and foothill grassland (adobe clay), Vernal pools. Alkaline.	5	195
Balsamorhiza macrolepis	big-scale balsamroot	1B.2	None	None	March- June	Chaparral, Cismontane woodland, Valley and foothill grassland. Serpentinite (sometimes)	150	5100
Blennosperma bakeri	Sonoma sunshine	1B.1	CE	FE	March- May	Valley and foothill grassland (mesic), Vernal pools	35	360
Brodiaea leptandra	narrow-anthered brodiaea	1B.2	None	None	May-July	Broadleafed upland forest, Chaparral, Cismontane woodland, Lower montane coniferous forest, Valley and foothill grassland. Volcanic.	360	3000
Carex lyngbyei	Lyngbye's sedge	2B.2	None	None	April- August	Marchshes and swamps (brackish, freshwater)	0	35
Castilleja affinis var. neglecta	Tiburon paintbrush	1B.2	СТ	FE		Valley and foothill grassland (serpentinite)	195	1310
Castilleja ambigua var. meadii	Mead's owl's-clover	1B.1	None	None	April-May	Meadows and seeps, Vernal pools. Clay, Gravelly, Volcanic	1475	1560
Ceanothus confusus	Rincon Ridge ceanothus	1B.1	None	None	February- June	Chaparral, Cismontane woodland, Closed-cone coniferous forest. Serpentinite (sometimes), Volcanic (sometimes).	245	3495
Ceanothus divergens	Calistoga ceanothus	1B.2	None	None	February- April	Chaparral (rocky, serpentinite, volcanic)	560	3115
Ceanothus purpureus	holly-leaved ceanothus	1B.2	None	None	February- June	Chaparral, Cismontane woodland. Rocky, Volcanic.	395	2100
Ceanothus sonomensis	Sonoma ceanothus	1B.2	None	None	February- April	Chaparral (sandy, serpentinite, volcanic)	705	2625
Centromadia parryi ssp. parryi	pappose tarplant	1B.2	None	None	May- November	Chaparral, Coastal prairie, Marchshes and swamps (coastal salt), Meadows and seeps, Valley and foothill grassland (vernally mesic). Alkaline (often).	0	1380
Chloropyron molle ssp. molle	soft salty bird's-beak	1B.2	CR	FE	June- November	Marchshes and swamps (coastal salt)	0	10
Downingia pusilla	dwarf downingia	2B.2	None	None	March- May	Valley and foothill grassland (mesic), Vernal pools	5	1460
Erigeron greenei	Greene's narrow-leaved daisy	1B.2	None	None	May-Sep	Chaparral (serpentinite, volcanic)	260	3295
Eryngium jepsonii	Jepson's coyote-thistle	1B.2	None	None	April- August	Valley and foothill grassland, Vernal pools. Clay.	10	985
Extriplex joaquinana	San Joaquin spearscale	1B.2	None	None	April- October	Chenopod scrub, Meadows and seeps, Playas, Valley and foothill grassland. Alkaline.	5	2740
Helianthella castanea	Diablo helianthella	1B.2	None	None	March- June	Broadleafed upland forest, Chaparral, Cismontane woodland, Coastal scrub, Riparian woodland, Valley and foothill grassland. Rocky (usually).	195	4265
Hemizonia congesta ssp. congesta	congested-headed hayfield tarplant	1B.2	None	None	April- November	Valley and foothill grassland. Roadsides (sometimes).	65	1835
Hesperolinon bicarpellatum	two-carpellate western	1B.2	None	None		Chaparral (serpentinite)	195	3295
Hesperolinon breweri	Brewer's western flax	1B.2	None	None	May-July	Chaparral, Cismontane woodland, Valley and foothill grassland. Serpentinite (usually)	100	3100
Hesperolinon sharsmithiae	Sharsmith's western flax	1B.2	None	None	May-July	Chaparral. Serpentinite.	885	985
Horkelia tenuiloba	thin-lobed horkelia	1B.2	None	None	May-July (August)	Broadleafed upland forest, Chaparral, Valley and foothill grassland. Mesic, Openings, Sandy.	165	1640
Isocoma arguta	Carquinez goldenbush	1B.1	None	None	August- Dec	Valley and foothill grassland (alkaline)	5	65
Lasthenia conjugens	Contra Costa goldfields	1B.1	None	FE	March- June	Cismontane woodland, Playas (alkaline), Valley and foothill grassland, Vernal pools. Mesic.	0	1540
Lathyrus jepsonii var. jepsonii	Delta tule pea	1B.2	None	None	May-July (August- Sep)	Marchshes and swamps (brackish, freshwater)	0	15

Scientific Name	Common Name	CRPR	CESA	FESA	Blooming Period	Habitat and Microhabitat	Elevation Feet (Low)	Elevation Feet (High)
					Period		Feet (LOW)	reel (nign)
Legenere limosa	legenere	1B.1	None	None	April-June	Vernal pools	5	2885
Leptosiphon jepsonii	Jepson's leptosiphon	1B.2	None	None	March- May	Chaparral, Cismontane woodland, Valley and foothill grassland. Volcanic (usually).	330	1640
Lilaeopsis masonii	Mason's lilaeopsis	1B.1	CR	None	November	Marchshes and swamps (brackish, freshwater), Riparian scrub	0	35
Limnanthes vinculans	Sebastopol meadowfoam	1B.1	CE	FE		Meadows and seeps, Valley and foothill grassland, Vernal pools. Vernally Mesic.	50	1000
Lomatium repostum	Napa lomatium	1B.2	None	None	March- June	Chaparral, Cismontane woodland. Serpentinite.	295	3380
Lupinus sericatus	Cobb Mountain lupine	1B.2	None	None	March- June	Broadleafed upland forest, Chaparral, Cismontane woodland, Lower montane coniferous forest	900	5005
Navarretia leucocephala ssp. pauciflora	few-flowered navarretia	1B.1	СТ	FE	May-June	Vernal pools (volcanic ash)	1310	2805
Penstemon newberryi var. sonomensis	Sonoma beardtongue	1B.3	None	None	April- August	Chaparral (rocky)	2295	4495
Rhynchospora californica	California beaked-rush	1B.1	None	None	May-July	Bogs and fens, Lower montane coniferous forest, Marchshes and swamps (freshwater), Meadows and seeps (seeps)	150	3315
Sagittaria sanfordii	Sanford's arrowhead	1B.2	None	None	May- October (Novembe r)	Marchshes and swamps (shallow freshwater)	0	2135
Sidalcea hickmanii ssp. napensis	Napa checkerbloom	1B.1	None	None	April-June	Chaparral	1360	2000
Sidalcea keckii	Keck's checkerbloom	1B.1	None	FE	April-May (June)	Cismontane woodland, Valley and foothill grassland. Clay, Serpentinite.	245	2135
Streptanthus hesperidis	green jewelflower	1B.2	None			Chaparral (openings), Cismontane woodland. Rocky, Serpentinite.	425	2495
Symphyotrichum lentum	Suisun Marchsh aster	1B.2	None	None	(April) May November	Marchshes and swamps (brackish, freshwater)	0	10
Trichostema ruygtii	Napa bluecurls	1B.2	None	None	June- October	Chaparral, Cismontane woodland, Lower montane coniferous forest, Valley and foothill grassland, Vernal pools	100	2230
Trifolium amoenum	two-fork clover	1B.1	None	FE		Coastal bluff scrub, Valley and foothill grassland (sometimes serpentinite)	15	1360
Trifolium hydrophilum	saline clover	1B.2	None	None		Marchshes and swamps, Valley and foothill grassland (mesic, alkaline), Vernal pools	0	985
Viburnum ellipticum	oval-leaved viburnum	2B.3	None	None	May-June	Chaparral, Cismontane woodland, Lower montane coniferous forest	705	4595

CE = State Listed as Endangered

CESA = California Endangered Species Act

CNPS = California Native Plant Society

CR = State Listed as Rare

CRPR = California Rare Plant Rank

CT = State Listed as Threatened

FE = Federally Endangered

FESA = Federal Endangered Species Act



# United States Department of the Interior

FISH AND WILDLIFE SERVICE Sacramento Fish And Wildlife Office Federal Building 2800 Cottage Way, Room W-2605 Sacramento, CA 95825-1846 Phone: (916) 414-6600 Fax: (916) 414-6713



March 28, 2023

In Reply Refer To: Project Code: 2023-0061454 Project Name: 4J820 Tulucay Bridge Replacement

Subject: List of threatened and endangered species that may occur in your proposed project location or may be affected by your proposed project

To Whom It May Concern:

The enclosed species list identifies threatened, endangered, proposed and candidate species, as well as proposed and final designated critical habitat, that may occur within the boundary of your proposed project and/or may be affected by your proposed project. The species list fulfills the requirements of the U.S. Fish and Wildlife Service (Service) under section 7(c) of the Endangered Species Act (Act) of 1973, as amended (16 U.S.C. 1531 *et seq.*).

New information based on updated surveys, changes in the abundance and distribution of species, changed habitat conditions, or other factors could change this list. Please feel free to contact us if you need more current information or assistance regarding the potential impacts to federally proposed, listed, and candidate species and federally designated and proposed critical habitat. Please note that under 50 CFR 402.12(e) of the regulations implementing section 7 of the Act, the accuracy of this species list should be verified after 90 days. This verification can be completed formally or informally as desired. The Service recommends that verification be completed by visiting the ECOS-IPaC website at regular intervals during project planning and implementation for updates to species lists and information. An updated list may be requested through the ECOS-IPaC system by completing the same process used to receive the enclosed list.

The purpose of the Act is to provide a means whereby threatened and endangered species and the ecosystems upon which they depend may be conserved. Under sections 7(a)(1) and 7(a)(2) of the Act and its implementing regulations (50 CFR 402 *et seq.*), Federal agencies are required to utilize their authorities to carry out programs for the conservation of threatened and endangered species and to determine whether projects may affect threatened and endangered species and/or designated critical habitat.

A Biological Assessment is required for construction projects (or other undertakings having similar physical impacts) that are major Federal actions significantly affecting the quality of the human environment as defined in the National Environmental Policy Act (42 U.S.C. 4332(2)

(c)). For projects other than major construction activities, the Service suggests that a biological evaluation similar to a Biological Assessment be prepared to determine whether the project may affect listed or proposed species and/or designated or proposed critical habitat. Recommended contents of a Biological Assessment are described at 50 CFR 402.12.

If a Federal agency determines, based on the Biological Assessment or biological evaluation, that listed species and/or designated critical habitat may be affected by the proposed project, the agency is required to consult with the Service pursuant to 50 CFR 402. In addition, the Service recommends that candidate species, proposed species and proposed critical habitat be addressed within the consultation. More information on the regulations and procedures for section 7 consultation, including the role of permit or license applicants, can be found in the "Endangered Species Consultation Handbook" at:

#### http://www.fws.gov/endangered/esa-library/pdf/TOC-GLOS.PDF

**Migratory Birds**: In addition to responsibilities to protect threatened and endangered species under the Endangered Species Act (ESA), there are additional responsibilities under the Migratory Bird Treaty Act (MBTA) and the Bald and Golden Eagle Protection Act (BGEPA) to protect native birds from project-related impacts. Any activity, intentional or unintentional, resulting in take of migratory birds, including eagles, is prohibited unless otherwise permitted by the U.S. Fish and Wildlife Service (50 C.F.R. Sec. 10.12 and 16 U.S.C. Sec. 668(a)). For more information regarding these Acts see https://www.fws.gov/birds/policies-and-regulations.php.

The MBTA has no provision for allowing take of migratory birds that may be unintentionally killed or injured by otherwise lawful activities. It is the responsibility of the project proponent to comply with these Acts by identifying potential impacts to migratory birds and eagles within applicable NEPA documents (when there is a federal nexus) or a Bird/Eagle Conservation Plan (when there is no federal nexus). Proponents should implement conservation measures to avoid or minimize the production of project-related stressors or minimize the exposure of birds and their resources to the project-related stressors. For more information on avian stressors and recommended conservation measures see https://www.fws.gov/birds/bird-enthusiasts/threats-to-birds.php.

In addition to MBTA and BGEPA, Executive Order 13186: *Responsibilities of Federal Agencies to Protect Migratory Birds*, obligates all Federal agencies that engage in or authorize activities that might affect migratory birds, to minimize those effects and encourage conservation measures that will improve bird populations. Executive Order 13186 provides for the protection of both migratory birds and migratory bird habitat. For information regarding the implementation of Executive Order 13186, please visit https://www.fws.gov/birds/policies-and-regulations/ executive-orders/e0-13186.php.

We appreciate your concern for threatened and endangered species. The Service encourages Federal agencies to include conservation of threatened and endangered species into their project planning to further the purposes of the Act. Please include the Consultation Code in the header of this letter with any request for consultation or correspondence about your project that you submit to our office.

#### Attachment(s):

Official Species List

# **OFFICIAL SPECIES LIST**

This list is provided pursuant to Section 7 of the Endangered Species Act, and fulfills the requirement for Federal agencies to "request of the Secretary of the Interior information whether any species which is listed or proposed to be listed may be present in the area of a proposed action".

This species list is provided by:

#### Sacramento Fish And Wildlife Office

Federal Building 2800 Cottage Way, Room W-2605 Sacramento, CA 95825-1846 (916) 414-6600

### **PROJECT SUMMARY**

Project Code:2023-0061454Project Name:4J820 Tulucay Bridge ReplacementProject Type:Bridge - ReplacementProject Description:The proposed project is on State Route 121 PM 6.4-6.5 in Napa County.<br/>The Project proposes to replace the Tulucay Creek Bridge.

**Project Location:** 

The approximate location of the project can be viewed in Google Maps: <u>https://www.google.com/maps/@38.2866087,-122.27484949930368,14z</u>



Counties: Napa County, California

## **ENDANGERED SPECIES ACT SPECIES**

There is a total of 9 threatened, endangered, or candidate species on this species list.

Species on this list should be considered in an effects analysis for your project and could include species that exist in another geographic area. For example, certain fish may appear on the species list because a project could affect downstream species.

IPaC does not display listed species or critical habitats under the sole jurisdiction of NOAA Fisheries<sup>1</sup>, as USFWS does not have the authority to speak on behalf of NOAA and the Department of Commerce.

See the "Critical habitats" section below for those critical habitats that lie wholly or partially within your project area under this office's jurisdiction. Please contact the designated FWS office if you have questions.

1. <u>NOAA Fisheries</u>, also known as the National Marine Fisheries Service (NMFS), is an office of the National Oceanic and Atmospheric Administration within the Department of Commerce.

#### MAMMALS

NAME	STATUS
Salt Marsh Harvest Mouse <i>Reithrodontomys raviventris</i> No critical habitat has been designated for this species. Species profile: <u>https://ecos.fws.gov/ecp/species/613</u>	Endangered
BIRDS NAME	STATUS
California Least Tern <i>Sterna antillarum browni</i> No critical habitat has been designated for this species. Species profile: <u>https://ecos.fws.gov/ecp/species/8104</u>	Endangered
Northern Spotted Owl <i>Strix occidentalis caurina</i> There is <b>final</b> critical habitat for this species. Your location does not overlap the critical habitat. Species profile: <u>https://ecos.fws.gov/ecp/species/1123</u>	Threatened
AMPHIBIANS NAME	STATUS
California Red-legged Frog <i>Rana draytonii</i> There is <b>final</b> critical habitat for this species. Your location does not overlap the critical habitat. Species profile: <u>https://ecos.fws.gov/ecp/species/2891</u>	Threatened

#### INSECTS NAME

NAME	STATUS
Monarch Butterfly Danaus plexippus	Candidate
No critical habitat has been designated for this species.	
Species profile: <u>https://ecos.fws.gov/ecp/species/9743</u>	
CRUSTACEANS	
NAME	STATUS
California Freshwater Shrimp Syncaris pacifica	Endangered
No critical habitat has been designated for this species.	
Species profile: <u>https://ecos.fws.gov/ecp/species/7903</u>	
Conservancy Fairy Shrimp Branchinecta conservatio	Endangered
There is <b>final</b> critical habitat for this species. Your location does not overlap the critical habitat.	
Species profile: <u>https://ecos.fws.gov/ecp/species/8246</u>	
FLOWERING PLANTS	
NAME	STATUS
Contra Costa Goldfields Lasthenia conjugens	Endangered

Contra Costa Goldfields Lasthenia conjugens	Endangered
There is <b>final</b> critical habitat for this species. Your location does not overlap the critical habitat.	0
Species profile: <u>https://ecos.fws.gov/ecp/species/7058</u>	
Showy Indian Clover Trifolium amoenum	Endangered
No critical habitat has been designated for this species.	
Species profile: <u>https://ecos.fws.gov/ecp/species/6459</u>	

#### **CRITICAL HABITATS**

THERE ARE NO CRITICAL HABITATS WITHIN YOUR PROJECT AREA UNDER THIS OFFICE'S JURISDICTION.

# **IPAC USER CONTACT INFORMATION**

Agency:JacobsName:Sam WentworthAddress:155 Grand Avenue #800City:OaklandState:CAZip:94612Emailsamuel.wentworth@jacobs.comPhone:5102512426

#### Gordon, Jack

From: Sent: To: Subject: Gordon, Jack Wednesday, November 16, 2022 12:20 PM 'nmfs.wcrca.specieslist@noaa.gov' NMFS species list 4J820 SR 121, Napa, CA

Hello,

I am requesting concurrence with the official species list pasted below for the Caltrans 4J820, State Route 121 Tulucay Creek Bridge Replacement Project which involves a bridge replacement and widening along State Route 121 at PM 6.4-6.5 (Bridge number 21-0003) in the city of Napa. The project is located within the Napa USGS 7.5 Quadrangle.

Thank you, Jack Gordon, M.S. | <u>Jacobs</u> Biologist/Environmental Planner +1.562.533.1107 jack.gordon@jacobs.com

Quad Name Napa Quad Number 38122-C3

#### **ESA Anadromous Fish**

SONCC Coho ESU (T) -CCC Coho ESU (E) -CC Chinook Salmon ESU (T) -CVSR Chinook Salmon ESU (T) -SRWR Chinook Salmon ESU (E) -NC Steelhead DPS (T) -CCC Steelhead DPS (T) -SC Steelhead DPS (T) -SC Steelhead DPS (E) -CCV Steelhead DPS (T) -Eulachon (T) -SDPS Green Sturgeon (T) -

#### ESA Anadromous Fish Critical Habitat

SONCC Coho Critical Habitat -CCC Coho Critical Habitat -CC Chinook Salmon Critical Habitat -CVSR Chinook Salmon Critical Habitat -SRWR Chinook Salmon Critical Habitat - NC Steelhead Critical Habitat -CCC Steelhead Critical Habitat -SCCC Steelhead Critical Habitat -SC Steelhead Critical Habitat -CCV Steelhead Critical Habitat -Eulachon Critical Habitat sDPS Green Sturgeon Critical Habitat -

#### ESA Marine Invertebrates

Range Black Abalone (E) -Range White Abalone (E) -

### **ESA Marine Invertebrates Critical Habitat**

Black Abalone Critical Habitat -

#### ESA Sea Turtles

East Pacific Green Sea Turtle (T) -Olive Ridley Sea Turtle (T/E) -Leatherback Sea Turtle (E) -North Pacific Loggerhead Sea Turtle (E) -

#### ESA Whales

Blue Whale (E) -Fin Whale (E) -Humpback Whale (E) -Southern Resident Killer Whale (E) -North Pacific Right Whale (E) -Sei Whale (E) -Sperm Whale (E) -

#### ESA Pinnipeds

Guadalupe Fur Seal (T) -Steller Sea Lion Critical Habitat -

#### **Essential Fish Habitat**

Coho EFH -Chinook Salmon EFH -Groundfish EFH -Coastal Pelagics EFH -

X X

X

Highly Migratory Species EFH -

## MMPA Species (See list at left)

#### ESA and MMPA Cetaceans/Pinnipeds See list at left and consult the NMFS Long Beach office 562-980-4000

MMPA Cetaceans - MMPA Pinnipeds -

# Appendix G Response to Public Comments

# Responses to Comments: Agencies

No comments were received from federal agencies. Comments were received from the following State and Local agencies:

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State of California Department of Fish and Wildlife

Memorandum

- Date: August 31, 2022
- To: Krishma Dutta California Department of Transportation District 4; Environmental Planning Post Office Box 24660; MS-8B Oakland, CA 94623 Krishma.Dutta@dot.ca.gov

— DocuSigned by: Erin Chappell

- From: Erin Chappell, Regional Manager California Department of Fish and Wildlife-Bay Delta Region, 2825 Cordelia Road, Suite 100, Fairfield, CA 94534
- Subject: State Route 121 Tulucay Creek Bridge Replacement Project, Notice of Completion for Draft Initial Study with Proposed Mitigated Negative Declaration, SCH No. 2022060724, Napa County

The California Department of Fish and Wildlife (CDFW) has reviewed the Notice of Completion (NOC) for the State Route - 121 (SR-121) Tulucay Creek Bridge Replacement Project (Project), Initial Study with proposed Mitigated Negative Declaration (IS/MND) pursuant the California Environmental Quality Act (CEQA) and CEQA Guidelines.<sup>1</sup> CDFW is submitting comments on the IS/MND as a means to inform the California Department of Transportation (Caltrans) as the Lead Agency, of our concerns regarding potentially significant impacts to sensitive resources associated with the proposed Project.

CDFW is California's **Trustee Agency** for fish and wildlife resources and holds those resources in trust by statute for all the people of the State. (Fish & G. Code, §§ 711.7, subd. (a) & 1802; Pub. Resources Code, § 21070; CEQA Guidelines § 15386, subd. (a)). CDFW, in its trustee capacity, has jurisdiction over the conservation, protection, and management of fish, wildlife, native plants, and habitat necessary for biologically sustainable populations of those species. (*Id.*, § 1802). Similarly, for purposes of CEQA, CDFW is charged by law to provide, as available, biological expertise during public agency environmental review efforts, focusing specifically on projects and related activities that have the potential to adversely affect fish and wildlife resources.

CDFW is also submitting comments as a **Responsible Agency** under CEQA. (Pub. Resources Code, § 21069; CEQA Guidelines, § 15381). CDFW expects that it may need to exercise regulatory authority as provided by the Fish and Game Code. As proposed, for example, the Project may be subject to CDFW's Lake and Streambed Alteration (LSA) regulatory authority. (Fish & G. Code, § 1600 et seq.). Likewise, to the extent



<sup>&</sup>lt;sup>1</sup> CEQA is codified in the California Public Resources Code in section 21000 et seq. The "CEQA Guidelines" are found in Title 14 of the California Code of Regulations, commencing with section 15000.

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implementation of the Project as proposed may result in "take" as defined by State law of any species protected under the California Endangered Species Act (CESA) (Fish & G. Code, § 2050 et seq.), the Project proponent may seek related take authorization as provided by the Fish and Game Code. Pursuant to our jurisdiction, CDFW has the following concerns, comments, and recommendations regarding the Project.

#### PROJECT LOCATION AND DESCRIPTION

The California Department of Transportation (Caltrans) as the lead agency under CEQA proposes the SR-121 Tulucay Creek Bridge Replacement Project. The Project is located at Bridge No. 21-0003 from Post Mile (PM) 6.4 to 6.5 in Napa County, California.

Caltrans proposes the replacement of the existing Tulucay Creek Bridge to conform with the existing creek channel alignment. Roadways and sidewalks in both directions will also be aligned and widened to conform to the new bridge approaches. The Project includes the replacement of the existing two-span, concrete Tulucay Creek Bridge with a single-span, precast, pre-stressed, concrete box bridge. The existing bridge is 45 feet long and 77 feet wide and has four 12-foot lanes (two in each direction), two 6-foot outside shoulders (one in each direction), and a 9-foot median. The existing Tulucay Creek Bridge was constructed in 1918 and widened to its existing four-lane width in 1943. The existing bridge does not contain any piles and the existing abutments are situated on top of the soil (spread footings).

The Project initially included three alternatives as well as a no build alternative. Alternative 1 was eliminated from consideration. For Alternative 2, the new bridge will be 77 feet long with an overall width of 100 feet, including the bridge rails. The bridge will have four 12-foot lanes (two lanes in each direction), two 8-foot outside shoulders, two 10-foot sidewalks, and a 14-foot median. The curve of the new bridge would conform to the creek channel alignment. The roadway and sidewalks in both directions will be aligned and widened to conform to the new bridge approaches. For Alternative 3, the new bridge length will be the same as Alternative 2; however, the new bridge width will be 96 feet wide as opposed to 100 feet. In addition, the southbound sidewalk in Alternative 3 would be 6 feet wide as opposed to 10 feet. The alignment of this alternative will shift to the east and require additional right of way (ROW) along the northbound side of SR-121.

Two 14-foot-wide temporary access ramps (36 feet and 50 feet long) will be constructed so equipment can access the creek bed to construct the bridge, abutments, and creekside retaining walls. Access will also be necessary to conduct fish passage improvements. These temporary access ramps will be located east along Tulucay Creek near the Cambria Hotel and on the west by the Computer Engineer Group buildings. The banks of the creek will be graded before a geosynthetic-reinforced embankment is constructed. This method involves placing geosynthetic fabric on the graded channel, adding soil on top of the fabric, and then compacting it to stabilize. Geosynthetic materials are made from hydrocarbons and are used with soil or rock to

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strengthen a weak embankment area. Geosynthetic reinforcement may be required to provide additional stability in the construction of the embankment on soft soil by carrying part of the load so that the stress on soft soil is reduced.

Utilities will be temporary relocated or protected in place during construction. Utilities to be relocated include a PG&E underground gas line and overhead electrical line, AT&T overhead telephone line, and a City of Napa underground water line, water meter, and fire hydrant. The existing fiber optic cables under the existing bridge would either be relocated prior to construction or would be protected in place. A sewer line located in the concrete apron is anticipated to be protected in place.

#### Lake and Streambed Alteration Agreement Notification

CDFW requires an LSA Notification, pursuant to Fish and Game Code section 1600 et. seq., for or any activity that may substantially divert or obstruct the natural flow; change or use material from the bed, channel, or bank (including associated riparian or wetland resources); or deposit or dispose of material where it may pass into a river, lake or stream. Work within ephemeral streams, washes, watercourses with a subsurface flow, and floodplains are generally subject to notification requirements.

#### Fish and Game Code § 5901

Except as otherwise provided in this code, it is unlawful to construct or maintain in any stream in Districts 1,  $1^{3}/_{8}$ ,  $1^{1}/_{2}$ ,  $1^{7}/_{8}$ , 2,  $2^{1}/_{4}$ ,  $2^{1}/_{2}$ ,  $2^{3}/_{4}$ , 3,  $3^{1}/_{2}$ , 4,  $4^{1}/_{8}$ ,  $4^{1}/_{2}$ ,  $4^{3}/_{4}$ , 11, 12, 13, 23, and 25, any device or contrivance that prevents, impedes, or tends to prevent or impede, the passing of fish up and down stream. Fish are defined as a wild fish, mollusk, crustacean, invertebrate, amphibian, or part, spawn, or ovum of any of those animals (Fish and Game Code § 45).

#### Fully Protected Species

Fully protected species may not be taken or possessed at any time and no licenses or permits may be issued for their take, except for collecting these species for necessary scientific research and relocation of a fully protected bird species for the protection of livestock. Take of any fully protected species is prohibited, and CDFW cannot authorize their take in association with a general project except under the provisions of a Natural Communities Conservation Plan (NCCP), 2081.7 or a Memorandum of Understanding for scientific research, including efforts to recover fully protected, threatened or endangered species. "Scientific Research" does not include an action taken as part of specified mitigation for a project, as defined in Section 21065 of the Public Resources Code.

#### California Endangered Species Act

Please be advised that a CESA Permit must be obtained if the Project has the potential to result in "take" of plants or animals listed under CESA, either during construction or over the life of the Project. Issuance of a CESA Permit is subject to CEQA

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documentation; the CEQA document must specify impacts, mitigation measures, and a mitigation monitoring and reporting program. If the Project will impact CESA listed species, early consultation is encouraged, as significant modification to the Project and mitigation measures may be required in order to obtain a CESA Permit. CEQA requires a Mandatory Finding of Significance if a project is likely to substantially impact threatened or endangered species (CEQA section 21001(c), 21083, and CEQA Guidelines section 15380, 15064, 15065). Impacts must be avoided or mitigated to less-than-significant levels unless the CEQA Lead Agency makes and supports Findings of Overriding Consideration (FOC). The CEQA Lead Agency's FOC does not eliminate the Project proponent's obligation to comply with Fish and Game Code, section 2080. More information on the CESA permitting process can be found on the CDFW website at <a href="https://www.wildlife.ca.gov/Conservation/CESA">https://www.wildlife.ca.gov/Conservation/CESA</a>.

### COMMENTS AND RECOMMENDATIONS

CDFW acting as a Responsible Agency, has discretionary approval under (CESA through issuance of a CESA ITP and LSA Agreement, as well as other provisions of the Fish and Game Code that afford protection to the State's fish and wildlife resources. CDFW would like to thank you for preparing the NOC for the IS/MND. CDFW recommends the following updates, avoidance and minimization measures be incorporated into the IS/MND as conditions of Project approval by the lead agency, Caltrans, to ensure all Project-related impacts are reduced below a level of significance under CEQA.

### COMMENT 1: Bridge Design Alternatives

**Issue:** Page 1-4, Section 1.5 "PROJECT ALTERNATIVES", of the IS/MND states Alternatives 2 and 3 will both replace the existing bridge structure with single span bridges with bridge lengths of 77 feet long. CDFW cannot determine if the bridge length off 77 feet will fully span the creek channel without a geomorphic analysis of the hydraulic geometry of the stream corridor. A bridge structure that fully spans the creek width will promote natural sediment transport patterns, provide unaltered fluvial debris movement, restore functional continuity and connectivity, passage of aquatic species and may provide opportunities for terrestrial animal passage. A bank spanning bridge structure with its abutments placed back behind the creek banks can also help to reduce shear stresses and erosive velocities acting on the abutment embankments which can eliminate the need for rock riprap or other hardened revetments in these areas.

Recommendation: CDFW strongly recommends incorporation of the following design principles to any new bridge structure alternative to ensure the replacement structure allows the full functionality of fluvial geomorphic processes within Tulucay Creek as it passes under SR-121.

Recommendation 1: Channel Width Design Consideration: Design of the bridge structure should incorporate a larger than overbank channel width of the existing channel to support a self-sustaining stream-floodplain corridor throughout the Project

SA-1-1

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	Krishma Dutta California Department of Transportation	5	August 31, 2022
SA-1-1 (cont'd)	footprint. CDFW recommends a bridge w channel width. This will allow the abutme stream banks thus reducing any abrupt h velocities and shear stresses through the	nt embankments to follow the ordraulic transitions that could	e natural channel
	Recommendation 2: Biotechnical Eng revetments in lieu of any hardened revet Project design to avoid any permanent in hardscape structure with no habitat value	ments (such as rock slope pro npacts that result in an anthro	otection) into the pogenic,
I	COMMENT 2: Project Design Coordin	ation and Encased 16-inch	Sewer Line
SA-1-2	Issue: Page 1-13, Section 1.5.2 "FISH P passage improvements will be incorporat at Tulucay Creek. The proposed fish pas willow cuttings, large woody debris, and provide more natural flows and pools to a 1.5.2 "CREEK IMPROVEMENTS", of the sewer line is located 18 feet upstream of encased with a concrete channel lining th the existing bridge to the downstream en- both ends. The lead agency proposes to completion of the new bridge. The concre- identified as an impediment to fish passa	ted into the design of the new sage improvements will incor- bioengineered materials within accommodate fish passage. If IS/MND indicates a previous the existing bridge. The sew that extends approximately 18 d of the bridge with concrete leave the line protected in pla- tete encased 16-inch sewer line	v bridge crossing rporate the use of in the creek to Page 1-13, Section sly existing 16-inch er line is concrete 8-feet upstream of cutoff walls on ace after ne was previously
	Recommendation: A site-specific basis included in an updated IS/MND. This rep and sediment load analysis to better und Information derived from those analyses passage and Project design elements an concrete lined sewer pipe in place if it will is needed for CDFW to provide focused to consideration to the existing concrete en disclose sufficient analysis and data to su encased sewer line in place will not creat absence of this site-specific information, the existing sewer system to avoid a future	ort should include a detailed erstand the site-specific streat should also be used to inform d to justify protecting the exis I not be removed. This site-sp ish passage and Project desi cased sewer line. The lead a upport the concept that leaving te or maintain a barrier to fish CDFW recommends removal	technical hydraulic am conditions. In future fish sting 16-inch pecific information ign review with gency should ing the concrete in passage. In I and relocation of
	Recommendation 1: Design Coordinat Conservation and the Conservation Engi review and analysis of any proposed stru- impact fish and wildlife resources. CDFW provided engineered drawings and desig process, prior to design selection and re- minimum. Updated designs should also b	neering Branch is recommen ictures or Project elements w / Conservation Engineering E n specifications during the in initiating design consultation	ded to provide ith the potential to Branch should be itial design at 30% design at

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for review and comment as identified in the Interagency Agreement (Agreement Number 43A0398).

Recommendation 2: Site Specific Stream Analysis: The hydraulic analysis within the basis of design report should include field measurements using cross-section stations twenty to thirty times the overbank channel width upstream and downstream of the bridge. Each cross-section station should occur in at least twenty-foot intervals with a minimum of ten stations upstream and downstream of Tulucay Creek from the bridge as the center-point.

SA-1-2 (cont'd)

Recommendation 3: Roughened in Water Structures for Lamprey: Page 2-15 of the IS/MND indicates that three species of lamprey, the western brook lamprey (*Lampetra planeri*), western river lamprey (*Lampetra ayresii*), and Pacific lamprey (*Entosphenus tridentatus*), all California special species of concern, have potentially suitable habitat within the Project limits. Any proposed fish passage structures should be designed with anadromous fish and species of lamprey in mind for design considerations. Lamprey require slightly different velocity criteria and stream conditions such as smooth concrete surfaces without sharp cornered edges to locomote up and downstream. Coordination with CDFW Conservation Engineering, Habitat Conservation and Fisheries Staff is recommended in developing successful design elements to improve passage for lamprey.

#### COMMENT 3: Geosynthetic Fabric Install

Issue: Page 1-8, Section 1.5.1 "IN-CREEK WORK", of the IS/MND proposes the use of geosynthetic fabrics within the bed, bank and channel of Tulucay Creek. Please clarify if the design proposal is for temporary access or permanent use in the updated IS/MND. CDFW considers permanent placement of geosynthetic fabric with the bed, bank and channel to be considered a permanent impact. CDFW strongly suggests to not install permanent geosynthetic fabric within the bed, bank and channel of Tulucay Creek. Geosynthetic fabric as noted on page 1-8 of the IS/MND is a hydrocarbon. A hydrocarbon is a material derived from petroleum and natural gas, more specifically, geosynthetic fabric is a polypropylene woven fabric. Polypropylene is a geothermal plastic, if the geosynthetic fabric is exposed to extreme weather or heat conditions it has the potential to deteriorate and become brittle and fragment. This could therefore constitute a potential violation of Fish and Game Code 5650 which prohibits the discharge of specified substances including the residuary products of petroleum.

Recommendation: CDFW strongly prefers incorporation of a granular filter design to be placed under any proposed revetments instead of installing geosynthetic fabric:

Recommendation for Project Impacts to Fish and Wildlife Resources 1: Granular Filter Design: CDFW recommends a granular filter design is employed for proposed locations in lieu of filter fabric. See the Federal Highway Administrations' Hydraulic Engineering Circular No. 23 (HEC-23) - Bridge Scour and Stream Instability Countermeasures-Third Edition Volume 2 (Lagasse et al, 2009) and Caltrans' Design

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	<i>Information Bulletin No.</i> 87-01 – Hybrid design guidance on granular filter desig		trans, 2014) for
SA-1-3 (cont'd)	Recommended Mitigation Measure f Resources 2: Geosynthetic Fabric R stabilization for the pre-construction of from the bed, bank, and channel of Tul completed.	emoval: All geosynthetic fabric temporary access ramps shall	cs used for bank be fully removed
1	COMMENT 4: Hardened Revetment	along the Stream Corridor	
SA-1-4	Issue: Page 1-13, Section 1.5.2 "GRA the IS/MND proposes after grading is of accommodate the larger spanned struct natural channel overbanks would reduce banks to run unimpeded through the pri stresses acting on these unimpeded bas shear stresses acting on the upstream installation of RSP may not be warrant	completed to install rock slope p cture. A bridge structure that ful ce velocities and shear stresses roposed structure. The velocities anks would conform to the exist and downstream channel bank	protection (RSP) to lly spans the s by allowing the es and shear ting velocities and
	Recommendation: CDFW recommen described above, and detailed hydrauli bridge footprint over Tulucay Creek. The proposed bridge structure will cause are the abutment embankments to justify the significant scouring environment. If the bridge continues to develop velocities a abutment embankments, then CDFW se explores other design alternatives in life that the lead agency explores more bid "Vegetated Mechanically Stabilized Ea from hardscape structures that do not Recommendation 2: Biotechnical Er section of this comment letter.	c analysis is provided for the co is analysis should be used to o dverse velocities and shear stre he need for a revetment design hydraulic analysis determines and shear stresses that are det strongly recommends that the le ou of rock slope protection. CDI technical engineering revetment the design or other such design provide any or limited habitat var	reek corridor and determine if the esses acting along indue to a that the proposed trimental to the ead agency FW recommends nts such as the ns that move away alue. See
1	COMMENT 5: Site-Specific Impact A	nalysis and Enhancements	
SA-1-5	Issue: The updated IS/MND should dis restoration plans for consideration by the Providing a more Project specific desc and the public an opportunity to provide The updated IS/MND should also incluing impacts that may occur from nightwork number of nights necessary to complete	ne natural resource agencies a iption will provide the natural re e comments on any proposed e de an analysis of the potentially and provide an estimate as to	nd the public. esource agencies enhancements. y significant the projected

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	Recommendation: Early developme incorporated into the IS/MND.	nt of an on-site restoration plan	should be
SA-1-5 (cont'd)	Recommendation for Project Impact Restoration and Mitigation Plannin agency develop a mitigation plan in co- impacts that cannot be avoided that we plan as part of the updated IS/MND. The proposed on and/or off-site mitigation river or stream resources including bu- textile fabric within the bed, bank or co- mature trees and expansion of existin proposed mitigation plan(s) include de actions, monitoring, success criteria a	g: CDFW strongly recommends oordination with CDFW for any p vill be subject to LSA permitting a line mitigation plan should include needs necessary to compensat it not limited to hardscape mater hannel of a stream, loss of ripari g infrastructure footprint(s). CDF etails such as mitigation location	that the lead bermanent Project and include that de in detail any te for net-loss of rials and geo- ian vegetation and FW recommends
	Recommendation for Project Impac Work Analysis: The updated IS/MNI necessary to complete work in order to impacts that night work may have on	O should identify the proposed not to adequately describe the poter	umber of nights ntially significant
1	COMMENT 6: Bridge Runoff Captu	re Systems	
SA-1-6	Issue: Page 1-14, Section 1.5.2 "Drai drainages will be improved and replac that travels directly from the road will mechanical filtration system before di surfaces, stormwater systems, and st affect fish and wildlife resources from natural streamflow patterns via conce from the road. This project proposes to have the potential to introduce polluta Tulucay Creek.	ced but no specific alteration to t be intercepted into any bio-swal scharging directly into Tulucay C orm drain outfalls have the pote polluted water and by altering th ntrated run-off that enters creek no significant changes to drainag	the existing runoff e filtration pond or Creek. Impervious ntial to significantly he hydrograph of s and systems ge systems that
	Evidence the impact would be sign stormwater systems, storm drain outfi- increasing the magnitude and frequer 1975, Konrad and Booth 2005). A rev of tumors and hyperplastic diseases, in fish in areas with high sediment Po Arsenic, cadmium, chromium, lead, m streambed sediments and Stormwate indicating bioaccumulation of these m 1998). Lead concentrations in benthic fish were found to be related to traffic	alls) can modify natural streamfluncy of high flow events and storm iew by Eisler (1987) indicates el and some circumstantial eviden lycyclic Aromatic Hydrocarbon ( ercury, nickel, and zinc have be r Runoff from Bridges in the tiss letals in the environment (MacC cinsects, and nickel and cadmiu	ow patterns by n flows (Hollis levated incidence ce about cancers, PAH) levels. een detected in ue of fish, oy and Black, m levels in certain

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(Van Hassel, 1980). Acute toxicity and mortality have also been tied to immediate road runoff from a compound occurring in tires, 6PPD-Quinnone (Tial, 2021).

Recommendation 1: Bridge Capture Runoff System: CDFW recommends the Project design be updated to include a bridge capture runoff system to prevent direct runoff of untreated water on the bridge decks from entering Tulucay Creek. The bridge runoff system should direct runoff to a land-based bio-filtration system or a mechanical filter system to avoid, minimize and treat any discharge water. Reference the *Bridges Stormwater Runoff from Bridges Final Report to Joint Legislation Transportation Oversight Committee*, beginning on page 2-12 of the report for examples of an appropriate runoff capture system design.

#### CONCLUSION

Thank you for the opportunity to provide comments and recommendations regarding those activities involved in the Project that may affect California's fish and wildlife resources. Likewise, we appreciate the opportunity to provide comments regarding those aspects of the Project that CDFW, by law, may be required to carry out or approve through the exercise of its own regulatory authority under the Fish and Game Code.

Questions regarding this letter or further coordination should be directed to Mr. Robert Stanley, Senior Environmental Scientist (Specialist), at (707) 339-6534 or <u>Robert.Stanley@wildlife.ca.gov</u>; or Mr. Wesley Stokes, Senior Environmental Scientist (Supervisory), at (707) 339-6066 or <u>Wesley.Stokes@wildlife.ca.gov</u>.

cc: State Clearinghouse #2022060724

#### REFERENCES

- California Department of Transportation (Caltrans). 2014. Design Information Bulletin No. 87-01 – Hybrid Streambank Revetments: Vegetated Rock Slop Protection, pages 33-36. Caltrans, Sacramento, CA.
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SA-1-6 (cont'd)

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- Tian, et. al., 2021. A Ubiquitous Tire Rubber-Derived Chemical Induces Acute mortality in Coho Salmon. Science, 08 Jan 2021: Vol. 371, Issue 6525, pp. 185-189.
- URS Corporation for the North Carolina Department of Transportation, Revised, May 2012. Bridges Stormwater Runoff from Bridges Final Report to Joint Legislation Transportation Oversight Committee.
- Van Hassel, J.H., J.J. Ney, and D.L. Garling, Jr. 1980. Heavy Metals in a Stream Ecosystem at Sites Near Highways. Transactions of the American Fisheries Society. 109 (6):636-643
- Wagner, Chad. 2012. Bridges Stormwater Runoff from Bridges Final Report to Joint Legislation Transportation Oversight Committee

# Responses to California Department of Fish and Wildlife Comment Memorandum:

# **Response to Comment 1-1:**

There is an existing wall on the southeast side of the bridge near the Cambria Hotel that acts as a retaining wall for the hotel and the bridge. There is also an existing retaining wall on the northwest side of the creek. Due to the right-of-way constraints from these two existing retaining walls, a structure that fully spans the creek width is not feasible. The proposed new bridge would conform to the southeast wall and span between the two existing walls that define two banks.

Caltrans agrees it may be beneficial to design the bridge to incorporate a larger than overbank channel in anticipation of any abrupt hydraulic transitions through the bridge footprint. However, the project is constrained by private property and urbanized development. Additionally, the existing wall on the southeast side of the bridge acts as a retaining wall for the Cambria Hotel and the existing bridge. There is also a retaining wall on the northeast side of the creek that constrains the project footprint and bridge design.

At this time, rock slope protection is not anticipated to be used or incorporated into the Project design. This project would replace the existing deteriorating bridge with a new bridge, the design of which currently does not include RSP. Incorporation of RSP would be evaluated during the design phase when more information will be available.

# **Response to Comment 1-2:**

This language has been revised to state that there will be no impediment to fish passage. The current fish passage database does not currently classify the bridge as a barrier or impediment to fish passage. Caltrans will continue to coordinate with CDFW and other regulatory agencies to determine the feasibility of removing or leaving the sewer line and concrete apron in place and any remaining fish passage concerns.

The hydraulics technical study does not cover sediment load analysis; however, during the design phase a sediment load analysis could be conducted to analyze the project's potential impacts long-term stream conditions and fish passage. Caltrans will continue coordination with CDFW during the design phase.

Caltrans has noted your comment and will conduct early coordination with CDFW's Habitat and Conservation Engineering Branch regarding fish passage and 1600 permit.

The top of bank width is approximately 75 feet, and the hydraulics survey extends 3,500 feet upstream and 2,000 feet downstream of the Tulucay Creek bridge which covers thirty times the top width required. Caltrans will coordinate with CDFW and will evaluate further later in the design phase.

The proposed conditions would involve a more evenly graded channel beneath the proposed bridge with a "V" shaped notch down the center of the channel to improve fish passage conditions during low flow. It is anticipated that the project would not affect the

passage of any species of lamprey and the target species is adult and juvenile anadromous salmonid within the project area. Caltrans will coordinate with CDFW's Habitat and Conservation Engineering Branch to discuss and identify needs for the project as feasible.

# **Response to Comment 1-3:**

Caltrans has noted your comment. At this time, a geotechnical recommendations report is currently being drafted that will determine which reinforcement method would be best suited for this project. The results of the geotechnical report will be evaluated in a later design phase when more information will be available. Geosynthetic fabrics or materials would not be used within the bed, bank and/or channel of the Tulucay Creek.

# **Response to Comment 1-4:**

Caltrans has noted your comment. A bridge structure that fully spans the creek banks is not feasible due to the right-of-way constraints from the existing retaining structures on both sides of the creek bank. At this time, the Project will not be incorporating rock slope protection into the Project design. Existing hydraulic models will be updated as the project moves into the design phase and the materials selected will be based on velocity and/or shear stresses. Depending on the hydraulic modeling results, RSP may be selected as the best means of stabilization of portions of the creek embankment. If so, voids within the RSP would be filled with native soil and the RSP would be planted with willow stakes, or other plants, or seeded, as determined to be appropriate. The incorporation of RSP would be evaluated during the design phase, and Caltrans will coordinate with CDFW during this time to develop ways to avoid and/or minimize placement of rock revetment into the creek.

# **Response to Comment 1-5:**

Nighttime construction is estimated to occur for an estimated 9 nonconsecutive nights and would be necessary for roadway construction activities including placement of temporary k-rail, striping, and final paving operations, and to set the girders for each of the stages of construction. Implementation of project features and avoidance and minimization measures would ensure minimal disruptions to nearby hotels. Notices have been mailed to parcels in the immediate area to inform about the Project and the availability of the draft environmental document.

Caltrans has noted your comment and will coordinate with CDFW for any permanent project impacts that cannot be avoided and discuss development of a mitigation plan.

# **Response to Comment 1-6:**

Caltrans has noted your comment and will coordinate with CDFW and other regulatory agencies regarding the final placement of drainage facilities on the new bridge and in relation to the creek channel. Additionally, the Project would require a 401 Water Quality Certification from the North Coast Regional Water Quality Control Board, which will

include required measures to treat drainage and runoff from impervious surfaces. As a part of this Project, Caltrans will implement standard project features, such as a Storm Water Pollution Prevention Plan, temporary construction site best management practices (BMPs), and post-construction stormwater treatment BMPs. Caltrans will consider all options to develop and install appropriate post-construction stormwater treatment facilities that direct road runoff away from the creek. These facilities and other project features will be developed during the design phase. With these project features in place, the Project would have less than significant impacts to water quality. Caltrans will coordinate with CDFW and other agencies in the siting of these project features and regarding the final placement of drainage facilities on the new bridge, in relation to the creek channel.

While an increase in local traffic is anticipated during construction, this increase is temporary and is only limited to construction periods. During this time, temporary construction site BMPs will be implemented. Neither traffic capacity nor traffic density would increase as a result of Project completion.

A land-based bio-filtration system or mechanical filter system is not feasible due to the right-of-way constraints from the existing retaining structures on both sides of the creek bank. However, other options to direct road runoff away from Tulucay Creek will be considered and further studied during the design phase, in coordination with CDFW and other regulatory agencies.

# Comment City-2, City of Napa Public Works Department, Utilities Department, and Community Development Department, page 1-6



PUBLIC WORKS DEPARTMENT 1600 First Street Mailing Address: P.O. Box 660 Napa, California 94559-0660 Phone: (707) 257-9520 Fax: (707) 257-9522 California Relay Services (CRS) Dial 7-1-1

www.cityofnapa.org

August 4, 2022

Krishma Dutta California Department of Transportation, District 4 P.O. Box 23660, MS 8B Oakland, CA 94623

RE: State Route 121 Tulucay Creek Bridge Replacement Project Draft Initial Study with Proposed Mitigated Negative Declaration (IS/MND)

Krishma Dutta:

Thank you for the opportunity to comment on the State Route 121 Tulucay Creek Bridge Replacement Project Draft Initial Study with Proposed Mitigated Negative Declaration (IS/MND). We appreciate the chance to provide input as this project moves forward.

The State Route 121 (SR121) Corridor is of great importance to the City of Napa due to its location on the regional network serving as both a gateway for motorists traveling to and from the City Napa, as well as serving as commercial corridor for the local community. The City of Napa has reviewed the Draft Initial Study with Mitigated Negative Declaration for the Tulucay Creek Bridge Replacement Project and provided the following comments.

#### City of Napa Public Works Department Comments:

-2-1 General Comment: Throughout the document there are references to coordinating with Napa Valley Transportation Authority (NVTA) and the County of Napa. However, the project is located within the City of Napa's jurisdiction, and the City of Napa should be referenced as the lead agency for coordination of the project with respect to General Plan requirements, traffic management, etc.

Pg. 1-4, Section 1.5 Project Alternatives: The City of Napa's preferred alternative is Alternative 2, which contains two 10-foot wide sidewalks. City of Napa Public Works Standard Drawing S-4 specifies 10-foot wide sidewalks within business commercial areas. Alternative 2 is consistent with this City of Napa Standard, whereas Alternative 3 (which proposes a 6-foot wide sidewalk in the southbound direction) is not.

For TTY/Speech-to-Speech users, <u>dial 7-1-1 for the California Relay Service</u> or email <u>clerk@citvofnapa.org</u> California Relay Services offers free text-to-speech, speech-to-speech, and Spanish-language services 24 hours a day, 7 days a week

CT-2-2

# Comment City-2, City of Napa Public Works Department, Utilities Department, and Community Development Department, page 2-6

CT-2-3	Pg 1-5, Figure 1-2 and Figure 1-3: Both Alternative 2 and Alternative 3 show crash cushions at the end of the bridge barrier rail. According to Section 309.1 of the Highway Design Manual (HDM), the minimum horizontal clearance from the barrier rail is 1.5 feet since this is a low-speed bridge in an urban setting with sidewalks. The City of Napa Bicycle Plan identifies a recommended future Class I multi-use bicycle and pedestrian trail facility running east-west parallel to the north bank of Tulucay Creek extending from Soscol Avenue to west of Gasser Drive. The portion of this trail extending from Soscol Avenue to Gasser Drive is included as a condition of approval for a recently entitled private development project (Soscol Square Shopping Center) and will be constructed in conjunction with that development project. This project should coordinate with the private development to maintain adequate access and connections to the future multi-use trail. The City looks forward to seeing the elimination of the crash cushion and particular attention during design to ensure a proper interface between the bridge approach sidewalk and the multi-use trail.
CT-2-4	Pg 1-8, Section 1.5.2 Construction: Revise this section to clearly state that under all alternatives and phases, that at least one travel lane in each direction will be maintained and open to vehicular traffic during the project construction, with limited nighttime closures. This should be included as a Mitigation Measure of the project in order to maintain acceptable levels of service, minimize impacts to vehicle miles traveled, and minimize impacts to emergency vehicle response throughout the course of project construction.
CT-2-5	Pg 1-14, Section 1.5.2 Construction, Traffic Management Plan: Revise this section to clearly state that the project's traffic management plan will be coordinated with the City of Napa.
CT-2-6	Pg. 1-21, Section 1.7, PF-TRA-1: This project is located within the City of Napa's jurisdiction. Revise Mitigation Measure PF-TRA-1 to include the City of Napa on the list of agencies to be coordinated with on the traffic management plan.
CT-2-7	Pg. 2-37, Section 2.2.11 Land Use and Planning: A private development project (Soscol Square Shopping Center) was recently entitled for the property located along the west side of Soscol Avenue immediately adjacent to Tulucay Creek. The development project includes an access driveway and Class I multi-use pedestrian and bicycle trail north of Tulucay Creek. The Tulucay Creek Replacement Project should coordinate with the private development project.
CT-2-8	Pg. 2-41, Section 2.2.13 Noise, AMM-NOI-1 and AMM-NOI-1: The City of Napa has specific municipal code requirements related to construction activity noise; See Napa Municipal Code section 8.08.025. Incorporate City of Napa Municipal code requirements into these Mitigation Measures and coordinate with the City of Napa on construction activities.
CT-2-9	Pg. 2-45, Section 2.2.15 Public Services: Include the City of Napa in the list of entities that provide and maintain public services and facilities.

State Route 121 Tulucay Bridge Replacement Project Initial Study with Mitigated Negative Declaration

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# Comment City-2, City of Napa Public Works Department, Utilities Department, and Community Development Department, page 3-6

CT-2-10	Pg. 2-47, Section 2.2.16 Recreation: The City of Napa Bicycle Plan identifies a recommended future Class I multi-use bicycle and pedestrian trail facility running east-west parallel to the north bank of Tulucay Creek extending from Soscol Avenue to west of Gasser Drive. The portion of this trail extending from Soscol Avenue to Gasser Drive is included as a condition of approval for a recently entitled private development project (Soscol Square Shopping Center) and will be constructed in conjunction with that development project. This project should coordinate with the private development to maintain adequate access and connections to the future multi-use trail.
CT-2-11	<u>Pg. 2-49, Section 2.2.17 Transportation:</u> The paragraph discussing the Napa Countywide Bicycle Plan and City of Napa Bicycle Plan should identify that the Napa Countywide Bicycle Plan was developed through a joint effort between NVTA and the local Napa County jurisdictions, including the City of Napa. Additionally, it should be mentioned that the City of Napa Bicycle Plan was adopted by the Napa City Council in 2021.
CT-2-12	Pg. 2-49, Section 2.2.17 Transportation: The City of Napa Bicycle Plan identifies a recommended future Class I multi-use bicycle and pedestrian trail facility running east-west parallel to the north bank of Tulucay Creek extending from Soscol Avenue to west of Gasser Drive. The portion of this trail extending from Soscol Avenue to Gasser Drive is included as a condition of approval for a recently entitled private development project (Soscol Square Shopping Center) and will be constructed in conjunction with that development project. This project should coordinate with the private development to maintain adequate access and connections to the future multi-use trail.
CT-2-13	Pg. 2-49, Section 2.2.17 Transportation, a, c): The project is located within the City of Napa's jurisdiction. This section should reference the City of Napa General Plan not the Napa County General Plan.
CT-2-14	Pg. 2-49, Section 2.2.17 Transportation, b): It is mentioned that through implementation of PF-TRA-1, two lanes of traffic would remain open during construction. However, it should be further specified that one lane in each direction will remain open during construction.
CT-2-15	Pg. 2-49, Section 2.2.17 Transportation, b): It is mentioned that nighttime construction activities would occur after 9pm for up to 12 nonconsecutive nights between February 2025 and December 2027. The project is located adjacent to two hotels and it should be specified that nighttime construction activities should be coordinated with the hotels to minimize disruptions.
CT-2-16	Pg. 2-50, Section 2.217 Transportation, b): The project is located within the City of Napa's jurisdiction. This section should specifically reference the City of Napa as an entity to be notified prior to construction regarding construction activities and access changes.

# Comment City-2, City of Napa Public Works Department, Utilities Department, and Community Development Department, page 4-6

CT-2-17	Pg. 2-53, Section 2.2.19 Utilities and Service Systems: There is an existing section of overhead utility lines along the east side of Soscol Avenue (SR121) extending from the north end of the existing Tulucay Creek Bridge to the south approximately 185-feet. As part of this project, that section of overhead utility lines should be undergrounded.
CT-2-18	Pg. 2-58, Table 2-3 Current and Foreseeable Projects: Add the Five-Way Intersection Improvement Project to this Table. The Five-Way project is located at the intersection of Silverado Trail (SR121)/Third Street/East Avenue/Coombsville Road in the City of Napa and is currently in the planning phase.
CT-2-19	Pg. 2-58, Table 2-3 Current and Foreseeable Projects: Add the Imola Corridor Complete Streets Improvement Project to this Table. This project is located along Imola Avenue from Foster Road to Fourth Avenue within the City of Napa and unincorporated Napa County. This project is currently in the planning phase. A portion of improvements located along the Caltrans State Route 121 (SR 121) section on Imola Avenue is identified to be constructed with an upcoming Caltrans CAPM project along SR 121.
CT-2-20	Pg. 2-73, PF-TRA-1 Traffic Management Plan: PF-TRA-1 mentions that lane closures will be planned in coordination with Caltrans and Solano County. This project is located within the City of Napa jurisdiction, which is located within Napa County. PF-TRA-1 should be revised to include the City of Napa as an entity included in the coordination of lane closures and remove reference to Solano County.
CT-2-21	Pg. 4-2, Distribution List, Regional and Local Agencies: Add the City of Napa to the distribution list for future distribution of information related to this project. This should include the City of Napa City Manager, City of Napa Public Works Department, City of Napa Community Development Department, and City of Napa Utilities Department.
CT-2-22	Pg. B-7, Appendix B, PF-TRA-1: Revise Mitigation Measure to specify that at least one travel lane in each direction will be maintained and open to vehicular traffic during the project construction, with limited nighttime closures
CT-2-23	Pg. B-7, Appendix B, PF-TRA-1: The project is located within the City of Napa's jurisdiction. Revise Mitigation Measure to identify the City of Napa as an entity to be notified prior to construction regarding construction activities and access changes.
CT-2-24	Pg. B-9, Appendix B, AMM-AES-1: Revise Mitigation measure to specify commercial properties in addition to the motoring public and residential properties.
CT-2-25	Pg. B-11, Appendix B, AMM-NOI-1 and AMM-NOI-1: The City of Napa has specific municipal code requirements related to construction activity noise; See Napa Municipal Code section 8.08.025. Incorporate City of Napa Municipal code requirements into these Mitigation Measures and coordinate with the City of Napa on construction activities.

# Comment City-2, City of Napa Public Works Department, Utilities Department, and Community Development Department, page 5-6

CT-2-26 Pg. B-12, Appendix B, AMM-TRA-1: AMM-TRA-1 mentions that lane closures will be planned in coordination with Caltrans and Solano County. This project is located within the City of Napa jurisdiction, which is located within Napa County. AMM-TRA-1 should be revised to include the City of Napa as an entity included in the coordination of lane closures and remove reference to Solano County.

#### City of Napa Utilities Department Comments:

The Utilities Department - Water Division has reviewed the above referenced document and would like to receive additional information on the proposed project. The Utilities Department is interested in learning the potential impacts to the City of Napa's water infrastructure. Please note our findings below and provide the information requested to <u>UTILDEVELOPMENTSERVICES@cityofnapa.org</u>

CT-2-27 City of Napa – Utilities Department needs to be included as a public agency whose approval is required as there will be City of Napa water infrastructure that will need to be relocated because of the proposed project. The City of Napa Water Division requests Caltrans be in close contact with our division to coordinate on this Project. One item of critical importance is our 24-inch transmission main that runs along the west side of the existing bridge.

#### Page 1-8, Section 1.5.1 Pre-Construction, Utilities:

- The Draft ISMND does not identify all existing water facilities on the Figures provided.
  - a. The City of Napa has a 1951 24-inch transmission main located to the west of the existing bridge and within the footprint of the proposed project alternatives.
  - b. A 1971 6-inch cast iron pipeline crosses the existing bridge.
  - c. There is a fire service, water valves, and meter boxes and valves located on the southeast side of the existing bridge.
  - d. A 20-inch valve within a manhole, a 4-inch bypass, and an above ground ARV are located to the northwest of the existing bridge and within the footprint of the proposed project alternatives.
  - Two 6-inch water valves are located to the southwest of the existing bridge.
  - f. For exiting GIS mapping and plans on the City of Napa's water infrastructure please complete the following information request form: <u>https://www.cityofnapa.org/FormCenter/Water-Division-15/UtilityFacility-Map-Request-Form-103</u>
- CT-2-29
   The only utilities identified to be relocated in the DRAFT ISMND include a City of Napa underground water line, water meter, and fire hydrant. The report does not identify which pipeline is to be relocated.
- The City of Napa Water Division shall retain rights to access all water infrastructure for repair, maintenance, etc. Depending on the location of the existing 24-inch transmission main and the proposed bridge footprint the 24-inch transmission main may require relocation.

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CT-2-28

# Comment City-2, City of Napa Public Works Department, Utilities Department, and Community Development Department, page 6-6

#### City of Napa Community Development Department Comments:

<u>General Comment:</u> The "Project" should coordinate with City of Napa development project, "Soscol Square Shopping Center; Project No. PL20-0162, State Clearing House No. 2021070299" which is located at 333 & 407 Soscol Avenue, adjacent to the Tulucay Creek Bridge and includes improvements directly adjacent to the bridge including a loading dock driveway and a Class I bicycle trail within a public access easement along Tulucay Creek. Please contact the Project Developer, Doug Porozni at 925.692.4626, poroznid@ronmore.ca

Thank you again for the opportunity to provide comments on the State Route 121 Tulucay Creek Bridge Replacement Project Initial Study with Proposed Mitigated Negative Declaration.

Sincerely,

Julie B. Lucido Public Works Director

CT-2-31

# Public Works Department

# **Response to Comment 2-1:**

Thank you for submitting your comment. Language throughout the document will be revised to state that the project will coordinate with the City of Napa due to the project being located within the City of Napa's jurisdiction.

# **Response to Comment 2-2:**

Caltrans has noted your comment in support of Alternative 2. Alternative 2 has been selected as the preferred design alternative.

# **Response to Comment 2-3:**

Caltrans has noted your comment regarding the location of crash cushions for both Alternatives 2 and 3 and the minimal clearance needed from the barrier rail. Caltrans will follow Highway Design Manual for minimum horizontal clearance and clear recovery zone. Caltrans will remain proactive in the coordination of the work proposed under Condition #45 of the proposed private development project (Soscol Square Shopping Center) and suggests conducting a coordination meeting early in the design phase to discuss further. Additionally, Caltrans will maintain consistency with the City of Napa standards, existing conditions, and provide better complete street elements.

# **Response to Comment 2-4:**

Thank you for submitting your comment. Language in this section will be revised as suggested. Project feature (PF-TRA-1) is included to ensure impacts from construction activity would be minimized or avoided until the construction phase is complete.

# **Response to Comment 2-5:**

Thank you for submitting your comment. Language in this section will be revised as suggested.

# **Response to Comment 2-6:**

Thank you for submitting your comment. Language in this section and PF-TRA-1 will be revised as suggested.

# Response to Comment 2-7:

Caltrans has noted your comment regarding the proposed private development project (Soscol Square Shopping Center). Caltrans will remain proactive in the coordination of the work proposed under this condition and suggests conducting a coordination meeting early in the design phase to discuss further.

# **Response to Comment 2-8:**

Thank you for submitting your comment. Language in this section will be revised to be consistent with the City of Napa Municipal Code section 8.08.025. Caltrans will coordinate with the City of Napa on construction activities and noise associated with construction of the project as the design progresses.

# **Response to Comment 2-9:**

Caltrans has noted your comment and will include the City of Napa in the Public Services section as an entity that provides and maintains public services and facilities.

# **Response to Comment 2-10:**

Caltrans has noted your comment regarding the proposed private development project (Soscol Square Shopping Center). Caltrans will remain proactive in the coordination of the work proposed under this condition and suggests conducting a coordination meeting early in the design phase or earlier to discuss further.

# **Response to Comment 2-11:**

Thank you for submitting your comment. Language in this section will be revised to mention the joint effort to develop the Napa Countywide Bicycle Plan and will include the date when the Napa City Council adopted the Plan.

# **Response to Comment 2-12:**

Caltrans has noted your comment regarding the proposed private development project (Soscol Square Shopping Center). Caltrans will remain proactive in the coordination of the work proposed under this condition and suggests conducting a coordination meeting early in the design phase to discuss further.

# **Response to Comment 2-13:**

Thank you for submitting your comment. Language throughout the document will be revised to state that the project will coordinate with the City of Napa due to the project being located within the City of Napa's jurisdiction.

# **Response to Comment 2-14:**

Thank you for submitting your comment. Language in this section will be revised to clearly state a total of four lanes of traffic would remain open during construction (two in each direction).

# **Response to Comment 2-15:**

Nighttime construction is estimated to occur for an estimated 9 nonconsecutive nights and would be necessary for roadway construction activities including placement of temporary k-rail, striping, and final paving operations, and to set the girders for each of the stages of construction. Implementation of project features and avoidance and minimization measures would ensure minimal disruptions to nearby hotels. Notices have been mailed to parcels in the immediate area to inform about the project and the availability of the draft environmental document.

# Response to Comment 2-16:

Thank you for submitting your comment. Language throughout the document will be revised to state that the project will coordinate with the City of Napa due to the project being located within the City of Napa's jurisdiction.

# **Response to Comment 2-17:**

Thank you for submitting your comments related to Utilities for the project. Caltrans will coordinate with utility owners and explore options for relocation of utilities as part of this project.

# **Response to Comment 2-18:**

Thank you for submitting your comment regarding current and foreseeable projects. The Five-Way Intersection Improvement Project will be added to the table.

# **Response to Comment 2-19:**

Thank you for submitting your comment regarding current and foreseeable projects. The Imola Corridor Complete Streets Improvement Project will be added to the table.

# Response to Comment 2-20:

Thank you for submitting your comment. Language throughout the document will be corrected to include the City of Napa.

# Response to Comment 2-21:

Caltrans has noted your comment. A paragraph will be added to the beginning of Chapter 4 Distribution List stating that "This Final ISMND was distributed to the following federal, state, and regional responsible and trustee agencies and elected officials. In addition to the following list, the City of Napa City Manager, City of Napa Public Works Department, City of Napa Community Development Department, and City of Napa Utilities Department were added as requested by the City of Napa. Furthermore, all property owners/occupants near the project area received a project mailer informing them of the availability of this Final ISMND"

# **Response to Comment 2-22:**

Thank you for submitting your comment. Language in this section will be revised to clearly state a total of four lanes of traffic would remain open during construction (two in each direction).

# **Response to Comment 2-23:**

Thank you for submitting your comment. Language throughout the document will be corrected to include the City of Napa.

# **Response to Comment 2-24:**

Thank you for submitting your comment. The Avoidance and Minimization Measure will be revised to specify commercial properties in addition to the motoring public and residential properties.

# Response to Comment 2-25:

Thank you for submitting your comment. Language in this section will be revised to be consistent with the City of Napa Municipal Code section 8.08.025. Caltrans will

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coordinate with the City of Napa on construction activities and noise associated with construction of the project as design progresses.

# **Response to Comment 2-26:**

Thank you for submitting your comment. Language throughout the document will be corrected to include the City of Napa. AMM-TRA-1 has been removed as it will be implemented as a project feature under PF-TRA-1.

# **Utilities Department**

# **Response to Comment 2-27:**

Caltrans has noted your comment. Caltrans will coordinate with the City of Napa Utilities Department and the City of Napa Water Division regarding the water infrastructure in the project area.

# **Response to Comment 2-28:**

Caltrans has noted your comment regarding the need to identify existing water facilities. The Caltrans Utility Engineer and Design team will include all existing water facilities on the Utility Plans later in the design phase.

# **Response to Comment 2-29:**

Caltrans has noted your comment and will continue coordination with the City of Napa Utilities Department to identify the number of existing water facilities that are in conflict with the proposed project and would be required to be relocated.

# Response to Comment 2-30:

Caltrans has noted your comment and will coordinate with the City of Napa Water Division regarding water infrastructure.

# **Community Development Department**

# **Response to Comment 2-31:**

Caltrans has noted your comment and will coordinate with the City of Napa regarding the Soscol Square Shopping Project.

### Comment NPO-1, Yocha Dehe Wintun Nation, page 1 of 1

From: Eric Hernandez <EHernandez@yochadehe-nsn.gov> Sent: Thursday, August 4, 2022 4:08 PM To: Montgomery, Kristina@DOT <Kristina.Montgomery@dot.ca.gov> Cc: Laverne Bill <LBill@yochadehe-nsn.gov>; Socorro Maldonado <SMaldonado@yochadehensn.gov> Subject: Tulucay Bridge FOE

#### EXTERNAL EMAIL. Links/attachments may not be safe.

	We have looked over the draft FOE, as well as, the draft MND. There are a few additions we would like to add to the mitigation measures concerning Tribal Cultural Resources.
NPO-1-1	MM-CULT-1: "Yocha Dehe will provide cultural sensitivity training in conjunction with archaeologist."
NPO-1-2	MM-CULT-2: " a phase III data recovery plan will be implemented by a qualified archaeologist in consultation with Yocha Dehe Wintun Nation"
NPO-1-3	MM-CULT-3: " establishing AMA with a 100ft buffer" We will also be sending out a formal letter that reflect these changes. Any questions or concerns
	please feel free to email or call. Thank you

Eric Hernandez Tribal Cultural Monitor IV Supervisor Yocha Dehe Wintun Nation PO Box 18 | Brooks, CA 95606 p 530.796.2029 | c 530.723.3313 f 530.796.2143 ehernandez@yochadehe.nsn.qov www.yochadehe.org

# Response to Comment from Yocha Dehe Wintun Nation

# Response to Comment NPO-1-1 through NPO-1-3:

Caltrans has noted your comment regarding the mitigation measures for Tribal Cultural resources. The Final IS-MND has been revised to incorporate these text changes to MM-CULT-1 through MM-CULT-3.

#### Comment NPO-2, Gasser Foundation, page 1 of 4



August 2, 2022

Krishma Dutta California Department of Transportation, District 4 P.O. Box 23660 MS 8B Oakland, CA 94623

VIA: Krishma.Dutta@dot.ca.gov

RE: State Route 121 Tulocay Creek Bridge Replacement Project

DRAFT Initial Study with Proposed Mitigated Negative Declaration (MND)

Dear Ms. Dutta:

Thank you for the opportunity to submit comments on the above-referenced environmental document.

The Peter A. and Vernice H. Gasser Foundation is a charitable foundation whose mission is to support underserved populations in Napa County. The Foundation does this through the lease, sale, and management of commercial and residential properties. Since 1989, the Foundation has donated over \$60 million to nonprofit organizations throughout the Napa Valley. A long- standing leader in and steward of the community, Gasser includes environmental sustainability as a principal factor in all of its activities.

With respect to the State Route 121 Tulocay Creek Bridge Replacement Project, the Foundation's principal interest is as a landowner along State Route 121. More specifically, the Gasser Foundation owns the following properties along the <u>west side</u> of State Route 121:

- Owns APN # 046-190-061. This parcel includes both the southern and northern banks of Tulocay Creek.
- Owns APN # 016-692-001 located immediately south and adjacent to Tulocay Creek and occupied under a lease by Computer Engineering Group.
- Owns APN #046-692-002 located immediately south and adjacent to APN # 046-692-001 and occupied under a lease by Black Bear Diner.

In addition, the Gasser Foundation:

- Recently transferred the property immediately north and adjacent to Tulocay Creek [APN: 046-190-024 and 046-190-054) to Ronmor Developers LLC. ("Ronmor Property"); and
- Owns APN # 046-190-053 immediately west of the Ronmor Property (fronting on Gasser Drive) ("Gasser Drive Property").

A map of depicting the location of these parcels is attached to this letter.

433 Soscol Avenue, Suite A-120 Napa, California 94559 Phone: (707) 255-1646 website: gasserfoundation.org

# Comment NPO-2, Gasser Foundation, page 2 of 4

#### Comments

1	<ol> <li>Preference for Alternative 3: Alternative 3 as described in the MND proposes a narrower bridge width; and shifts the alignment of the project to the east.</li> </ol>
NPO-2-1	COMMENT: As a property owner and landlord on the west side of State Route 121, we express our preference for Alternative 3 which requires considerably less right of way along the southbound side of SR 121 from parcels owned by the Gasser Foundation.
1	<ol><li><u>Creek Improvements</u>: Both build alternatives under consideration are proposing to widen the creek bed from the existing 40-foot width to approximately 65 feet wide (page 1-13 MND).</li></ol>
NPO-2-2	On August 19, 2021, by its Resolution No. R2021-120, the City Council of the City of Napa approved a Use Permit and other entitlements for the Soscol Square Shopping Center on the Ronmor Property. Condition #45 to the approval requires Ronmor Developers LLC to construct an on and off-site 12-foot wide Class I multi-use trail running east to west along the north back of Tulocay Creek from Soscol Avenue to Gasser Drive across the Ronmor Property and the Gasser Drive Property.
	<b>COMMENT</b> : Construction of the trail required by Condition #45 is planned to take place prior to the commencement of the Tulocay Creek Bridge Replacement Project. If the Project will have an impact on the trail required by Condition #45, we suggest coordination between CalTrans, the City of Napa, and Ronmor Developers LLC prior to the date commencement of the construction of the trail required by Condition #45.
NPO-2-3	<ol> <li>Temporary Construction Easement: Both Alternative 2 and 3 require a Temporary Construction Easement over APN # 046-692-002. Figures 1-2 and 1-3 depict possible interference with the use of this property.</li> </ol>
	<b>COMMENT</b> : Please provide more information regarding the terms and conditions of the Easement including length of time; payment of compensation; and use of the property. We are concerned about negative impacts on the businesses that use this driveway as their main customer entrance.
NPO-2-4	<ol> <li><u>Acquisition of Right of Way</u>: Alternative 3 anticipates acquisition of right of way from APNs #046-190- 061 and 046-692-001. Figures 1-2 depict a significant interference with the use of the property.</li> </ol>
	COMMENT: Please provide more information regarding the terms and conditions of the acquisition including timing, payment of compensation and use of the property.
	<ol> <li>Section 2.2.5 Cultural Resources (Page 2-20): This section of the MND concludes that impacts on Cultural Resources will be "less than significant with mitigation incorporated."</li> </ol>
NPO-2-5	<b>COMMENT</b> : Under commission by the Gasser Foundation, Far Western Anthropological Research Group, Inc. completed an Archaeological Survey and Extended Phase I Testing Report for Site CA-NA-39 in February 2019. A copy of the Report was submitted to Kristina Montgomery, Associate Environmental Planner, Archaeology at California Department of Transportation, District 4, Office of Cultural Resources Studies in Oakland. This Report may inform the consideration of the impact of the Project on Cultural Resources if it has not been considered to date.

433 Soscol Avenue, Suite A-120 Napa, California 94559 Phone: (707) 255-1646 website: gasserfoundation.org

# Comment NPO-2, Gasser Foundation, page 3 of 4

6. The impacts of the height of the bridge: The height of the new bridge in both Alternatives 2 and 3 appears to be one to two feet higher than the current bridge.

NPO-2-6 COMMENT #1: The higher bridge could have drainage and disabled accessibility path impacts to APN #046-692-001 (immediately south of Tulocay Creek on the west side of SR 121). The severity of the grade differential impact is dependent on the grade transition from the south end of the new bridge to the conform location with the existing roadway.

COMMENT #2: We would like to request additional information about the impact of the height of the bridge on the driveway between APN #046-692-001 and APN #046-692-002. The unimpeded use of the NPO-2-7 existing driveway is essential to the existing and future use of these parcels.

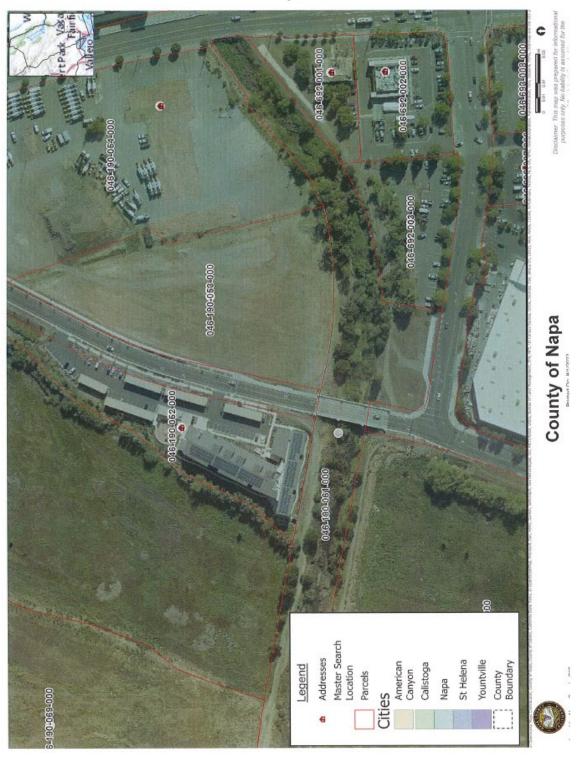
> Thank you again for the opportunity to comment on this Project. If you have any questions about the information in this letter, please contact Mitch Wippern Chief Operations Officer, at Mitch@GasserFoundation.org.

Sincerely.

CEO Gasser Foundation c: Julie Lucido, City of Napa Doug Porozni, Ronmor Developers LLC

Attachment

433 Soscol Avenue, Suite A-120 Napa, California 94559 Phone: (707) 255-1646 website: gasserfoundation.org



Comment NPO-2, Gasser Foundation, page 4 of 4

# Response to Comment Gasser Foundation

# Response to Comment NPO-2-1:

Caltrans has noted your comment in support of Alternative 3. Caltrans aims to minimize impacts to property owners and will continue to work with property owners as the project progresses. After thorough analysis and consideration of all public comments received, Alternative 2 has been selected as the preferred alternative for this project. Alternative 2 contains two 10-foot-wide sidewalks while Alternative 3 would have one 6-foot-wide sidewalk in the southbound direction. Alternative 3 would also take a larger portion of right of way on the east side along northbound SR 121. Furthermore, the City of Napa has selected Alternative 2 as the preferred alternative as it is consistent with City of Napa Standards and would provide a better complete street elements compared to Alternative 3.

# Response to Comment NPO-2-2:

Caltrans has noted your comment regarding the Use Permit Condition #45 for the Soscol Square Shopping Center on the Ronmor Property. Caltrans will remain proactive in the coordination of the work proposed under this condition and suggests conducting a coordination meeting during the early design phase to discuss further.

# **Response to Comment NPO-2-3:**

Caltrans has noted your comment regarding the temporary construction easement over APN # 046-692-002. The flexibility and timing of construction easement usage would be dependent on the stage of construction. Information regarding the temporary construction easement would be known in the design phase of the project. Caltrans aims to minimize impacts to property owners and will continue to work with property owners as the project progresses.

# Response to Comment NPO-2-4:

Caltrans has noted your comment regarding the temporary construction easement over APN # 046-190-061 and 046-692-001. The flexibility and timing of construction easement usage would be dependent on the stage of construction. Information regarding the temporary construction easement would be known in the design phase of the project. Caltrans aims to minimize impacts to property owners and will continue to work with property owners as the project progresses.

# Response to Comment NPO-2-5:

Thank you for submitting your comments related to Cultural Resources studies for the project. The project has reviewed and implemented the findings of the Archaeological Survey and Extended Phase I Testing Report for Site CA-NA-39 from February 2019 into the analysis to find a CEQA determination of Less Than Significant with Mitigation Incorporated.

# **Response to Comment NPO-2-6:**

Caltrans has noted your comment regarding the height difference between the two proposed alternatives and the potential drainage and accessibility impacts to APN #046-692-001. The new bridge and the road profile will be higher than the existing bridge. Caltrans will ensure that the drainage systems on the bridge and on the roadway will be designed to avoid impacts to nearby properties. Additionally, this project would require a 401 permit which will include measures for drainage and runoff from impervious surfaces.

# Response to Comment NPO-2-7:

Caltrans has noted your comment regarding the impact of the height of the bridge on the driveway between APN # 046-692-001 and APN # 046-692-002. Caltrans would relocate the driveway and would regrade and conform to the new roadway if blocked by the proposed new bridge. Caltrans Utility Engineer is working closely with the City of Napa regarding drainage next to the mentioned property.

# **Responses to Comments: Business**

#### Comment BUS-1, Doug Porozni, page 1 of 1

# **Ronmor Real Estate Fund Napa LP**

Suite 250, 5920 - 1A Street S.W. | Calgary, Alberta T2H 0G3 | Canada

August 4, 2022

Krishma Dutta California Department of Transportation District 4, Bay Area / Oakland 111 Grand Avenue Oakland, CA 94612

Sent via email: krishma.dutta@dot.ca.gov

#### Re: Tulucay Creek Bridge Replacement Project

#### Dear Krishma:

I represent the owners of Soscol Square shopping centre and would like to provide you with our comments regarding the proposed Tulucay Creek Bridge Replacement Project.

After reviewing the two alternatives being considered, we have the following comments / suggestions:

BUS-1-1

BUS-1-2

- a. Our preference is Alternative #3, which has less impact on our property
- We would like the ability to locate the temporary construction easement to minimize impact on access, site parking, and utilities on our site

Since our development has not been completed, and may not be by the time you commence your work, is it possible to request some flexibility regarding timing and the location of the construction easement?

Please let me know if you have any questions or concerns about our recommendations. Thank you.

Yours truly Doug Porozni

Chairman

cc. Kevin Pritchard, Ronmor Gerry Parco, Ware Malcomb John Stewart Scott Klingbeil, KG Planning Partners

# Response to Comment from Doug Porozni; representative of Soscol Square Shopping Center owners

# Response to Comment BUS-1-1 and BUS-1-2:

Caltrans has noted your comment in support of Alternative 3. Caltrans aims to minimize impacts to property owners and will continue to work with property owners as the project progresses. After thorough analysis and consideration of all public comments received, Alternative 2 is the preferred alternative for this project as it contains two 10-foot-wide sidewalks, which is consistent with City of Napa Standards, and would provide better complete streets elements. At this time, it is anticipated that the temporary construction easement would not be able to be relocated closer to the bridge as the entrance would be blocked and not accessible during the construction phase. Additionally, the flexibility and timing of construction easement usage would be dependent on the stage of construction. The Project Development Team will take this into consideration during the next phase of the project when location and need of temporary construction easements are finalized.

# Responses to Comments: Individuals

# Comment IND-1, Member of the Public, page 1 of 2

From: John Wiggin Sent: Tuesday, July 26, 2022 11:55 AM To: Lammert, Maxwell@DOT <Maxwell.Lammert@dot.ca.gov> Subject: Tulocay Bridge Replacement Project

# EXTERNAL EMAIL. Links/attachments may not be safe.

	EXTERNAL EMAIL. EMAS/actachments may not be sale.
IND-1-1	In reviewing the public environmental documents, I noticed that there is no mention of
	undergrounding the overhead utilities as part of this project. Undergrounding in conjunction
	with a bridge project has been done in Napa before; the Maxwell Bridge on Imola Avenue. I
	cannot understand why no one has considered doing this. It isn't even mentioned. I
	understand that utility relocation takes it off Caltrans' back and puts the burden on someone
	else but is it the best that can be done? Apparently the City of Napa was never consulted
	regarding the overhead utilities. Shouldn't Caltrans consider doing this, contact the City of
	Napa Public Works Department for their input and design as a minimum at least placing the
	conduits within the bridge structure? To simply ignore this opportunity is poor engineering
	and the loss of an opportunity to do the work at the lowest possible cost and impact.

Undergrounding is the superior environmental path vis a vis leaving the utilities overhead to IND-1-2 mar the view forever. There IS an environmental impact in leaving the utilities overhead. It should be mitigated by undergrounding for the least cost.

IND-1-3 IND-1-3 The project limits almost exactly match the existing overhead utility lines. The utilities cross a creek in an urban setting. PG&E has suddenly embraced undergrounding as a safer way to do business so there should be no objection on their part. It is a stated goal of the City of Napa to underground utilities on Soscol Avenue so this effort would complement this goal. The City of Napa has funding available to accomplish this rather modest project. With this in mind, how could Caltrans simply ignore this? Shouldn't Caltrans design projects to the highest

# Comment IND-1, Member of the Public, page 2 of 2

IND-1-3 standards for the greatest public good; by which at least consider undergrounding at every opportunity.

Please underground the utilities as part of this project! Thank you.

John Wiggin

# **Response to Comment from Member of the Public:**

# Response to Comment IND-1-1 through IND-1-3:

Thank you for submitting your comments related to Utilities for the project. Caltrans will coordinate with utility owners and explore options for relocation of utilities as part of the design phase of this project.